WASATCH FRONT REGIONAL COUNCIL

2015 - 2020 TRANSPORTATION IMPROVEMENT PROGRAM (TIP)

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Prepared by
WASATCH FRONT REGIONAL
COUNCIL



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GLOSSARY OF TERMS

ADVANCE CONSTRUCTION (**AC**) - Advance Construction is one of several Federal-aid fund management tools designed to provide states with greater flexibility in managing Federal-aid highway funds. The primary benefit of AC is that it allows states to accelerate transportation projects using non-Federal funds while maintaining eligibility to be reimbursed with Federal-aid funds at a later date. Funding is then converted to federal-aid when new apportionment is received at the beginning of a new fiscal year.

AMERICANS WITH DISABILITIES ACT (ADA) _ A civil rights law enacted in 1990 that prohibits discrimination against people with disabilities in the areas of employment, transportation, telecommunications, and public accommodation.

APPORTIONMENT - Federal-aid funds appropriated to each state over a multi-year period as a result of an act of Congress. Current funding is authorized by the Moving Ahead for Progress in the 21st Century "MAP-21" signed into law in July 6, 2012. Funds are allocated in a number of different categories and have certain restrictions for use within those categories.

APPROPRIATE - An act by the State Legislature or Congress to provide budgeted funds to programs that have been previously authorized by other legislation. The amount of funding appropriated may be less than what was authorized.

ARTERIALS - those classes of highways emphasizing a high level of mobility for the through movement of traffic. Land access is subordinate to this primary function. Generally, travel speeds and distances are greater on these facilities compared to the other classes. The highest classes of arterials, Interstates and freeways, are limited access to allow the free flow of traffic.

AUTHORIZE - An act by Congress that creates the policy and structure of a program, including formulas and guidelines for awarding funds. Authorizing legislation (such as MAP-21) may set an upper limit on program spending or may be open ended. Revenues to be spent under an authorization must be appropriated annually by separate legislation.

AVERAGE DAILY TRAFFIC (ADT) - The average number of vehicles passing a given point on a roadway in a 24-hour day.

BIKEWAY - Any road, street, or path that is designated to accommodate bicycle travel. Bikeways do not have to be separated facilities and may be shared with other travel modes.

CAPITAL FUNDS - Funding dedicated to new projects or projects to improve or replace elements of the transportation system, including freeway widening, rail extensions, transit station improvements, new bicycle and pedestrian lanes, and so forth. (Also see "Operating Funds.")

CARBON MONOXIDE (CO) - is a colorless gas formed by incomplete combustion of fuel. Anywhere combustion takes place (i.e., industrial processes, home heating, etc.) high concentrations of CO can develop.

CATEGORICAL EXCLUSIONS (CE) - a category of actions which do not individually or cumulatively have a significant effect on the human environment and which have been found to have no such effect in procedures adopted by a Federal agency (Section 1507.3) and for which, therefore, neither an environmental assessment nor an environmental impact statement is required. Actions which: do not induce significant impacts to planned growth or land use for the area; do not require the relocation of significant numbers of people; do not have a significant impact

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on any natural, cultural, recreational, historic or other resource; do not involve significant air, noise, or water quality impacts, or do not otherwise, either individually or cumulatively, have any significant environmental impacts.

COLLECTORS - Streets that collect traffic from lower functioning facilities and distribute it to higher functioning facilities. Collectors provide both mobility and land access. Generally, trip lengths, speeds, and volumes are moderate.

CONGESTION MITIGATION / AIR QUALITY PROGRAM (CMAQ) – A federal funding program for projects and activities that reduce congestion and improve air quality.

DELAY - A unit of time measure reflecting driver discomfort, frustration, additional fuel consumption, and increased travel time.

DESIGN STUDY REPORT (DSR) - under the direction of the project design engineer, an organized review team performs an in-depth scoping of all existing features and concepts to determine items to include in the project, along with an estimated project cost. The DSR documents this scoping.

DRAFT ENVIRONMENTAL IMPACT STATEMENT (DEIS) - A disclosure document that provides a full description of the proposed project, the existing environment, and analysis of the anticipated beneficial and adverse environmental and other effects of all reasonable alternatives. (Also see "Final Environmental Impact Statement (FEIS.).")

