

**RESOLUTION OF THE WASATCH FRONT REGIONAL COUNCIL
APPROVING AMENDMENT 2 TO THE WASATCH FRONT
REGIONAL TRANSPORTATION PLAN: 2015 - 2040**

WHEREAS, the Wasatch Front Regional Council is the officially designated Metropolitan Planning Organization for the Salt Lake City - West Valley City and Ogden - Layton Urbanized Areas and, as such, has the responsibility for developing Regional Transportation Plans for both Areas, and

WHEREAS, the Wasatch Front Regional Transportation Plan: 2015 - 2040 recommends improvements to the highway, transit, and non-motorized transportation systems through the year 2040 for both the Salt Lake City - West Valley City and Ogden - Layton Urbanized Areas, and

WHEREAS, the Salt Lake City - West Valley City and Ogden - Layton Area Technical Advisory Committees, Salt Lake and Weber County Councils of Governments, and the Regional Growth Committee have been involved in developing and evaluating the proposed amendment to the Wasatch Front Regional Transportation Plan: 2015-2040, and

WHEREAS, based on the evaluation of the proposed amendment the Wasatch Front Regional Council desires to adopt *Amendment 2 to the Wasatch Front Regional Transportation Plan: 2015 - 2040*, as shown in the attachment to this resolution, and

WHEREAS, *Amendment 2 to the Wasatch Front Regional Transportation Plan: 2015 - 2040* includes regionally-significant projects, and

WHEREAS, the State Implementation Plan includes goals and objectives for reducing air pollution emissions from mobile sources for the Wasatch Front Urban Area, and

WHEREAS, the new air quality conformity finding has determined that the amended Regional Transportation Plan will continue to conform to the Utah State Air Quality Implementation Plan for the Wasatch Front Urban Region, and

WHEREAS, the Wasatch Front Regional Council has developed a Financial Plan for *Amendment 2 to the Wasatch Front Regional Transportation Plan: 2015 - 2040*, and

WHEREAS, *Amendment 2 to the Wasatch Front Regional Transportation Plan: 2015 - 2040* addresses all pertinent federal requirements for the development of regional transportation plans, and

WHEREAS, public comment was invited on the Wasatch Front Regional Council website, at a Regional Growth Committee meeting, and at the Regional Council meeting,

NOW THEREFORE LET IT BE RESOLVED, that the Wasatch Front Regional Council:

- (1) Approves *Amendment 2 to the Wasatch Front Regional Transportation Plan: 2015 - 2040*, and
- (2) Finds that *Amendment 2 to the Wasatch Front Regional Transportation Plan: 2015 - 2040* includes a reasonable Financial Plan, and
- (3) Addresses all federal requirements, and
- (4) Finds that the Wasatch Front Regional Transportation Plan: 2015 - 2040 conforms to the State Implementation Plan.



Mayor Tom Dolan, Chairman
Wasatch Front Regional Council



Andrew S. Gruber, Executive Director
Wasatch Front Regional Council

Date: August 25, 2016

Resolution of the Wasatch Front Regional Council
Approving Amendment 2 to the Wasatch Front
Regional Transportation Plan: 2015 - 2040

August 25, 2016

Attachment

Amendment 2 Projects

The following projects are amended in the Wasatch Front Regional Transportation Plan: 2015 - 2040 as described below.

UDOT PROPOSED MODIFICATIONS TO THE 2015-2040 RTP

1. Widening on 9000 South from I-15 to 700 East Cost \$14 Million

This project is currently in Phase 1 as an "Operational Project." The proposed change is to add a lane in each direction through restriping of the current roadway from State Street to 700 East, making it a "widening project." The cost for this project is included in an existing funded maintenance and preservation project.

2. Widening on Redwood Road from 9000 South to Bangerter Highway Cost \$41 Million

The original request from UDOT consisted of multiple projects along Redwood Road. The following changes to the 2015-2040 RTP were proposed: (1) moving an "Operational Project" from Phase 2 to Phase 1 between 9000 South and 11400 South; (2) moving a widening project from 5 to 7 lanes from Phase 3 to Phase 1 between 9000 South and Bangerter Highway; and (3) coordinating with an existing funded widening project from 3 to 5 lanes from 12600 South to Bangerter Highway. The funded Phase 1 widening project between 12600 South and Bangerter Highway will cost approximately \$38 million for the purchase of right-of-way and pavement construction, with only \$3 million needed for the additional changes. The total project cost is estimated to be \$41 million.

The originally proposed widening of Redwood Road may have required removal of bike lanes on Redwood Road between South Jordan Parkway and 12600 South. A total of 39 comments were received from the general public and all were related to the widening of Redwood Road. Generally, these comments expressed concern about the potential for removing the bike lanes on Redwood Road and the implications for regional bike connectivity. A copy of these comments are available upon request. In addition, comments were submitted by South Jordan and Riverton expressing a desire to consider current, city planning efforts in any future decision regarding roadway and bike capacity on Redwood Road.

No action on the project segment north of 12600 South is being requested by UDOT and WFRC at this time. This will allow the partners more time to consider the public comments and current planning efforts as well as explore alternative approaches to addressing bike and roadway capacity in the area. At such time as the partners agree on a path forward and such a path requires an amendment to the RTP, WFRC and UDOT will ask the RGC to review and consider the recommendations.

OGDEN CITY PROPOSED MODIFICATIONS TO THE 2015-2040 RTP

3. Operational Improvements on Valley Drive from 20th Street to SR-39 **Cost \$5 Million**

This project calls for a new Phase 1 operational improvement along Valley Drive to help reduce the impacts of growing traffic congestion between Harrison Blvd. and the mouth of Ogden Canyon. The scope for this project would include widening a narrow roadway with additional safety and pedestrian improvements. Project funding sources include requests for federal and local funds.

4. Operational Improvements on 2nd Street from Washington to Monroe Blvd.

Cost \$4 Million

This request is for a new Phase 1 operational improvement project on 2nd Street to help reduce traffic congestion and provide better access to three schools on or near this road. Improvements would restore sidewalks, take advantage of various Intelligent Transportation System strategies, and widen intersections at traffic signals. Project funding sources include requests for federal and local funds.

5. Operational Improvements on 17th Street from Wall Ave. to Washington Blvd.

Cost \$3 Million

This is a new Phase 1 operational improvement project on 17th Street to help handle truck traffic that serves a number of freight outlets including State Grain Station and the Bishop's Storehouse. Improvement would include widening turning lanes at intersections and the addition of active transportation elements. Project funding sources include requests for federal and local funds.

6. Operational Improvements on 26th Street from Wall Ave. to Washington Blvd.

Cost \$4 Million

This is a new Phase 1 operational improvement project on 26th Street to help with east / west traffic flow both prior to and after 26th Street. These improvements will benefit motorists, bicyclists, and pedestrians. Project funding sources include requests for federal and local funds.

NORTH OGDEN CITY PROPOSED MODIFICATIONS TO THE 2015-2040 RTP

7. Widening on 2600 North from Washington Blvd. to Fruitland Drive **Cost \$13 Million**

This project calls for the widening of 2600 North in North Ogden City. The widening of this section of 2600 North would improve connectivity to I-15 for several communities. Economic growth would also benefit commercial districts along Washington Blvd. Funding sources include requests for federal and local funds.

HARRISVILLE CITY PROPOSED MODIFICATIONS TO THE 2015-2040 RTP

8. Removal of Wall Avenue Extension from Larsen Lane to 2700 North **Cost N/A**

This project is requesting to remove the Phase 3 Wall Avenue Extension (150 East) project from the RTP at a cost of \$61.6 million in 2037 (\$25 million in today's costs). With the extension of 2700 North to serve Pleasant View and North Ogden, the Wall Avenue Extension is no longer important or needed. This project has been omitted in the latest update to Harrisville's Transportation Plan.

BLUFFDALE CITY PROPOSED MODIFICATIONS TO THE 2015-2040 RTP

9. New Construction on 14000 South from 2700 West to 3600 West **Cost \$4.5 Million**

Bluffdale City is requesting that a new construction project on 14000 South be built as a two-lane collector in Phase 1. This facility would provide access to a new regional park and provide a needed network connection for this area of the City. Funding sources include local funds and requests for federal and local funds.

Air Quality Memorandum

REPORT NO. 34

DATE August 25, 2016

SUBJECT CONFORMITY ANALYSIS FOR THE AMENDED WFRC 2015-2040 REGIONAL TRANSPORTATION PLAN.

