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Envision Utah

Evan Curtis
State Planning Coordinator

Andrew Gruber
Executive Director

REGIONAL GROWTH COMMITTEE May 21, 2020

A meeting of the Regional Growth Committee will be held on **Thursday, May 21, 2020 at 9:45am via Zoom: <https://us02web.zoom.us/j/86554736880>**
Meeting ID: 865 5473 6880 One tap mobile: +12532158782,,86554736880#
The agenda will be as follows:

1. **Introductions and Consent Agenda**
 - a. **ACTION:** Minutes of the RGC Meeting held March 19, 2020
2. **Chair Report**
3. **Public Comment**
4. **ACTION:** Amendment #1 to the 2019-2050 Regional Transportation Plan (RTP)
5. **COVID19 impacts on transportation and communities**
 - a. Short-term data on impacts of the “Stay Home” phase
 - b. Long-term risks and opportunities after COVID19
 - c. Local policy approaches for the recovery
6. **Other Business**
Next Meeting: August 20, 2020
7. **Adjournment**

Upcoming Events:

- WFRC Council meeting, May 28
- Active Transportation Committee (ATC) meeting, June 10
- Transportation Coordinating (Trans Com) meeting, June 18

Informational materials can be located at WFRC's website at www.wfrc.org

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WASATCH FRONT REGIONAL COUNCIL

DRAFT MINUTES
Regional Growth Committee
 March 19, 2020

A meeting was held on Thursday, March 19, 2020, via remote connection, due to the safety restrictions put in place by the Utah Governor's Office, in response to COVID-19 concerns, in Salt Lake City, Utah. The following were present:

MEMBERS AND ALTERNATES PRESENT		OTHER APPOINTED MEMBERS AND ALTERNATES	
Jeff Scott, Member (Box Elder County)	Yes	Natalie Gochnour, Member Utah Transportation Commission	No
Kenneth Braegger, Alternate (Willard)	No	Kevin Van Tassell, Alternate Utah Transportation Commission	Yes
Len Arave, Member (North Salt Lake)	No	Beth Holbrook, Member Utah Transit Authority Board of Trustees	Yes
Rick Earnshaw, Alternate (Woods Cross)	Yes	Carlton Christensen, Alternate Utah Transit Authority Board of Trustees	No
Joy Petro, Member (Layton)	Yes	Erin Mendenhall, Member Utah Air Quality Board	Yes
John Pohlman, Alternate (Fruit Heights)	No	Ari Bruening, Member Envision Utah	Yes
Tina Cannon, Member (Morgan County) Vice Chair	No	Ryan Beck, Alternate Envision Utah	Yes
Robert McConnell, Alternate (Morgan County)	No	NON-VOTING MEMBERS AND ALTERNATES PRESENT	
Jenny Wilson, Member (Salt Lake County)	No	Ben Huot, Member Utah Department of Transportation	Yes
Ron Bigelow, Alternate (West Valley City)	Yes	Andrea Olson, Alternate Utah Department of Transportation	No
Dawn Ramsey, Member (South Jordan) Chair	Yes	Laura Hanson, Member Utah Transit Authority	No
Aimee Winder Newton, Member (Salt Lake County)	Yes	Levi Roberts, Alternate Utah Transit Authority	No
Troy Walker, Member (Draper)	Yes	Bryce Bird, Staff Representative Utah Air Quality Board	No
Steven Shields, Alternate (Herriman)	Yes	Ivan Marrero, Member FHWA-Utah Division	No
Dan Peay, Alternate (Magna)	No	Steve Call, Alternate FHWA-Utah Division	Yes
Cherie Wood, Alternate (South Salt Lake)	No	Gary Uresk Utah League of Cities and Townes	No
Kurt Bradburn, Alternate (Sandy)	No	Dina Blaes Utah Association of Counties	No
Kendall Thomas, Member (Tooele County)	No	Jenny Rees, Cedar Hills Mayor Mountainland Association of Governments	Yes
Ed Hansen, Alternate (Tooele City)	No	Julie Fullmer, Vineyard Mayor Mountainland Association of Governments	Yes
Mark Allen, Member (Washington Terrace)	Yes	WFRC APPOINTMENTS FROM OTHER ORGANIZATIONS	
Norm Searle, Alternate (Riverdale)	Yes	Ibi Guevara, Utah Urban Lands Institute	No
Robert Dandoy, Member (Roy)	Yes	Evan Curtis, GOMB	Yes
Jim Harvey, Alternate (Weber County)	Yes	Jacey Skinner, Utah Transportation Coalition (Kaitlyn Piper attended in Jacey's stead)	Yes
		Reid Ewing, University of Utah	No