ENVIRONMENTAL ASSESSMENT (EA) - Is prepared for federal actions where it is not clearly known how significant the environmental impact might be. If, after preparing an Environmental Assessment, it is determined that the project's impact is significant, an Environmental Impact Statement is prepared. If not, a finding of "no significant impact" is documented.

ENVIRONMENTAL IMPACT STATEMENT (**EIS**) - written statement containing an assessment of the anticipated significant beneficial and detrimental effects which the agency decision may have upon the quality of the human environment for the purposes of: (1) assuring that careful attention is given to environmental matters, (2) providing a vehicle for implementing all applicable environmental requirements, and (3) to insure that the environmental impact is taken into account.

FEDERAL HIGHWAY ADMINISTRATION (FHWA) - an administrative division of the United States Department of Transportation responsible for roadway programs throughout the country.

FEDERAL TRANSIT ADMINISTRATION (FTA) - another branch of the U.S. Department of Transportation responsible for mass transit projects throughout the country.

FINAL ENVIRONMENTAL IMPACT STATEMENT (FEIS) – A disclosure document that provides a full description of the proposed project, the existing environment, and analysis of the anticipated beneficial and adverse environmental effects of all reasonable alternatives. (Also see "Draft Environmental Impact Statement (DEIS.).")

FINDING OF NO SIGNIFICANT IMPACT (FONSI) - A statement indicating that a project was found to have no significant impacts on the quality of the human environment and for which an environmental statement will therefore not be prepared.

FLEXIBLE FUNDING - Unlike funding that flows only to highways or only to transit by a federal regulation, this is money that can be invested on a range of transportation projects. Examples of flexible funding categories include the STP, and CMAQ programs.

FISCAL YEAR (FY) - Annual schedule for keeping financial records and for budgeting transportation funds. The Regional Council's fiscal year runs from July 1 through June 30, while the federal fiscal year runs from October 1 through September 30.

FUNCTIONAL CLASSIFICATION - is the grouping of roads, streets, and highways in a hierarchy based on the type of highway service they provide. Streets and highways do not operate independently. They are part of an interconnected network, and each one performs a service in moving traffic throughout the system. Generally, streets and highways perform two types of service. They provide either traffic mobility or land access and can be ranked in terms of the proportion of service they perform. The functional classifications are listed in order of decreasing traffic volume and mobility; Freeways, Principal Arterials, Minor Arterials, Collectors, and Local Streets.

INTERMODAL - A mode is a particular form of transportation, such as automobile, bus, train, bicycle, or walking. Intermodal refers specifically to connections between modes.

INTERMODAL SURFACE TRANSPORTATION EFFICIENCY ACT OF 1991 (ISTEA) - Intermodal Surface Transportation Efficiency Act of 1991. This transportation act changed many of the traditional methods and procedures of transportation planning. It created several Federal-aid funding programs, and increased the responsibility of the MPO.

ILLUSTRATIVE PROJECTS – a project that has no identified funding that would be included in the TIP if additional resources were to become available.

INTELLIGENT TRANSPORTATION SYSTEM (ITS) - The development or application of technology (electronics, communications, or information processing) to improve the efficiency and safety of surface transportation systems. ITS is divided into five categories that reflect the major emphasis of application: (1) Advanced Traffic Management Systems, (2) Advance Traveler Information Systems, (3) Advanced Public Transportation Systems, (4) Automatic Vehicle Control Systems and (5) Commercial Vehicle Operations

LEVEL OF SERVICE - a measure of highway congestion ranging from free flow to forced flow on a scale of A to F. Facilities are usually designed for Level C or Level D.

LOCAL STREETS AND ROADS -Their primary function is to provide land access. Travel speeds, distances, and volumes are generally low, and through traffic is usually discouraged.

MAP-21 - This is the new federal transportation authorization. MAP-21, the Moving Ahead for Progress in the 21st Century Act (P.L. 112-141), was signed into law by President Obama on July 6, 2012. Funding surface transportation programs at over \$105 billion for fiscal years (FY) 2013 and 2014, MAP-21 is the first highway authorization enacted since 2005.

MAP-21 is a milestone for the U.S. economy and the Nation's surface transportation program. By transforming the policy and programmatic framework for investments to guide the system's growth and development, MAP-21 creates a streamlined and performance-based surface transportation program and builds on many of the highway, transit, bike, and pedestrian programs and policies established by ISTEA in 1991.