ABSTRACT The Moving Ahead for Progress in the 21st Century (MAP-21) and the Clean Air Act Amendments (CAAA) require that all regionally significant highway and transit projects in air quality non-attainment and maintenance areas be derived from a “conforming” Regional Transportation Plan and Transportation Improvement Program. A conforming Plan or Program is one that has been analyzed for emissions of controlled air pollutants and found to be within emission limits established in the State Implementation Plan (SIP) or within guidelines established by the Environmental Protection Agency (EPA) until such time that a SIP is approved. This conformity analysis is made by the Wasatch Front Regional Council (WFRC), as the Metropolitan Planning Organization for the Salt Lake-West Valley and Ogden-Layton urbanized areas, and submitted to the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) for their concurrence. This conformity analysis is being prepared according to the transportation conformity rulemakings promulgated by the EPA as of March 2010 and according to FHWA final rulemakings found in the MAP-21 legislation. The EPA approved MOVES model for estimating vehicle emissions was used for this conformity analysis.

This conformity analysis addresses the emissions impact of the May 2016 amendments to 2015-2040 RTP which are described in detail in Appendix 4. The projected vehicle activity is based on Version 8.0 of the WFRC travel demand model and the 2012 Household Travel Survey of trip making activity. For a detailed description of projects included in the new 2040 RTP, see http://www.wfrc.org/new_wfrc/index.php/projects/project-lists and select the link for “Highway Projects List” or “Transit Projects List”. Refer to Appendices 2 and 3 of this document for projects in Box Elder and Tooele Counties.

Wasatch Front Regional Council

295 North Jimmy Doolittle Road
Salt Lake City, Utah 84116

Based on the analysis presented in this document, the amended WFRC 2015-2040 RTP conforms to the State Implementation Plan or the Environmental Protection Agency interim conformity guidelines for all pollutants in applicable non-attainment or maintenance areas. Therefore, all transportation projects in Box Elder, Weber, Davis, Salt Lake, and Tooele Counties included in the amended 2015-2040 RTP are found to conform.

Table of Contents

	<u>Page</u>
A. Conformity Requirements	5
Conformity Process.....	5
Latest Planning Assumptions.....	6
Latest Emissions Model.....	6
Consultation Process.....	6
TCM Implementation.....	7
Emissions Budget	7
Currently Conforming Plan and TIP.....	7
Projects from a Conforming Plan and TIP	7
Regionally Significant.....	7
CO, PM ₁₀ and PM _{2.5} “Hot Spot” Analysis	8
PM ₁₀ Control Measures.....	8
Other Conformity Requirements	9
B. Transportation Modeling	9
Planning Process	9
Travel Characteristics	10
Peak and Off-Peak Trip Distribution	10
Comparison of Modeled Speeds with Observed Data	11
C. Emission Modeling.....	12
I/M Programs	12
VMT Mix	12
Vehicle Weights.....	12
Post Model Adjustments.....	13
MOVES Inputs.....	13
Road Dust Estimates.....	15
D. Conformity Determination.....	16
Salt Lake City CO Conformity.....	16
Ogden CO Conformity	17
Ogden PM ₁₀ Conformity	17
Salt Lake County PM ₁₀ Conformity	20
Salt Lake PM _{2.5} Conformity.....	21
Salt Lake and Davis County Ozone Conformity.....	23
Appendix – 1 Definition of Regionally Significant Projects	24
Appendix – 2 Box Elder County Highway and Transit Projects	28
Appendix – 3 Tooele County Highway and Transit Projects	30
Appendix – 4 RTP Amendments, October 2015	32

List of Tables

	<u>Page</u>
Table 1 Wasatch Front Region Non-attainment Designations	5
Table 2 Vehicle Miles Traveled (Average Weekday HPMS Adjusted)	10
Table 3 Percent of Trips by Time of Day.....	11
Table 4 Percent of Trips by Purpose.....	11
Table 5 WFRC Planning Area Modeled Speeds Compared to Observed Speeds	12
Table 6 MOVES Data – Input Database Folders.....	14
Table 7 Salt Lake City CO Conformity	17
Table 8 Ogden CO Conformity	17
Table 9a Ogden PM10 Conformity – Direct Particulates	18
Table 9b Ogden PM10 Conformity – NOx Precursor	19
Table 10 Salt Lake County PM10 Budgets.....	20
Table 11a Salt Lake County PM10 Conformity – Direct Particulates	20
Table 11b Salt Lake County PM₁₀ Conformity – NOx Precursors	21
Table 12a Salt Lake Area PM_{2.5} Conformity – Nox Precursor	22
Table 12b Salt Lake Area PM_{2.5} Conformity – VOC Precursor	22
Table 12c Salt Lake Area PM_{2.5} Conformity – Direct Exhaust Particles	23

A. Conformity Requirements

Conformity Process

Since the commencement of the federal planning requirements in the late 1960s, further requirements (most recently the 2012 Moving Ahead for Progress in the 21st Century (MAP-21) and the 1990 Clean Air Act Amendments) have added to the responsibilities and the decision making powers of local governments through the Metropolitan Planning Organization. The Wasatch Front Regional Council (WFRC) is the Metropolitan Planning Organization for the Salt Lake/West Valley and Ogden / Layton Urbanized Areas. This report summarizes WFRC's conformity analysis of the 2015-2040 RTP with the Division of Air Quality's State Implementation Plan (SIP) and the Environmental Protection Agency's interim conformity guidelines. This conformity analysis is subject to public and agency review, and requires the concurrence of the Federal Highway Administration and Federal Transit Administration.

In November, 1993, the Environmental Protection Agency and the U.S. Department of Transportation issued rules establishing the procedures to be used to show that transportation plans and programs conform to the SIP. The conformity rules establish that federal funds may not be used for transportation projects that add capacity in areas designated as "non-attainment (or maintenance) with respect to the National Ambient Air Quality Standards", until and unless a regional emissions analysis of the Plan and TIP demonstrates that the projects conform to the SIP. This restriction also applies to "regionally significant" transportation projects sponsored by recipients of federal funds even if the regionally significant transportation project uses local funds exclusively.

Davis, and Salt Lake Counties, Salt Lake City, Ogden City and portions of Weber, Box Elder and Tooele Counties are designated as non-attainment (or maintenance) for one or more air pollutants. Specifically, there are four areas in the Wasatch Front region for which the conformity rules apply. These areas are listed in Table 1 below.

Table 1
Wasatch Front Region Non-attainment Designations

Area	Designation	Pollutant
Salt Lake City	Maintenance Area	Carbon Monoxide (CO)
Ogden City	Maintenance Area	Carbon Monoxide (CO)
	Moderate Non-Attainment Area	Particulate Matter (PM ₁₀)
Salt Lake County	Moderate Non-Attainment Area	Particulate Matter (PM ₁₀)
Salt Lake (including Davis, Salt Lake, and portions of Weber, Box Elder, and Tooele Counties)	Moderate Non-Attainment Area	Particulate Matter (PM _{2.5})

The CAAA established requirements for conformity. These requirements are outlined in 40 CFR 93.109 and include the following:

- Latest planning assumptions
- Transportation Control Measures (TCM)
- Emissions budget
- Project from a conforming plan and TIP
- PM₁₀ control measures
- Latest emissions model
- Consultation
- Currently conforming plan and TIP
- CO and PM₁₀ “hot spots”

Each of these requirements will be discussed in the following paragraphs.

Latest Planning Assumptions

Current travel models are based on socioeconomic data and forecasts from local building permits, the Utah Division of Workforce Services, and the Governor’s Office of Management and Budget (GOMB). Base year socioeconomic data are for calendar year 2011. Forecasts of population and employment by traffic analysis zone were developed by WFRC in 2013 and are controlled to county-level forecasts published by GOMB in October, 2012.

Latest Emissions Model

The conformity analysis presented in this document is based on EPA mobile source emissions models: MOVES2014 for tailpipe emissions and AP-42 section 13.2.1 for paved road dust emissions. The application of these models will be discussed in greater detail in the Emissions Model section of this document.

Consultation Process

Section 105 of 40 CFR Part 93 (Conformity Rule) requires, among other things, interagency consultation in the development of conformity determinations. To satisfy this requirement, the State Division of Air Quality (DAQ) prepared a Conformity SIP to outline the consultation procedures to be used in air quality and transportation planning. The Conformity SIP also defines the membership of the Interagency Consultation Team (ICT) as representatives from DAQ, WFRC, Mountainland Association of Governments, Utah Department of Transportation, Utah Transit Authority, EPA, FHWA, and the FTA. The Conformity SIP has been approved by EPA. WFRC followed the consultation procedures as outlined in the Conformity SIP in the preparation of this conformity analysis. As part of the consultation procedures defined in the Conformity SIP, WFRC presented this report to the Transportation Committee (or TransCom) for review and comment. This committee includes a member of the Utah Air Quality Board as well as representatives of UDOT, UTA, and FHWA. In addition, management level staff members from the Utah Division of Air Quality are notified of meetings and agendas of the above committees. The Utah Division of Air Quality and other members of the ICT were also provided with a copy of this report during the public comment period for the 2015-2040 RTP.