OTHER ATTENDEES PRESENT:	
Russ Fox, Draper City	Andrew Gruber, WFRC
Ted Knowlton, WFRC	Bert Granberg, WFRC
Jory Johner, WFRC	Hugh Van Wagenen, WFRC
Scott Hess, WFRC	Megan Townsend, WFRC
LaNiece Davenport, WFRC	Katie Gerard, WFRC

1. Introductions and Consent Agenda [00:05]

Mayor Dawn Ramsey called the meeting to order at 9:50 a.m. Introductions were made, via roll call.

a. ACTION: Approve Minutes from January 16, 2020 [00:12:15]

With no discussion or changes, Mayor Ramsey entertained a motion to accept the minutes. Mayor Roy Dandoy made a motion to accept, which was seconded by Councilmember Amiee Winder-Newton. The affirmative vote was unanimous.

2. Public Comment [00:13:40]

Mayor Ramsey opened the meeting for public comments. There were none.

3. ACTION: Modifications to the Regional Transportation Plan (RTP) Amendment Process [00:14:05]

Jory Johner, WFRC, introduced proposed modifications to the Regional Transportation Plan amendment process and asked for a recommendation from the Regional Growth Committee that the WFRC Regional Council approve these modifications. [00:20:35] Beth Holbrook, UTA Board of Trustees, made a motion to recommend the proposed modifications to the amendment process as outlined to the Council for approval. Mayor Mark Allen seconded the motion and it was unanimously approved.

4. Brief Updates [0:21:43]

a. Potential resources for implementation of Wasatch Choice Regional Vision and SB34 (Housing and Transportation)

Ted Knowlton and Scott Hess, both with WFRC, discussed the plans for WFRC member local governments along with partner agencies including UDOT, UTA, ULCT, and UAC, to continue to develop resources to help communities as they seek to implement their visions, as embodied in the Wasatch Choice Regional Vision, and to address statutory requirements in their General Plans from SB34 (2019, housing, transportation and land use).

Three types of resources/assistance that are available are:

1. Public engagement: encouraging community engagement and innovative communications strategies after a large project has been proposed within a city.
2. Communications: for example, creating videos that highlight regional quality of life.
3. Information and analyses: providing support and deeper-dive discussions around the economic and fiscal impacts of various growth patterns.

b. Transportation and Land Use Connection (TLC) Program Awards - 2020 Recipients [00:31:04]

Megan Townsend, WFRC, provided a status update on the Transportation and Land Use Connection Program and introduced the 17 newly funded projects that will be a part of the TLC program for the coming year. A list of the awarded projects can be found at <https://wfr.org/programs/transportation-land-use-connection/awarded-projects/>

c. Legislative Debrief [00:36:20]

LaNiece Davenport, WFRC, shared some of the key issues that came out of the 2020 Legislative Session, that are relevant to the Wasatch Front Region. More information can be found at <https://wfr.org/billtracker/>

5. Other Business [00:40:20]

After asking if there were other business items to address and hearing none, Mayor Ramsey reminded the group that the next RGC meeting is scheduled for May 21, 2020. The meeting format may be similar to this, if the safety guidelines regarding COVID-19 are still in place at that time. More information will be disseminated via email closer to the meeting date.

6. Adjournment [00:41:22]

ACTION: Mayor Ramsey made a motion to adjourn the meeting. The motion was seconded by Mayor Ron Bigelow. The meeting concluded at 10:32am.

A recording of this meeting, as well as meeting materials, may be found on the WFRC website at www.wfrc.org

DATE: May 13, 2020
AGENDA ITEM: 4
SUBJECT: **ACTION:** Amendment #1 to the 2019-2050 Regional Transportation Plan
PREPARED BY: Jory Johner

At the Regional Growth Committee (RGC) meeting, WFRC staff will present the proposed Amendment Number 1 to the 2019-2050 Regional Transportation Plan (2019-2050 RTP). The action requested is to make a formal adoption of these modifications.