METROPOLITAN PLANNING AREA - This area includes the existing urbanized area plus any contiguous area expected to become urbanized in the 20 year forecast period.

METROPOLITAN PLANNING ORGANIZATION (MPO) - designated by the Governor under the provisions of the 1973 Federal Aid Highway Act. This organization shares responsibility with the State for developing long and short range transportation plans and programs. It provides a forum for discussion and consensus on issues which transcend jurisdictional boundaries. The Wasatch Front Regional Council (WFRC) was designated as the MPO for the Salt Lake and Ogden Urbanized Areas in 1973 by then governor Calvin Rampton.

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MULTIMODAL - Refers to the availability of multiple transportation options, especially within a system or corridor. A multimodal approach to transportation planning considers all modes: truck, train, bicycle, automobile, airplane, bus, boat, or foot.

NATIONAL ENVIRONMENTAL POLICY ACT (NEPA) - Enacted in 1969, requires that any activity or project receiving federal funding or other federal approvals (including transportation projects) undergo an analysis of potential impacts to see how the activity or project might impact the community, the natural environment, and the health and welfare of the citizens. These analyses include social, economic, and environmental (SEE) concerns ranging from community cohesion to threatened and endangered species.

NATIONAL HIGHWAY SYSTEM (NHS) - is a network of strategic highways within the United States, including the Interstate Highway System and other roads serving major airports, ports, rail or truck terminals, railway stations, pipeline terminals and other strategic transport facilities.

OBLIGATION - The setting aside of federal funds for a specific project. Once FHWA has approved and authorized final design, right-of-way acquisition, or construction, the federal funds are obligated or reserved for the project. FTA funds are obligated for a project when FTA approves a grant for the project.

OBLIGATION AUTHORITY - Each year during the budget process, Congress sets limits on the amount of Federal Apportionment that can be expended for projects. Usually it is less than amounts apportioned. Obligation Authority covers most of the funding categories established by MAP-21. A fair share of the obligation authority must be made available to the local governments and MPOs for accomplishment of their programs. In that obligation authority is not known at the time TIPs and STIP are developed; funds available for projects in the three year elements are based on projections from the current year. TIP and STIP amendments may be required as final figures are received.

PLANS, SPECIFICATIONS, AND ESTIMATES (PS&E) -the phase of a project in which the roadway plans, the special provisions and the engineer's estimates are acquired. Other information required include drawings of signals, lighting, structures, and landscaping, along with any special provisions needed from these areas. Prior to obligation of funds the PS&E must be approved.

PRELIMINARY ENGINEERING (PE) - engineering work including design and preparation of final plans, specifications, and estimates required prior to construction.

PROGRAM - 1. verb: to assign funds to a project that has been approved by WFRC, the state or other agency. 2. noun: a system of funding for implementing transportation projects or policies, such as through the Transportation Improvement Program (see TIP).

REGIONAL TRANSPORTATION PLAN (RTP) - A blueprint to guide the region's transportation development for a period of 20 or more years. Updated every four years, it is based on projections of growth and travel demand coupled with financial projections.

REGIONALLY SIGNIFICANT PROJECT - a transportation project (other than an exempt project) on a facility which serves regional transportation needs (such as access to/ from the area outside of the region, major activity centers, major planned developments, or transportation terminals as well as most terminals themselves) and would normally be included in the modeling of a metropolitan area's transportation network, including, at a minimum, all highways classified US principal arterial or higher as defined on the UDOT Functional Classification map and all fixed guideway transit facilities that offer an alternative to regional highway travel.

RIGHT-OF-WAY (ROW) - land, usually in public ownership, through which a roadway passes, including the area for shoulders, sidewalks, and other cross section elements.

RECORD OF DECISION (ROD) - A Record of Decision is a concise decision document for an environmental impact statement that states the decision (selected alternative or choice), other alternatives considered, and mitigation adopted for the selected alternative or choice.