This Conformity Analysis for the 2015-2040 RTP was made available for public inspection and comment for a 30-day period in accordance with EPA conformity regulations. This analysis was also posted on the WFRC website during the comment period. Notification of the comment period was sent by electronic mail to interested stakeholders. In addition, public comment was taken during various committee meetings of the Wasatch Front Regional Council.

TCM Implementation

A conformity analysis for the 2015-2040 RTP must certify that the RTP does not interfere with the implementation of any Transportation Control Measure (TCM) identified in the applicable State Implementation Plan (SIP). There is one TCM from the original SIP section for the 1-hour ozone standard which has been carried forward to the current ozone maintenance plan, even though the 1-hour ozone standard has been revoked. This TCM, the employer-based trip reduction program, applies to local, state, and federal government employers. The program emphasizes measures to reduce the drive-alone rate such as subsidized bus passes, carpooling, telecommuting, and flexible work schedules. UTA has in place the ECO pass discount for a number of large employers including the University of Utah and Weber State University. Ridesharing, telecommuting, and flexible work schedules are programs currently managed, promoted, or operated by UTA Rideshare and the UDOT Travelwise program. Congestion Mitigation and Air Quality (CMAQ) funds and other transportation funds are used to support these ongoing programs.

Emissions Budget

A comparison of mobile source emission estimates to emission budgets defined in the SIP is outlined in this document in Section D - Conformity Determination.

Currently Conforming Plan and TIP

The existing 2040 RTP for the Wasatch Front Area conforms to State air quality goals and objectives as noted in a letter from FHWA and FTA dated September 8, 2014. The existing 2015-2020 TIP for the Wasatch Front Area was also found to conform and this was noted in a letter from FHWA and FTA dated September 29, 2014.

Projects from a Conforming Plan and TIP

TIP Time Frame - All projects which must be started no later than 2020 in order to achieve the transportation system envisioned by the 2015-2040 RTP are included in the 2015-2020 TIP. The TIP is fiscally constrained, meaning that only those projects with an identified source of funds are included in the TIP. Estimated funding availability is based on current funding levels and reasonable assumptions that these funds will continue to be available. Conformity for the 2015-2020 TIP is addressed separately in Air Quality Memorandum 31a.

Regionally Significant

All regionally significant projects, regardless of funding source (federal, state, or local) are included in the RTP. All regionally significant projects are also included in the regional emissions analysis of the RTP. Regionally significant projects are identified as those projects functionally classified as a principal arterial or higher order facility, and certain minor arterials as identified through the interagency consultation process (see Appendix 1 for a complete definition of regionally significant projects). The latest Utah Department of Transportation Functional Classification map is used to identify functional classification. Interstate highways, freeways, expressways, principal arterials, certain minor arterials, light rail, and commuter rail are treated as regionally significant projects.

Because of their relative impact on air quality, all regionally significant projects regardless of funding source must be included in the regional emissions analysis, and any significant change in the

design or scope of a regionally significant project must also be reflected in the analysis. All regionally significant projects have been included in the regional emissions analysis, and the modeling parameters used for these projects are consistent with the design and scope of these projects as defined in the RTP. In order to improve the quality of the travel model, minor arterials and collectors, as well as transit service, are also included in the regional travel model (and thus the regional emissions analysis) but these facilities are not considered regionally significant since they do not serve regional transportation needs as defined by EPA. For a list of projects included in this conformity analysis, see http://www.wfrc.org/new_wfrc/index.php/projects/project-lists and select the link for “Highway Projects List” or “Transit Projects List”. Refer to Appendices 2 and 3 of this document for projects in Box Elder and Tooele Counties.

CO, PM₁₀ and PM_{2.5} “Hot Spot” Analysis

In addition to the regional emissions conformity analysis presented in this document, specific projects within carbon monoxide (CO) and particulate matter (PM₁₀ and PM_{2.5}) non-attainment areas are required to prepare a “hot spot” analysis of emissions. The “hot spot” analysis serves to verify whether localized emissions from a specific project will meet air quality standards. This requirement is addressed during the NEPA phase of project development before FHWA or FTA can issue final project approval.

FHWA has issued guidance on quantitative PM₁₀ and PM_{2.5} “hot spot” analysis to be used for the NEPA process. This guidance can be found at:

<http://www.epa.gov/otaq/stateresources/transconf/projectlevel-hotspot.htm>.

PM₁₀ Control Measures

Construction-related Fugitive Dust - Construction-related dust is not identified in the Utah SIP as a contributor to the PM₁₀ non-attainment area. Therefore, there is no conformity requirement for construction dust. Section 93.122(d) (1) of 40 CFR reads as follows:

“For areas in which the implementation plan does not identify construction-related fugitive PM₁₀ as a contributor to the non-attainment problem, the fugitive PM₁₀ emissions associated with highway and transit project construction are not required to be considered in the regional emissions analysis.”

In the Utah PM₁₀ SIP, construction-related PM₁₀ is not included in the inventory, nor is it included in the attainment demonstration or control strategies. Control of construction-related PM₁₀ emissions are mentioned in qualitative terms in Section IX.A.7 of the SIP as a maintenance measure to preserve attainment of the PM₁₀ standard achieved by application of the control strategies identified in the SIP. Section IX.A.7.d of the SIP requires UDOT and local planning agencies to cooperate and review all proposed construction projects for impacts on the PM₁₀ standard. This SIP requirement is satisfied through the Utah State Air Quality Rules. R307-309-4 requires that sponsors of any construction activity file a dust control plan with the State Division of Air Quality.

Other Conformity Requirements

Transit Fares - Transit fares have increased periodically and will continue to increase in response to rising operating costs. The RTP assumes that transit fare box revenues will cover a constant percentage of all transit operating cost, so future fare increases are consistent with the Plan. With any price increase some market reaction is expected. While there have been some short term fluctuations in transit patronage in response to fare increases, the implementation of light rail service and other transit improvements has retained and increased transit patronage consistent with the levels anticipated by the RTP.

Plans to expand light rail service, to increase and enhance bus service, and to extend commuter rail operations are moving forward. These transit projects are envisioned in the Plan and the steps necessary to implement these projects are moving forward including various voter approved sales tax increases for transit funding.

B. Transportation Modeling

Improvement to the WFRC travel demand model practice and procedure is an ongoing process. This conformity analysis is based on the latest version (8.0) of the travel demand model. Version 8.0 of the travel demand model updates the former 2007 base year with socio-economic data and transportation networks for the new 2011 base year. The new model also incorporates the results of the 2012 Household Travel Survey conducted by WFRC. Version 8.0 of the model adds more traffic analysis zones, and the transit mode choice portion of the model has been enhanced. Details of Version 8.0 of the travel model are documented in a report titled “WFRC/MAG Version 8.0 Travel Demand Model Documentation” which is available upon request.

Planning Process

Federal funding for transportation improvements in urban areas requires that these improvements be developed through a comprehensive, coordinated, and continuous planning process involving all affected local governments and transportation planning agencies. The planning process is certified annually by the Regional Council and reported to the Federal Highway Administration and Federal Transit Administration. Every four years FHWA and FTA conduct a comprehensive certification review. The certification review of August 2013 found that the WFRC planning process meets federal requirements. Recommendations were made to improve WFRC’s planning process and these are being addressed.

The documentation of the planning process includes at a minimum, a twenty-year Regional Transportation Plan updated at least every four years; and a four-year Transportation Improvement Program (capital improvement program) updated and adopted at least every four years. The planning process includes the involvement of local elected officials, state agencies, and the general public.

Travel Characteristics

The WFRC travel model is used to estimate and forecast highway Vehicle Miles Traveled (VMT) and vehicle speeds for Weber, Davis, and Salt Lake Counties. A separate travel model is used to estimate VMT and speed in Tooele County. For VMT and speed estimates in Box Elder County, WFRC relied on forecasts provided by the Utah Department of Transportation. The WFRC travel demand model is based on the latest available planning assumptions and a computerized representation of the transportation network of highways and transit service. The base data for the travel demand model is reviewed regularly for accuracy and updates. The travel model files used for this conformity analysis are available upon request on compact disc.

Shown below in Table 2 is a summary of weekday VMT for the cities and counties in designated non-attainment areas. Totals for VMT are given for various air quality analysis years from 2015 to 2040. Note that the VMT values for Box Elder, and Tooele Counties are not for the entire county but only that portion of the county designated as non-attainment for a criteria pollutant.