BACKGROUND:

Every four years the Wasatch Front Regional Council (WFRC) prepares and adopts a Regional Transportation Plan (RTP). WFRC adopted the current 2019-2050 RTP in May 2019. While the RTP receives considerable review before being formally adopted, circumstances may warrant a change to the RTP after its initial adoption, including the identification of new funding sources, the determination of final environmental impact statements, or the rapid development of certain projects. Recently the RTP amendment process was reviewed by transportation partners, local communities, and WFRC staff to help streamline the process while maintain the rigor of the planning process. The modified amendment process has been reviewed by the RGC and was formally adopted by the Regional Council in March 2020.

Amendment 1 includes a total of seven Level 2 (board modifications of non-regionally significant project) requests, one each from Farmington, Layton, Salt Lake County, and UDOT, and three from West Jordan. Two additional Level 1 (staff modification) requests from Farr West and Millcreek will be present for your information per the updated process. The Farmington, Salt Lake County, and West Jordan projects will enhance local street connectivity and access to opportunities, while the Layton project is an additional regional center, and the UDOT project is to shift a project slightly north and clarify the naming and expectations of the project. A number of technical considerations are included to assist committee members in making a determination on each amendment project.

PROCESS:

The WFRC staff has discussed the amendment requests with their respective sponsors, analyzed the scope of the project, potential technical considerations, and financial implications and determined that the 2019-2050 RTP is able to maintain its fiscal constraint while accommodating construction of these projects in all Phases. The technical considerations reviewed include safety, vehicle hours traveled and connectivity, project readiness, support for existing clusters and future Wasatch Choice 2050 Centers, access to opportunities, multimodal considerations, impact or benefits to vulnerable communities, and air quality. There was no need to run a full new air quality conformity analysis, as none of the projects fall into the Level 3 category.

The WFRC staff presented these amendments to the RGC's Salt Lake County PlanTAC (Technical Advisory Committee – TAC) and the Ogden-Layton RGC TAC on April 15, 2020, groups composed predominantly of the planners from the communities of WFRC. No changes have taken place to the seven projects from what RGC TACs reviewed. At the May 21, 2020 Regional Growth Committee meeting, public comment will be taken on these projects.

RGC makes the final decision to adopt Level 2 projects with the revised amendment process.

RECOMMENDATION:

Following public comment, the WFRC staff requests that the Regional Growth Committee approve Amendment Number 1 to the 2019-2050 RTP.

Suggested motion language: *I make a motion to approve Amendment Number 1 to the 2019-2050 RTP.*

CONTACT PERSON:

Jory Johner, WFRC 801-363-4250 ext1110, jjohner@wfr.org

ATTACHMENT:

Amendment Number 1 Project Overviews
Amendment Number 1 Technical Considerations

RTP AMENDMENT NUMBER 1 PROJECT OVERVIEWS

Level 1 – Staff Modifications (For information only)

FARR WEST

Cost: \$4.4 Million

1. Operational Improvements to 4000 North

This proposed amendment calls for operational improvements on 4000 North from 3900 West to SR-126. The widening of a narrow two-lane roadway will include 12-foot lanes, paved shoulders, curb, gutter and sidewalk, and will provide safe routes to school for an elementary school and access to future and existing commercial development area. Funding sources include approved Weber County Council of Governments funding. This is a new Phase 1 Regional Transportation Plan (RTP) project.

MILLCREEK

Cost: \$7.2 Million

2. Operational Improvements to 900 East

This proposed amendment calls for operational improvements on 900 East from 3900 South to 4500 South. The project will include curb, gutter and sidewalk, ADA ramps, and bicycle facilities to improve safety. Potential funding sources include Surface Transportation Program (STP) and local money. This is a new Phase 1 RTP project.

Level 2 – Board Modifications

FARMINGTON

Cost: \$21.8 Million

1. New Construction on Commerce Drive

Farmington City is requesting an amendment that will allow for the new construction of an arterial from Shephard Lane to Park Lane. This project will increase street connectivity and provide access in the new development portion of the Station Park/North Station Urban Center. Funding sources include possibly redevelopment agency (RDA) funds, transportation redevelopment zone (TRZ) funds, impact fees, appropriations, or STP funds. This Phase 1 project is new to the RTP.