SAFETEA-LU – SAFE, ACCOUNTABLE, FLEXIBLE, EFFICIENT, TRANSPORTATION EQUITY ACT: A LEGACY FOR USERS - (SAFETEA-LU) - The Transportation Act signed in August, 2005. SAFETEA-LU addresses the many challenges facing our transportation system today – challenges such as improving safety, reducing traffic congestion, improving efficiency in freight movement, increasing intermodal connectivity, and protecting the environment – as well as laying the groundwork for addressing future challenges. SAFETEA-LU promotes more efficient and effective Federal surface transportation programs by focusing on transportation issues of national significance, while giving State and local transportation decision makers more flexibility for solving transportation problems in their communities.

STATE IMPLEMENTATION PLAN (SIP) - a plan showing how the State will meet air quality standards as required by the 1977 Clean Air Act Amendments. This may include traffic control measures to reduce the emissions from automobiles, a major contributor to carbon monoxide and photochemical oxidant pollution.

STATEWIDE TRANSPORTATION IMPROVEMENT PROGRAM (STIP) - a six-year program of highway and transit projects for the State. It is a compilation of projects utilizing various federal, state, and local funding programs, and includes highway projects on the state, city, and county highway systems, as well as projects in the National Parks, National Forests, and Indian Reservations.

SURFACE TRANSPORTATION PROGRAM (STP) - One of the key funding programs in MAP-21. STP monies are generally "flexible," meaning they can be spent on roads and highways, as well as on pedestrian and bicycle facilities and mass transit.

TRAFFIC CONTROL MEASURES (TCM) - measures which can improve air quality through a reduction in travel or through a reduction in vehicle emission rates by improved traffic flow. Examples include ride sharing programs, transit service, and signal coordination.

TRANSPORTATION DEMAND MANAGEMENT (TDM) - TDM programs are designed to maximize the people-moving capability of the transportation system by increasing the number of persons in a vehicle, or by influencing the time of, or need to, travel. To accomplish these types of changes, TDM programs must rely on incentives or disincentives to make these shifts in behavior attractive.

TRANSIT DEVELOPMENT PROGRAM (TDP) - a short-term (usually five years) plan of transit service and facility improvements to meet the transit goals of the region.

TRANSPORTATION EQUITY ACT for the 21st CENTURY (TEA-21) - The transportation Act signed in June, 1998. TEA-21 primarily continued the methods and procedures of transportation planning as established under ISTEA. It also enhanced and increased funding for many of the ISTEA Federal-aid funding programs.

TRANSPORTATION IMPROVEMENT PROGRAM (TIP) - a six-year program of highway and transit projects including operational and low cost projects to increase efficiency of the existing transportation network as well as capital intensive alternatives outlined in the Regional Transportation Plan.

TRANSPORTATION MANAGEMENT AREA (TMA) - means an urbanized area with a population over 200,000 (as determined by the latest decennial census) or other area when TMA designation is requested by the Governor and the MPO (or affected local officials), and officially designated by the Administrators of the FHWA and the FTA. The TMA designation applies to the entire metropolitan planning area(s).

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TRANSPORTATION MANAGEMENT ASSOCIATION (TMA) - a public/private partnership formed in communities to promote Transportation Demand Management (TDM) strategies as a congestion tool.

3-C PLANNING PROCESS - continuing, comprehensive and cooperative (or 3-C) transportation planning is conducted by an area transportation study group in urbanized areas. The existence of a certified process is a necessary condition for the use of federal transportation funds.

URBANIZED AREA - city or group of cities with population in excess of 50,000 and meeting certain population density thresholds. Boundaries are determined by local elected officials, but may not be less than urbanized area boundaries as defined by the U.S. Bureau of the Census. There are five urbanized areas in Utah --- Salt Lake, Ogden/ Layton, Logan, Provo/ Orem, and St. George.

UTAH TRANSPORTATION COMMISSION - A bipartisan seven-member commission whose members are appointed by the Governor with advice and consent of the Senate. Four members are selected to represent specific areas of the state, and three members represent the state at large. Duties of the commission include determining priorities and funding levels for projects, determining additions and deletions to state highways, holding public meetings and providing for public involvement in transportation matters, making policies and rules, and advising the department in statewide transportation policy.

VEHICLES PER DAY (VPD) - The total number of vehicles including buses and trucks which pass by a specific point during the day.

VEHICLE MILES TRAVELED (VMT) - The amount of vehicle travel on a designated set of roadways multiplied by the total mileage of those roadways.