Table 2
Vehicle Miles Traveled
 (Average Winter Weekday, Corrected to HPMS Data)
Vehicle Miles Traveled (HPMS Adjusted Average Winter Weekday)

	2015	2024	2034	2040
Salt Lake City	6,583,384	7,470,524	8,415,712	8,904,106
Ogden City	1,465,638	1,635,011	1,915,336	2,049,808
Salt Lake County	28,495,411	34,265,855	39,346,894	42,466,875
Davis County	7,565,570	8,873,843	10,018,067	10,595,221
Weber County*	4,985,904	6,022,480	7,142,020	7,661,831
Box Elder County*	2,370,372	2,846,983	3,378,619	3,738,885
Tooele County*	2,107,733	2,621,722	3,379,647	4,158,310

**non-attainment portion of the county*

Peak and Off-Peak Trip Distribution

The modeled VMT and the modeled vehicle speed depend on the number of vehicle trips assigned for each time period (AM, midday, PM, and evening) defined in the travel demand model. The percentage of trips by purpose varies for each time period. The percentages in Table 3 and Table 4 below are based on data from the 2012 Household Travel Survey.

Table 3
Percent of Trips by Time of Day

Trip Purpose	AM	Mid Day	PM	Evening	Grand Total
Home Based - Other	11%	27%	24%	37%	100%
Home Based - Personal Business	9%	50%	25%	16%	100%
Home Based - School	40%	29%	26%	5%	100%
Home Based - Shopping	2%	43%	26%	29%	100%
Home Based - Work	35%	18%	28%	19%	100%
Non-home Based - Non-work	6%	46%	25%	23%	100%
Non-home Based - Work	13%	49%	29%	9%	100%
Grand Total	15%	34%	26%	25%	100%

Table 4
Percent of Trips by Purpose

Trip Purpose	AM	Mid Day	PM	Evening	Grand Total
Home Based - Other	25%	26%	31%	50%	33%
Home Based - Personal Business	3%	8%	5%	4%	5%
Home Based - School	19%	6%	7%	1%	7%
Home Based - Shopping	1%	13%	10%	12%	10%
Home Based - Work	37%	8%	17%	12%	16%
Non-home Based - Non-work	7%	25%	18%	18%	19%
Non-home Based - Work	8%	13%	11%	3%	9%
Grand Total	100%	100%	100%	100%	100%

Comparison of Modeled Speeds with Observed Data

WFRC continues to adjust modeled speeds to improve consistency with samples of observed speeds. Observed speed data were collected in 2013 through a FHWA program known as “Here Data” that uses cell phone signals to track vehicle movements. The observed speeds for freeways and arterials during AM and PM periods of congestion were compared to speeds estimated using the WFRC travel demand model for the 2011 base year. A review of median speeds for the three-county WFRC planning area is shown in Table 5. WFRC area modeled speeds are within -3.2% to 3.1% of observed Here Data speeds.

Table 5
WFRC Planning Area Modeled Speeds Compared to Observed Speeds

	Arterial		Freeway	
	AM Peak	PM Peak	AM Peak	PM Peak
2011 Modeled Speeds (mph)	33	30	66	63
2013 Observed Speeds (mph)	32	31	64	64
Percent Difference	3.1 %	-3.2 %	3.1 %	-1.6 %

C. Emission Modeling

I/M Programs

Assumptions for the input files for EPA's MOVES vehicle emissions model include I/M programs in Salt Lake, Davis, and Weber Counties. Box Elder and Tooele Counties do not presently have I/M programs.

VMT Mix

The VMT mix describes how much a particular vehicle type is used in the transportation network. While no longer a required input for the MOVES model as it was for MOBILE6.2, VMT mix is used in several instances to generate the input files required to run the MOVES model. The national default VMT mix found in the MOVES database was used to disaggregate local vehicle type data collected in 2008. The local vehicle type data is collected by UDOT as part of the federal HPMS data collection system and is based on automated counters which classify vehicles based on axle spacing. The UDOT classification is used to calculate control percentages for light duty (LD) vehicles and heavy duty (HD) vehicles for each facility type. The EPA default VMT mix is then applied to disaggregate the two UDOT control percentages into detailed percentages for the thirteen vehicle classes used in MOVES.

Vehicle Weights

Facility specific VMT mix data described above was also used to estimate the average vehicle weight on each facility type. Since vehicle weight affects the rate of re-entrained road dust emissions estimated using the AP-42 method, vehicle weight variations on different facilities will affect the amount of fugitive dust created. The VMT mix for each facility type was used to estimate an average vehicle weight for each facility type with the following results:

<u>Facility</u>	<u>Average Vehicle Weight</u>
Urban - Freeway	6,500 lbs, or 3.25 tons
Urban - Arterial	6,100 lbs, or 3.05 tons
Urban - Local	3,900 lbs, or 1.95 tons

Post Model Adjustments

For conformity analyses prior to 2000, the WFRC applied post model adjustments to vehicle emission estimates. Emission credits for work trips were modeled for reductions in single occupant vehicle rates based primarily on increased investments in transit service and rideshare programs, and the projected increase in telecommuting. Other less significant post model adjustments were also estimated for incident management, pavement re-striping, and signal coordination. Additional emission reducing programs and projects supported by CMAQ funds such as park and ride lots, bicycle facilities, transit vehicles, intelligent transportation systems (ITS), and intersection improvements have also been implemented.

WFRC believes that these programs have a positive effect in reducing vehicle emissions. In practice, however, WFRC has found that documenting the air quality benefits of these programs can be challenging. WFRC will continue to support these emission reduction programs, but credits from these programs have not been included in this conformity analysis.

MOVES Inputs

The MOVES model is a very data intensive computer program based on the MySQL database software. Through the interagency consultation process the required MOVES inputs reflecting local conditions have been established.

Data files defining local conditions by county and year are required inputs to the MOVES model including vehicle population, emission testing programs, fuel supply, fuel formulation, meteorological conditions, and vehicle age. Vehicle population estimates are based on the latest registration data by county and the estimated VMT for the same year. This vehicle population to VMT ratio is then applied to model projections of VMT to estimate future year vehicle population. By estimating vehicle population in this way the calculation considers the effects of human population and employment projections, as well as mode choice options that are included in the travel demand model.

Vehicle activity input files for the MOVES model are generated by the WFRC travel demand model using a customized in-house program for this purpose. The MOVES input files required include data for ramp fractions, road distribution, speed distribution, and VMT by vehicle type for each county (Box Elder, Davis, Salt Lake, Tooele, and Weber) and analysis year (base year 2011, 2019, 2024, 2034, and 2040) as required for operating the MOVES model.

The input files listed above are read into the MOVES program as database files. The input database folders in Table 6 below contain the database files used for each county and year modeled using MOVES2014 for this conformity analysis. The results of the MOVES model are stored in the output database “Conf15a_out” for Box Elder, Tooele, and all other areas for analysis year 2019; and “Conf15b_out” for all other areas for analysis years 2024, 2034, and 2040.

Table 6
MOVES Data – Input Database Folders

Box Elder	Weber	Davis	Salt Lake	Tooele	Salt Lake City	Ogden
conf15a_be W2019_in	conf15a_we W2019_in	conf15a_da W2019_in	conf15a_sl W2019_in	conf15a_to W2019_in	conf15a_sc W2019_in	conf15a_og W2019_in
Conf16_be W2024_in	Conf16_we W2024_in	Conf16_da W2024_in	Conf16_sl W2024_in	Conf16_to W2024_in	Conf16_sc W2024_in	Conf16_og W2024_in
Conf16_be W2034_in	Conf16_we W2034_in	Conf16_da W2034_in	Conf16_sl W2034_in	Conf16_to W2034_in	Conf16_sc W2034_in	Conf16_og W2034_in
Conf16_be W2040_in	Conf16_we W2040_in	Conf16_da W2040_in	Conf16_sl W2040_in	Conf16_to W2040_in	Conf16_sc W2040_in	Conf16_og W2040_in

Road Dust Estimates

In January 2011, the EPA released new guidance for estimating dust emissions from paved roads. These guidelines are published in Chapter 13.2.1 of the AP-42 document. The new formula is

$$E = k (sL)^{0.91} \times (W)^{1.02}$$

where: E = particulate emission factor (grams/mile),
 k = particle size multiplier for particle size range and units of interest (for PM_{10} , $k=1.0$ and for $PM_{2.5}$ $k=0.25$),
 sL = road surface silt loading (grams per square meter - g/m^2), and
 W = average weight (tons) of the vehicles traveling the road.