LAYTON

2. Addition of the West Davis Business Center

Layton City is requesting an amendment to add a new business center between 2700 West, Gentile Street, and the West Davis Corridor to ensure consistency between Layton Forward and the Wasatch Choice Regional Vision and RTP. The center will increase employment locations within Davis County, increase access to opportunities, and reduce commute times. This center is expected to develop within Phase 1 of the planning horizon.

SALT LAKE COUNTY

Cost: \$36.4 Million

3. New Construction of 7300 West

Salt Lake County is requesting an amendment that will allow for the new construction of a roadway from Bacchus Highway to 12600 South. This project will increase street connectivity and network capacity in developing areas. Funding sources include possibly corridor preservation and STP funds. This Phase 1 project is new to the RTP.

UDOT

Cost: \$131.7 Million

4. Modifications to the Bangerter Highway One-way Frontage Road System

The Utah Department of Transportation (UDOT) is requesting an amendment to redefine

the project from a C-D System to a One-Way Frontage Road System and change the limits from 4100 South to SR-201 to California Avenue to 3500 South. This project will provide improved access to existing industrial center, employment districts, and city centers along with providing congestion relief for Bangerter Highway. Funding sources include possibly Transportation Investment Funds (TIF). This would remain a Phase 1 project.

WEST JORDAN

Cost: \$75 Million

5. New Construction of 7000 South

6. New Construction of 7400 South

7. New Construction of 8600 South

West Jordan City is requesting an amendment that will allow for the new construction of 7000 South, 7400 South, and 8600 South over 5600 West to SR-111 providing three additional grade-separated crossings of the Mountain View Corridor. These projects will increase local street connectivity, east-west access, emergency response times, access to city parks and trails, and a future recreation center. Funding sources include possibly local and state funds. These all will be new Phase 1 projects to the RTP.

RTP AMENDMENT NUMBER 1 TECHNICAL CONSIDERATIONS

Technical Considerations for Level 2 Projects

TECHNICAL CONSIDERATION	COMMERCE DRIVE FARMINGTON	7300 WEST SALT LAKE COUNTY	BANGERTEY HIGHWAY ONE-WAY FRONTAGE ROAD SYSTEM UDOT	7000 SOUTH WEST JORDAN CITY	7400 SOUTH WEST JORDAN CITY	8600 SOUTH WEST JORDAN CITY
 Safety Index (1 (most safe) to 10 (least safe))	6	4	5.5	1	1	1
 Vehicle Hours Traveled	NB 26,993 VHT Build 27,003 VHT +10 VHT	NB 10,753 VHT Build 10,740 VHT -62 VHT	NB 51,773 VHT Build 51,150 VHT -623 VHT	NB 18,258 VHT Build 18,547 VHT +289 VHT	NB 18,189 VHT Build 18,416 VHT +227 VHT	NB 18,486 VHT Build 18,888 VHT +402 VHT
 Increases Connectivity	Connects Shepard Lane to Park Lane.	Connects Bacchus Highway with 12600 South.	Provides connectivity to local land use and redundancy along Bangerter Highway.	Connects SR-111 to 5600 and provides crossing over Mountain View Corridor.	Connects SR-111 to 5600 and provides crossing over Mountain View Corridor.	Connects SR-111 to 5600 and provides crossing over Mountain View Corridor.
 Project Readiness	Aligns with Farmington Master Plan. Preliminary engineering. Some right-of way will need to be acquired.	Part of planning studies for SW SLCo. Preliminary engineering. Some right-of way will need to be acquired.	Is in concept stage. Some right-of way will need to be acquired. Environmental review will need to be completed.	Aligns with West Jordan City Master Plan. No engineering completed to date. Some right-of way will need to be acquired.	Aligns with West Jordan City Master Plan. No engineering completed to date. Some right-of way will need to be acquired.	Aligns with West Jordan City Master Plan. No engineering completed to date. Some right-of way will need to be acquired.
 Supports Wasatch Choice Regional Vision	Supports Station Park/North Station (Urban Center).	Supports an Employment District and Olympia Hills (City Center).	Supports the SLC NW Quadrant (Industrial District), Lake Park Center (Employment District), and 3500 South (City Center).	No identified centers.	No identified centers.	No identified centers.