Based on vehicle type counts on roads in the WFRC region, average vehicle weights for local roads, arterials, and freeways are 1.95, 3.05, and 3.25 tons respectively. The silt load (sL) factor varies by highway functional class and by traffic volume. The default silt load factors found in Table 13.2.1-2 of the AP-42 document are summarized below.

Traffic Volume	Functional Class	Silt Load (grams/meter²)
500-5,000	local roads	0.200
5,000-10,000	arterial roads	0.060
limited access	freeways	0.015

A precipitation reduction factor is also applied to the above equation using the following expression:

$$(1 - P/4N)$$

Where: P = number of "wet" days with at least 0.254 mm (0.01 in) of precipitation during the averaging period, and
 N = number of days in the averaging period (e.g., 365 for annual, 91 for seasonal, 30 for monthly).

The AP-42 guidance recommends a value of 90 precipitation days per year for the Wasatch Front region. Using these values, the precipitation reduction factor yields a value of 0.9384. Combined with the basic road dust emission rate, the net $PM_{2.5}$ and PM_{10} road dust factors by highway functional class are as follows:

Functional Class	PM_{10} Road Dust Rate (grams/mile)	$PM_{2.5}$ Road Dust Rate (grams/mile)
local roads	0.429	0.107
arterials	0.226	0.057
freeways	0.068	0.017

D. Conformity Determination

The following conformity findings for the 2015-2040 Regional Transportation Plan for the Wasatch Front are based on the transportation systems and planning assumptions described in this report and the EPA approved vehicle emissions model (MOVES2014).

Salt Lake City CO Conformity

The carbon monoxide maintenance plan for Salt Lake City was approved by EPA effective September 30, 2005 as recorded in the Federal Register (Vol. 70, No. 146, August 1, 2005). The maintenance plan defines a motor vehicle emission budget for the years 2005 and 2019 of 278.62 tons/day. Table 7 below demonstrates that projected mobile source emissions are within the emission budget defined in the maintenance plan for the 2019 budget year. The other years listed in Table 7 are in accordance with requirements of the Conformity Rule (40 CFR Part 93) as noted in the table.

From this demonstration it is concluded that the Amended RTP conforms to the applicable controls and goals of the State Implementation Plan (Maintenance Plan) for Carbon Monoxide in Salt Lake City.

Table 7
Salt Lake City - CO
Conformity Determination

	<i>b</i>	<i>b</i>	<i>c</i>	<i>c</i>
Year	2019	2024	2034	2040
Budget[#] (tons/day)	278.62	278.62	278.62	278.62
<i>emission rate (grams/mile)</i>	5.29	4.15	2.25	1.80
<i>seasonal VMT</i>	6,958,685	7,414,052	8,324,786	8,739,057
Projection* (tons/day)	40.59	33.93	20.61	17.36
Conformity (Projection < Budget?)	Pass	Pass	Pass	Pass

a - attainment year, *b* - budget year, *c* - 10-year rule, *d* - no budget 5-year rule, *e* - last year of Plan,

[#] Federal Register Vol. 70 No. 146, August 1, 2005, Table V-2.

* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.

Ogden CO Conformity

The carbon monoxide maintenance plan for Ogden City was approved by EPA effective November 14, 2005 as recorded in the Federal Register (Vol. 70, No. 177, September 14, 2005). The maintenance plan defines a motor vehicle emission budget for the years 2005 and 2021 of 75.36 and 73.02 tons/day respectively. Table 8 below demonstrates that projected mobile source emissions are within the emission budget defined in the maintenance plan for the 2021 budget year. The other years listed in Table 8 are in accordance with requirements of the Conformity Rule (40 CFR Part 93) as noted in the table.

From this demonstration it is concluded that the 2015-2040 RTP conforms to the applicable controls and goals of the State Implementation Plan (Maintenance Plan) for Carbon Monoxide in Ogden City.

Table 8
Ogden City - CO
Conformity Determination

	^c	^b	^c	^c	^e
Year	2019	2021	2024	2034	2040
Budget[#] (tons/day)	75.36	73.02	73.02	73.02	73.02
<i>emission rate (grams/mile)</i>	6.58	5.82	4.76	2.53	1.95
<i>seasonal VMT</i>	1,524,886	1,571,147	1,640,539	1,832,423	1,951,102
Projection* (tons/day)	11.06	10.08	8.60	5.11	4.20
Conformity (Projection < Budget?)	Pass	Pass	Pass	Pass	Pass

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,

[#] Federal Register Vol. 70 No. 177, September 14, 2005, Table V-2.

* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.

Ogden PM10 Conformity

Ogden City was designated as a PM₁₀ non-attainment area in August of 1995 based on PM₁₀ violations in 1993 or earlier. Since a PM₁₀ SIP for Ogden has not yet been approved by EPA, it must be demonstrated that Ogden PM₁₀ emissions are either less than 1990 emissions or less than “no-build” emissions. The analysis years 2019, 2024, 2034, and 2040 were selected in accordance with the requirements of 40 CFR Section 93.119(e).

PM₁₀ emissions are present in two varieties referred to as primary and secondary PM₁₀. Primary PM₁₀ consists mostly of fugitive road dust but also includes particles from brake wear and tire wear and some “soot” particles emitted directly from the vehicle tailpipe. The methods defined in the January 2011 version of the EPA publication known as “AP-42” were used to estimate dust from paved roads. Secondary PM₁₀ consists of gaseous tailpipe emissions that take on a particulate form

through subsequent chemical reactions in the atmosphere. Nitrogen oxides are the main component of secondary PM₁₀ emissions with sulfur oxides a distant second.

As summarized in Tables 9a and 9b, emission estimates for the 2015-2040 RTP satisfy the “Build < 1990” test for secondary PM₁₀ (NO_x precursors) and primary PM₁₀ (direct tailpipe particulates, brake wear, tire wear, and road dust) in Ogden City. The 1990 emission estimates based on the Mobile6.2 vehicle emissions model for the 2003 conformity analysis have been updated for this conformity analysis using the MOVES model and the January 2011 AP-42 road dust methodology for consistency with current emission modeling requirements. Specifically, the NO_x precursor budget (1990 emission estimate) changes from 4.57 tons/day to 6.92 tons/day, and the direct PM₁₀ budget (1990 estimate) changes from 2.28 tons/day to 1.28 tons/day. The 1990 primary PM₁₀ estimate for Ogden City includes emissions from the unpaved access road to the Ogden landfill which was closed in 1998.

For projections of primary PM₁₀ emissions, no credit was taken for a number of programs adopted since Ogden City last violated the PM₁₀ standard. These particulate reducing programs include covered load ordinances, increased frequency of street sweeping, and reduced application of deicing and skid resistant materials (salt and sand). Documentation of these programs has been provided by Ogden City but the actual benefits of these programs are not included in the emission projections below. Other areas that have estimated the benefit of these programs have found a silt load reduction of over 30% for effective street sweeping programs and a 5% silt load reduction when limiting the amount of sand and salt applied to the roads. Ogden City has also implemented a number of specific projects that have a positive effect in reducing particulate emissions including park and ride lots, storm water improvements, shoulder widening and edge striping, and addition of curb and gutter on several projects.

From this demonstration it is concluded that the 2015-2040 RTP conforms under the Emission Reductions Criteria for areas without motor vehicle emissions budgets for PM₁₀ in Ogden City.

Table 9a
Ogden City - PM₁₀ (NO_x Precursor)
Conformity Determination

	^d	^c	^c	^e
Year	2019	2024	2034	2040
1990 Emissions (tons/day)	6.92	6.92	6.92	6.92
<i>emission rate (grams/mile)</i>	<i>0.81</i>	<i>0.49</i>	<i>0.23</i>	<i>0.19</i>
<i>seasonal VMT</i>	<i>1,524,886</i>	<i>1,640,539</i>	<i>1,832,423</i>	<i>1,951,102</i>
Projection* (tons/day)	1.36	0.89	0.47	0.41
Conformity (Projection < 1990 Emissions?)	Pass	Pass	Pass	Pass

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,

** Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.*

Table 9b
Ogden City - PM10 (Primary Particulates)**
Conformity Determination

	^d	^c	^c	^e
Year	2019	2024	2034	2040
1990 Emissions (tons/day)	1.28	1.28	1.28	1.28
<i>emission rates (grams/mile)</i>				
<i>total exhaust particulates</i>	0.0332	0.0171	0.0085	0.0075
<i>brake particulates</i>	0.0665	0.0614	0.0620	0.0628
<i>tire particulates</i>	0.0129	0.0125	0.0126	0.0127
<i>road dust particulates</i>	0.2618	0.2620	0.2578	0.2570
<i>seasonal VMT</i>	1,524,886	1,640,539	1,832,423	1,951,102
Projection* (tons/day)	0.63	0.64	0.69	0.73
Conformity (Projection < 1990 Emissions?)	Pass	Pass	Pass	Pass

** Includes total PM10 exhaust particulates, road dust, tire wear, and brake wear.

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,

* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.

Salt Lake County PM₁₀ Conformity

The PM₁₀ SIP for Salt Lake County does not define a budget beyond the year 2003. Therefore, conformity tests are required only for analysis years which are identified in accordance with 40 CFR 93.118. All analysis years after 2003 must meet the 2003 budgets for primary particulates and secondary particulates (see the discussion above under Ogden PM₁₀ Conformity for an explanation of primary and secondary PM₁₀ emissions). The State air quality rule R307-310 allows a portion of the surplus primary PM₁₀ budget to be applied to the secondary PM₁₀ budget for conformity purposes. For the analysis years 2019, 2024, 2034, and 2040, no budget adjustments were necessary.

Table 10
Salt Lake County - PM₁₀ Budgets
Direct (Dust) and Precursor (NO_x) PM₁₀ Emission Budgets
(tons/day)

Year	2019	2024	2034	2040
Total PM₁₀ Budget[#]	72.60	72.60	72.60	72.60
<i>Direct PM₁₀ Budget to be Traded</i>	0.00	0.00	0.00	0.00
Direct PM₁₀ Budget	40.30	40.30	40.30	40.30
NO_x Precursor PM₁₀ Budget	32.30	32.30	32.30	32.30

Table 11a and Table 11b below demonstrate that projected mobile source emissions are within the emission budget defined in the SIP. The years listed in Table 10a and Table 10b are in accordance with requirements of the Conformity Rule (40 CFR Part 93) as noted in the tables.

From this demonstration it is concluded that the 2015-2040 RTP conforms to the applicable controls and goals of the State Implementation Plan for PM₁₀ in Salt Lake County.

Table 11a
Salt Lake County - PM₁₀ (NO_x Precursor)
Conformity Determination

Year	^c 2019	^c 2024	^c 2034	^e 2040
Budget[#] (tons/day)	32.30	32.30	32.30	32.30
<i>emission rate (grams/mile)</i>	0.52	0.45	0.23	0.19
<i>seasonal VMT</i>	31,323,413	33,387,650	38,740,032	41,724,884
Projection* (tons/day)	18.07	16.46	9.82	8.95
Conformity (Projection < Budget?)	Pass	Pass	Pass	Pass

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,

[#] WFRC Memo to Jeff Houk of EPA, April 15, 1994.

* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.

Table 11b
Salt Lake County - PM₁₀ (Primary Particulates)**
Conformity Determination

Year	^c 2019	^c 2024	^c 2034	^e 2040
Budget[#] (tons/day)	40.30	40.30	40.30	40.30
<i>emission rates (grams/mile)</i>				
<i>total exhaust particulates</i>	0.0300	0.0200	0.0098	0.0086
<i>brake particulates</i>	0.0485	0.0495	0.0514	0.0507
<i>tire particulates</i>	0.0111	0.0115	0.0116	0.0115
<i>road dust particulates</i>	0.2101	0.2055	0.2006	0.1968
<i>seasonal VMT</i>	31,323,413	33,387,650	38,740,032	41,724,884
Projection* (tons/day)	10.35	10.54	11.68	12.31
Conformity (Projection < Budget?)	Pass	Pass	Pass	Pass

** Includes total PM₁₀ exhaust particulates, road dust, tire wear, and brake wear.

[#] WFRC Memo to Jeff Houk of EPA, April 15, 1994.

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,

* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.

Salt Lake PM_{2.5} Conformity

Davis, Salt Lake, and portions of Weber, Tooele, and Box Elder Counties have been designated as a non-attainment area under the new PM_{2.5} standard (35 µg/m³) that was established in 2006. Work has begun on a PM_{2.5} section of the State Implementation Plan which will establish a motor vehicle emission budget for emissions associated with PM_{2.5}. Until the PM_{2.5} SIP is completed and approved by EPA, PM_{2.5} interim conformity requirements apply. EPA interim conformity for PM_{2.5} emissions requires that future NO_x emissions (a precursor to PM_{2.5}) and primary particulate emissions not exceed 2008 levels.

Table 12a below demonstrates that projected mobile source emissions of NO_x (a precursor to PM_{2.5} emissions) in the five-county PM_{2.5} non-attainment area are less than 2008 NO_x emissions. Table 12b below demonstrates that direct particle emissions of PM_{2.5} in the five-county PM_{2.5} non-attainment area are also less than 2008 direct particle emissions. Direct particle emissions include exhaust emissions of elemental carbon, organic carbon, and sulfates (SO₄); and mechanical emissions from brake wear and tire wear.

From this demonstration it is concluded that the RTP conforms under the interim conformity guidelines for PM_{2.5} areas without an approved motor vehicle emissions budget for the Salt Lake PM_{2.5} non-attainment area.

Table 12a
Salt Lake Area[#] - PM_{2.5} (NO_x Precursor)
Conformity Determination

Year	^c 2019	^c 2024	^c 2034	^e 2040
2008 Emissions (tons/day)	89.35	89.35	89.35	89.35
<i>emission rate (grams/mile)</i>	0.61	0.48	0.24	0.21
<i>seasonal VMT</i>	49,810,959	53,435,613	62,137,800	67,267,369
Projection* (tons/day)	33.54	28.05	16.76	15.58
Conformity (Projection < Budget?)	Pass	Pass	Pass	Pass

Salt Lake PM_{2.5} Non-Attainment Area includes: Davis, Salt Lake, and portions of Weber, Box Elder and Tooele Counties.

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,

* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.

Table 12b
Salt Lake Area[#] - PM_{2.5} (VOC Precursor)
Conformity Determination

Year	^c 2019	^c 2024	^c 2034	^e 2040
2008 Emissions (tons/day)	53.55	53.55	53.55	53.55
<i>emission rate (grams/mile)</i>	0.52	0.41	0.28	0.25
<i>seasonal VMT</i>	49,810,959	53,435,613	62,137,800	67,267,369
Projection* (tons/day)	28.73	24.15	18.95	18.53
Conformity (Projection < Budget?)	Pass	Pass	Pass	Pass

Salt Lake PM_{2.5} Non-Attainment Area includes: Davis, Salt Lake, and portions of Weber, Box Elder and Tooele Counties.

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,

* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.

Table 12c
Salt Lake Area[#] - PM_{2.5} (Direct PM Emissions^{})**
Conformity Determination

Year	^c 2019	^c 2024	^c 2034	^e 2040
2008 Emissions (tons/day)	7.06	7.06	7.06	7.06
<i>emission rate (grams/mile)</i>	0.09	0.08	0.07	0.07
<i>seasonal VMT</i>	49,810,959	53,435,613	62,137,800	67,267,369
Projection* (tons/day)	4.94	4.60	4.63	4.84
Conformity (Projection < Budget?)	Pass	Pass	Pass	Pass

Salt Lake PM_{2.5} Non-Attainment Area includes: Weber, Davis, Salt Lake, and portions of Box Elder and Tooele Counties.

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,

** Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.*

Salt Lake and Davis County Ozone Conformity

The 1-hour ozone standard was revoked on June 19, 2005. Therefore, a conformity analysis under the 1-hour ozone standard in Salt Lake and Davis Counties is no longer required.

The old 8-hour ozone standard was 75 ppb. All counties within the Wasatch Front area are in attainment of the old 8-hour ozone standard.

A new ozone standard of 70 ppb was approved October 2015. Areas of non-attainment for the new ozone standard will be designated by EPA in October 2017. Any designated non-attainment areas will be required to demonstrate conformity for ozone precursor emissions beginning October 2018.

Appendix – 1

Definition of Regionally Significant Projects

**Process for Determining Regionally Significant Facilities
for Purposes of Regional Emissions Analysis (see CFR 93.105.2.c.1.ii)**

Background: 40 FR 93.101 defines “regionally significant project” and associated facilities for the purpose of transportation conformity. The federal definition does not specifically include minor arterials. The following definitions and processes will be used by the Wasatch Front Regional Council (WFRC) and Mountainlands Association of Governments (MAG) in consultation with DAQ, UDOT, UTA, FHWA, FTA, and EPA to determine which facilities shall be considered regionally significant for purposes of regional emissions analysis. It is the practice of the MPO to include minor arterials and collectors in the travel model for the purpose of accurately modeling regional VMT and associated vehicle emissions. The inclusion of minor arterials and collectors in the travel model, however, does not identify these facilities as regionally significant.