DATE: May 12, 2020
AGENDA ITEM: 5
SUBJECT: COVID19 Impacts on Transportation and Communities
PREPARED BY: Ted Knowlton

BACKGROUND:

COVID19 is affecting communities and transportation in many significant ways. This includes fiscal implications as well as short and potential long-term changes to the way people live, work, play and travel within communities and the region. WFRC, with partners, has compiled observed data to quantify current shifts. At the RGC meeting we will address three components.

- A) **Short-term data on impacts of the “Stay Home” phase.** We will start by outlining data on current COVID19 shifts in behavior and impacts on transportation and air quality. This information is tied to an analysis that WFRC prepared and distributed, which can be accessed [here](#). Building on that information we will then discuss...
- B) **Long-term risks and opportunities after COVID19.** We would then have a discussion about the long-term shifts we may see in communities after the COVID19 pandemic subsides. Residents and businesses are trying new ways of conducting business, reaching customers, and even spending free time that may well persist. Communities are not passive observers of these long-term changes, but rather can help shape them to maximize benefits.
- C) **Local policy approaches.** This agenda item will conclude with an initial discussion of policy approaches appropriate for the recovery. Communities will be thinking through the implications on community development to inform effective development of general plans. With the disruption of “business as usual” we are currently experiencing, this is also a time to reflect on what kind of communities we want to develop and be poised for long-term recovery and enhanced community resilience.

As mentioned in the March RGC meeting, the local governments of WFRC along with partner agencies including, UDOT, UTA, ULCT, and UAC plan to continue to develop resources to help communities as they seek to address changes from COVID19, implement their visions as embodied in the [Wasatch Choice Regional Vision](#), and to address statutory requirements in their General Plans from [SB34](#) (2019, housing, transportation and land use). The attached document outlines efforts these efforts of the Wasatch Choice partners.

RECOMMENDATION:

This item is for information only.

CONTACT PERSON:

Ted Knowlton, WFRC 801-363-4250 ext 1201, ted@wfr.org

EXHIBIT:

Partnership efforts in Utah to address the local planning challenges of growth and recovery within the [Wasatch Choice Regional Vision](#).

Partnership efforts in Utah to address the local planning challenges of growth and recovery within the [Wasatch Choice Regional Vision](#)

This document outlines efforts the Wasatch Choice partners are engaging in to help local governments address key planning challenges faced in this unique time of both rapid population growth and significant uncertainty stemming from the Coronavirus.

Key Opportunities and Challenges for Local Governments

Coronavirus Recovery: The Coronavirus is affecting communities in significant ways. This includes fiscal implications as well as short and potential long-term changes to the way people live, work, play and travel within communities and the region. Communities will need to think through the implications on community development to inform effective development of general plans. This is a time to reflect on what kind of communities we want to develop, and be poised for long-term recovery and enhanced community resilience. This partnership effort will assist local governments with updating their general plans to be poised to thrive and be resilient in the future.

Wasatch Choice Regional Vision: As communities update their plans, they can explore implementation of the recently completed [Wasatch Choice Regional Vision](#), which focuses on coordinating the planning and location of land use, housing, transportation, economic development, and open space to achieve the best outcomes.

The Challenge of Engagement in a Time of Growth and Crisis: Utah was the fastest growing state in the nation in the last decade. This creates challenges for housing, transportation, air quality, etc. COVID19 will affect economic growth, but residential growth in Utah is predominantly internal. Local conversations about effectively accommodating growth while maintaining high quality of life can be challenging for several reasons:

1. People focus on the urgent issues of the moment, less about longer-term issues.
2. Participation is low, unless people have a direct stake in an outcome.
3. Regional impacts are often not considered in decision making.
4. Public processes can be expensive.
5. Ultimately, the level of controversy is high around accommodating growth pressures.
6. Negative messaging about the risks of change or growth can be contagious.

New Statutory Requirements: In addition to these process challenges, communities have new requirements for their General Plans - including elements of [Senate Bill 34](#) Housing (2019) [relevant statutory sections for cities and counties noted below].