1. Any new or existing facility with a functional classification of principal arterial or higher on the latest UDOT Functional Classification Map shall be considered regionally significant (see <http://www.dot.utah.gov/index.php/m=c/tid=1228>).
2. Any fixed guide-way transit service including light rail, commuter rail, or portions of bus rapid transit that involve exclusive right-of-way shall be considered regionally significant.
3. As traffic conditions change in the future, the MPO’s - in consultation with DAQ, UDOT, FHWA, and EPA (and UTA and FTA in cases involving transit facilities) - will consider 1) the relative importance of minor arterials serving major activity centers, and 2) the absence of principal arterials in the vicinity to determine if any minor arterials in addition to those listed in Exhibit A should be considered as regionally significant for purposes of regional emissions analysis.

Exhibit A
Minor Arterials Determined to be Regionally Significant
for Purposes of Regional Emissions Analysis

40 FR 93.105(c)(ii), “Consultation – Interagency consultation procedures: Specific processes” specifies that Interagency Consultation shall include a process to identify which minor arterials should be considered as “regionally significant” for the purpose of regional emissions analysis. In consultation with DAQ, UDOT, FHWA, and EPA; and based on inspection and engineering judgment of current traffic conditions; and based on application of the “Process for Determining Regionally Significant Facilities for Purposes of Regional Emissions Analysis” agreed upon by the aforementioned agencies; the WFRC designated eight minor arterials as regionally significant.

Since 2015, all but one of the minor arterials referenced above have been reclassified with the functional type of principal arterial and are therefore by definition regionally significant. The remaining minor arterial to be considered as regionally significant for emissions analysis is listed below. It should also be noted that all collectors, minor arterials, and principal arterials are included in the highway network used in the WFRC travel demand model.

Davis County

none

Salt Lake County

none

Weber County

SR-79 (Hinckley Drive): SR-108 to I-15

**Process for Determining Significant Change in Design Concept and Scope
for Purposes of Regional Emissions Analysis (see CFR 93.105.2.c.1.ii)**

Changes to regionally significant projects may or may not necessitate a new regional emissions analysis. The following definitions and processes will be used to determine what changes to project concept and scope are to be considered significant or not for purposes of regional emissions analysis.

1. Adding or extending freeway auxiliary lanes or weaving lanes between interchanges is not considered a significant change in concept and scope since these lanes are not normally included in the travel model.
2. Adding or extending freeway auxiliary/weaving lanes from one interchange to a point beyond the next interchange is considered a significant change in concept and scope.
3. A change to a regionally significant project defined in the Regional Transportation Plan that does not change how the project is defined in the travel model is not considered a significant change in concept and scope. These changes include but are not limited to lane or shoulder widening, cross section (other than the number of through lanes), alignment, interchange configuration, intersection traffic control, turn lanes, continuous or center turn lanes, and storage lanes.
4. A change to a regionally significant project defined in the Regional Transportation Plan that does alter the number of through lanes, lane capacity, or speed classification as defined in the travel model is considered a significant change in concept and scope.
5. Advancing or delaying the planned implementation of a regionally significant project that does not result in a change in the transportation network described in the travel model for any horizon year (as defined in CFR 93.101) is not considered a significant change in concept and scope.
6. Advancing or delaying the planned implementation of a regionally significant project that does result in a change in the transportation network described in the travel model for any horizon year (as defined in CFR 93.101) is considered a significant change in concept and scope.
7. Project changes not addressed in the above statements will be decided on a case by case basis through consultation by representatives from DAQ, WFRC, MAG, UDOT, UTA, FHWA, FTA, and EPA.

Appendix-2

Box Elder County Highway and Transit Projects 2040 RTP

Box Elder County

Box Elder County
Regionally Significant Project List – January 2015

Line	Source	County	Need Phase	Constrained Phase	Capacity Need	Priority Score	Improvement Type	Project Name	Project Description	Cost 2014	Route	Begin	End
1	LRP	Box Elder/Cache	STIP 2016	1	Before 2012	44	Passing Lane	SR-30 MP 97 to MP 101	Add one travel lane in each direction	\$5,000,000	0030	97.00	101.34
9	LRP	Box Elder/Cache	3	2	begin by Phase 1	27	Widening	SR 30 MP 95.1 to MP 102.3, SR 38 to SR 23	Add one travel lane in each direction	\$32,040,000	0030	95.10	102.30
10	LRP	Box Elder	4	2		36	Passing Lane	I 84 Widen WB from MP 17.3 to MP 19.9	Add one travel lane in WB direction	\$7,150,000	0084	17.30	19.90
11	LRP	Box Elder	4	2		43	Passing Lane	I 84 Widen EB from MP 6.8 to MP 17.7	Add one travel lane in EB direction	\$29,975,000	0084	6.80	17.70
13	LRP	Box Elder	2	2	before 2012	28	Widening	SR 30 MP 90.7 to MP 95.1, I 15 to SR 38 (Collinston)	Add one travel lane in each direction	\$19,580,000	0030	90.70	95.10
14	Model	Box Elder	3	3		25	Widening	I 15 Widen from MP 365.7 to MP 372.6, SR 13 to Honeyville (WFRC boundary from MP 365.7 to 368.3)	Add one travel lane in each direction	\$22,145,000	0015	368.30	372.60
15	LRP	Box Elder	4	3		43	Passing Lane	I 84 Widen WB from MP 29.3 to MP 32.3	Add one travel lane in WB direction	\$8,250,000	0084	29.30	32.30
16	LRP	Box Elder	4	3		37	Passing Lane	I 84 Widen EB from MP 25.3 to MP 29.7	Add one travel lane in EB direction	\$12,100,000	0084	25.30	29.70
17	LRP	Box Elder	4	3		46	Passing Lane	I 84 Widen WB from MP 33.5 to MP 35.6	Add one travel lane in WB direction	\$5,775,000	0084	33.50	35.60
22	Model	Box Elder	4	4		37	Widening	I 15 Widen from MP 372.6 to MP 379.5, Honeyville to Tremonton	Add one travel lane in each direction	\$35,535,000	0015	372.60	379.50

Appendix-3
Highway and Transit Projects
2040 RTP
Tooele County

**Tooele Valley RPO Long Range Plan Highway Projects
February 9, 2015**

Phase 1 (To be built by 2025)

Main Street (SR-138) in Grantsville (West St – Center St, and Bowery St – SR-112)
Widen from 1 lane to 2 lanes per direction

SR-36 (Stockton Town – Skyline Drive)
Widen from 1 lane to 2 lanes per direction

Tooele Parkway (SR-112 – Droubay Road)
New collector, 1 lane per direction

Midvalley Highway (SR-138 – I-80)
New freeway, 2 lanes per direction

Midvalley Highway (SR-36 – Utah Avenue)
New principal arterial, 2 lanes per direction

SR-112 (Sheep Lane - Utah Ave)
Widen from 1 lane to 2 lanes per direction

Sheep Lane (SR-112 – SR-138)
Widen from 1 lane to 2 lanes per direction

SR-138 (SR-112 – Midvalley Highway)
Widen from 1 lane to 2 lanes per direction

I-80 (SR-36 – SR-201)
Widen from 2 lanes to 3 lanes per direction

SR-112 (SR-138 – Sheep Lane)
Widen from 1 lane to 2 lanes per direction

400 West (2000 North – Village Blvd)
New collector, 1 lane per direction

1000 North (SR-36 – Droubay Road)
Widen from 1 lane to 2 lanes per direction

Tooele Boulevard (SR-36 – Vine St)
New collector, 1 lane per direction

Bates Canyon Road (1200 West – 400 West)
New collector, 1 lane per direction

Village Boulevard (SR-138 – current western terminus)
New collector, 1 lane per direction

Appendix-4

RTP Amendments

October 2015

2015 – 2040 Regional Transportation Plan Amendment Number 2 – May 2016

UTAH DEPARTMENT OF TRANSPORTATION

1. SR-209, 9000 South; From I-15 to 700 East - This project is currently in Phase 1 and is listed as an “operational” project. The proposed change is to make it a “widening” project.
2. SR-68, Redwood Road – There are two proposed changes:
 - From 9000 South to 11400 South - This project is an operational project and is currently in Phase 2. The proposed change would be to move the project forward to Phase 1
 - From 9000 South to Bangerter Highway - This project is a widening of the road and is currently in Phase 3. The proposed change would move the project forward to Phase 1

OGDEN CITY

3. Valley Drive; From 20th Street to SR-39 - Since funding is being sought through the local option sales tax, this proposed change would be to include this new project in the current RTP.
4. 2nd Street; From Washington Blvd. to Monroe Street - Since funding is being sought through the local option sales tax, this proposed change would be to include this new project in the current RTP.
5. 17th Street; From Wall Avenue to Washington Blvd. - Since funding is being sought through the local option sales tax, this proposed change would be to include this new project in the current RTP.
6. 26th Street; From Wall Avenue to Washington Blvd. - Since funding is being sought through the local option sales tax, this proposed change would be to include this new project in the current RTP.

NORTH OGDEN CITY

7. 2600 North; From Washington Blvd. to approximately Fruitland Drive - This is a new widening project, and since funding is being sought, this proposed change would be to include this project in the current RTP.

HARRISVILLE CITY

8. Wall Avenue Extension; North from Larsen Lane. This request is for this project to be removed from the current RTP.

BLUFFDALE CITY

9. 14000 South Road; From 2700 West to 3600 West - Since funding is being sought, this proposed change would be to include this new project in the current RTP.

2015-2040 Regional Transportation Plan Amendment Number 1 - October 2015

BACKGROUND:

Every four years the Wasatch Front Regional Council (WFRC) prepares and adopts a regional transportation plan (RTP) to identify and implement needed transportation improvements. The WFRC adopted the current RTP in May 2015. While the RTP receives considerable review before being formally adopted, the identification of new funding sources, the determination of the final environmental impact statements, or the rapid development of certain projects, may warrant a change to the RTP. A process has been formally adopted by WFRC to consider periodic revisions.

Recently, the WFRC received requests from the Utah Department of Transportation (UDOT), the Utah Transit Authority (UTA), and Layton City to amend the 2015-2040 RTP to consider the changes listed below.

WFRC staff has analyzed the potential financial implications of including these projects in Phase 1 and determined that there are adequate resources available and potential cost savings from a reprioritization of projects. The plan is able to maintain its fiscal constraint while accommodating construction of these projects in phase I. WFRC is reviewing the air quality impacts to ensure that all applicable air quality conformity requirements are met; results will be provided at the meeting.

The formal public comment period will take place from November 2 to December 1. The WFRC staff, UDOT, UTA, and Layton City representatives will present these amendments to the Regional Growth Committee's Ogden-Layton Technical Advisory Committee and the Salt Lake County PlanTac on December 16, 2015. The Regional Growth Committee and the Regional Council will review all comments and make a final recommendation in January 2016.

UDOT PROPOSED MODIFICATIONS TO THE 2015-2040 RTP

US-89 Improvements

Total Cost: \$275 million

The Utah Department of Transportation is making a request to amend the current 2015-2040 RTP for (1) construction of new interchanges at Antelope Drive, Gordon Avenue, Oak Hills Drive and 400 North, (2) construction of frontage roads from Oak Hills Drive to Eagle Way, (3) construction of two overpasses at Crestwood Road and Nicholls Road, (4) potential widening of US-89 from 4 to 6 lanes from just north of the US-89/I-15 interchange in Farmington to Antelope Drive. The 2015-2040 RTP includes the Interchange at 400 North, the overpass at Nicholls Road, and frontage roads from Oak Hills Drive to Nicholls Road in Phase 1. The proposed amendment includes the following modifications to the RTP.

- 1. New Construction of US-89 Interchange @ Antelope Drive**
This project will be moved from Phase 2 to Phase 1.
- 2. New Construction of US-89 Interchange @ Gordon Avenue**
This project will be moved from Phase 2 to Phase 1.
- 3. New Construction of US-89 Interchange @ Oak Hills Drive**
This project will be moved from Phase 2 to Phase 1.
- 4. Widening of US-89 from Antelope Drive to I-15 (Farmington)**
This project will be moved from Phase 3 to Phase 1.

5. New Construction of US-89 Frontage from Eagle Way to Oak Hills Drive

The frontage road project limits will be extended to Eagle Way in the south. This project is currently in Phase 1.

6. New Construction of Crestwood Road Overpass @ US-89

This new project provides connectivity for pedestrians, bicycles, and vehicular traffic across US-89 and is requested to be included in Phase 1.

While these elements are presented as separate projects in the current RTP and proposed amendment, they are part of the preferred alternative developed for the US-89 Environmental Impact Statement (EIS) completed in 1996. Since the completion of the EIS, UDOT has worked to construct elements of the preferred alternative. With this project, there is an opportunity to complete most of the remaining elements of the preferred alternative. The priority components include the construction of the interchanges, the overpasses, and the frontage roads. The widening project is included in the amendment because UDOT believes a favorable bidding climate could result in enough project savings to complete the widening from Antelope Drive to I-15 in Farmington. The widening from 4 to 6 lanes from I-84 to Antelope Drive is not part of this project. The current cost estimate for the US-89 project is \$275 million and is funded from UDOT's Transportation Improvement Fund (TIF).

Project benefits include costs savings due to project efficiencies and future inflation costs, improved traffic flow, delay reductions from the elimination of at-grade intersections, and improved access and connectivity with the development of the frontage road system and overpasses.

UTA PROPOSED MODIFICATIONS TO THE 2015-2040 RTP

7. Ogden-Weber State University Corridor - Transit Project 11

Cost: \$ 41.0 million

The Utah Transit Authority is making a request to amend the current 2015-2040 RTP to include 25th Street as the approved alignment in Ogden City with the project mode as a modern Bus Rapid Transit (BRT) system in mixed flow traffic and with exclusive lanes. Currently, the RTP indicates that 30th Street would be the preferred alignment, with the mode undetermined. On July 28, 2015, the Ogden City Council and Mayor adopted Resolution #2015-24 approving a locally preferred alternative (LPA) for the Ogden/WSU Transit Project Study. This project is in Phase 1 of the RTP and the Environmental Assessment is expecting to be completed in 2016/2017.

Layton City PROPOSED MODIFICATIONS TO THE 2015-2040 RTP

8. Gordon Avenue from 1600 East to US-89

Cost: \$ 28.7 million

Layton City is coordinating with UDOT on the US-89 improvements from Antelope Drive to I-15 in Farmington. As part of the US-89 project, an interchange at Gordon Avenue will be constructed. This project is a new facility and will connect US-89 with the existing Gordon Avenue at 1600 East in Layton. The construction of Gordon Avenue is a vital component of the US-89 improvement project and will improve safety, connectivity and accessibility for state and local emergency services, citizens and pedestrians and bicyclist. The project is currently in Phase 2, and Layton City is requesting this project be moved to Phase 1 due to the change in the US-89 project. Layton City does not have full funds for this project but is planning on utilizing impact fees and pursuing alternative sources.

PROPOSED ADDITIONS TO THE 2015-2040 RTP

9. I-15 Improvements

Total Cost: \$250 million

The entire I-15 project includes the (1) construction of southbound auxiliary lanes from SR-201 to SR-71 (12300 South), (2) construction of an additional southbound general purpose lane from SR-201 to 12300 South (SR-71), (3) upgrade of the I-215/I-15 Interchange, and (4) construction of Managed Motorways along the corridor. The 2015-2040 RTP includes an operational project on I-15 throughout Salt Lake County and an Interchange upgrade at I-215/I-15 in Phase 1. The proposed amendment calls for an additional southbound general purpose lane in Phase 1 from SR-201 to 12300 South (SR-71).

This project was originally programmed for construction in FY 2015-2016. UDOT put the project on hold to evaluate additional alternatives, including advanced ramp metering (Managed Motorways), freeway to freeway ramp meeting, whether to include a GP lane and whether to extend the project to 12300 South (SR-71) from its original terminus of 9000 South (SR-209). The evaluation concluded that the project should move forward with the components outlined above. The current cost estimate for the Salt Lake County I-15 project as outlined above is \$250 million and is funded from UDOT's Transportation Improvement Fund (TIF).

Project benefits include congestion/delay reduction, safety improvements, the elimination of physical choke points, and improved main-line capacity to handle traffic inflow from adjacent facilities including I-80, SR-201, and I-215.

10. I-15 Operational Projects in Weber County

Total Cost: \$80 million

11. I-15 Operational Projects in Davis County

Operational improvements can include a variety of different project types including axillary lanes, ramp extensions and technology enhancements. One technology enhancement UDOT is evaluating is the concept of Managed Motorways. Managed Motorways are smart freeways that prevent congestion by continuously monitoring traffic flows and controlling access to the freeway with state-of-the-art ramp metering signal technologies that are more precise and sophisticated than other applications currently in use. Current project estimates for managed motorways in Davis and Weber Counties is \$80 million. Project benefits include improved facility capacity, travel reliability and safety performance during heavy traffic demand periods by effectively preventing congestion. Preliminary analysis indicates that freeway facilities with these improvements could see a 20% increase vehicle carrying capacity and a 30% reduction in crashes. UDOT requests that this project be included in Phase 1.