1. **Moderate Income Housing (MIH)** element:
 - a. Affected communities shall plan and adopt a MIH element including strategies from a 'menu' of options by December 1, 2019 [10-9a-403(2)(b)(iii), 17-27a-403(2)(b)(ii)] with annual reporting thereafter.
2. **Land Use** element:
 - a. Must now consider the long-term goals, distribution, and location of housing for residents of various income levels [10-9a-403(2)(a)(i), 17-27a-403(2)(a)(i)]

3. **Transportation and Traffic Circulation** element:
 - a. Provide the general location and extent of active transportation facilities [10-9a-403(2)(a)(ii)(A), 17-27a-403(2)(a)(ii)(A)].
 - b. Plan development around “[major transit investment corridors](#)” to improve connections between housing, employment, education, recreation, and commerce [10-9a-403(2)(a)(ii)(B), 17-27a-403(2)(a)(ii)(B)].
 - c. Correlate the transportation plan with population and employment projections, and the proposed land use element [10-9a-403(2)(a)(ii)(D), 17-27a-403(2)(a)(ii)(C)].
 - d. Consider the regional transportation plan developed by the region’s metropolitan planning organization (MPO) or if outside an MPO, the plan developed by UDOT [10-9a-403(2)(d)(i), 17-27a-403(2)(d)(i)].
4. **Parks and Opens Space** element:
 - a. May consider an environmental element that addresses natural resources (like parks and open space) as they update their general plan (preserving open space is a key Wasatch Choice strategy) [10-9a-403(3)(a)(i)(ii), 17-27a-403(3)(a)(i)(ii)]. Note: there has been increased demand, and communities have an enhanced understanding given the COVID19 stay at home requirements, of the need for local parks, trails, and active transportation facilities. Communities may want to increase their planning for these opportunities given their increased use and popularity for remaining active and healthy and accessing nature close to where people live.

Resources from the Wasatch Choice Regional Vision Partners

The Wasatch Choice partners include local governments, WFRC, MAG, ULCT, UAC, UDOT, UTA, ULI, the Salt Lake Chamber and other local chambers, APAUtah, GOMB, GPI, and others. The partners want to provide resources to assist communities in their local efforts to update their general plans and address growth-related issues. The partnership is working to provide resources including:

1. **TECHNICAL ASSISTANCE**, including staff and consultant assistance in updating general plans and zoning, offering training, or in performing market analyses or technical studies. The [Transportation and Land Use Connection \(TLC\) Program](#) is an example of a key source of assistance (a partnership program with WFRC, Salt Lake County, UDOT, and UTA).
2. **PUBLIC ENGAGEMENT**, including community engagement strategies such as process guides, or electronic resources to assist in reaching out and engaging a broad public.
Social Distancing: Effective communication and online public engagement has heightened value when social distancing is being practiced and is preferred by residents.
3. **COMMUNICATIONS**, including packaged messages like videos or infographics that discuss growth-related issues, community options, and tradeoffs and unintended consequences of potential decisions. The Wasatch Choice coalition may help disseminate communications.
4. **ANALYSIS** of the outcomes of growth-related decisions. This could include:
 - a. Current status in meeting quality of life objectives such as access to job or school opportunities, household affordability, air quality, and connections to parks and trails. Measuring progress highlights issues and helps communities understand strengths and areas needing improvement.
 - b. Projected outcomes of plans and visions in meeting statutory requirements.
 - c. Projected outcomes of potential decisions, such as fiscal impacts, to inform the public dialogue and decision-making.

The Wasatch Choice Partners will organize/coordinate available resources and those in development in a separate matrix document.

Timeline of Key Dates for Local Governments (subject to adjustment)

- 2019
 - Communities develop Moderate Income Housing Plans (Dec 1, 2019)
- Spring/Summer 2020
 - Gather data
 - Communities prepare for recovery and plan for the future
 - Partners prepare resources and strategies to assist in local planning
 - Partners review General Plans for needed/potential updates to meet statutory requirements and better plan for recovery and resiliency
- Fall 2020 “Relaunch”
 - Communities and Partners discuss implementation in Wasatch Choice workshops
 - ULCT fall conference (September 2020)
 - Partners outline resources and techniques in events/ conferences
- Winter 2020/21
 - Communities report on MIHP implementation (Dec 2020)
 - WFRC Transportation and Land Use Connection (TLC) Program applications and UDOT Technical Planning Assistance applications due (Dec 2020)
- Ongoing
 - Communities updating general plans
 - Wasatch Choice Regional Vision is updated to reflect local land use decisions and plans, and modifications to regional transportation plans (annually)