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www.wfrc.org

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Beth Holbrook
Utah League of Cities & Towns

Jim Smith
Utah Association of Counties

Robert Grow
Envision Utah

Evan Curtis
State Planning Coordinator

Andrew Gruber
Executive Director



January 10, 2019

Members of the Regional Growth Committee and Other Interested Persons:

A meeting of the Regional Growth Committee will be held on **Thursday, January 17, 2019 at 9:30 a.m. in the Wasatch Front Regional Council offices located at 295 North Jimmy Doolittle Road, Salt Lake City.** The agenda will be as follows:

Welcome and Introductions

1. **Action:** Minutes from the October 11, 2018 meeting
2. **Opportunity for Public Comment**
3. **Wasatch Choice 2050 (WC2050) and 2019-2050 Regional Transportation Plan (RTP) update**
4. **Legislative update and preview**
5. **Transportation and Land Use Connection (TLC) Program appropriation**
6. **UTA Service Choices effort**
7. **Other Business**
8. **Utah Open and Public Meetings Act**

Next Meeting: March 21, 2019

Upcoming events:

- Legislative Session: January 28, 2019 to March 14, 2019
- New Member Orientation – Date to be determined
- WFRC's 50th Anniversary Celebration and Open House – March 28, 2019 from 4:00 – 6:00 p.m.

Note: Informational materials can be located on WFRC's website at www.wfrc.org

Public participation is solicited without regard to age, sex, disability, race, color or national origin. Persons who require translation for a meeting should contact the WFRC's Title VI Administrator at 801-363-4250 or apearson@wfrc.org at least 72 hours in advance.

Se solicita la participación del público, sin importar la edad, el sexo, la discapacidad, la raza, color o nacionalidad. Personas que requieren servicios de traducción deben contactar a WFRC's Administrador de Título VI al teléfono 801-363-4250 o apearson@wfrc.org por lo menos 72 horas antes de la reunión.

Minutes
 Regional Growth Committee
 Meeting of October 11, 2018

A meeting of the Regional Growth Committee was held on Thursday, October 11, 2018 in the offices of the Wasatch Front Regional Council, 295 North Jimmy Doolittle Road, Salt Lake City, Utah.

Welcome and Introductions [Recording 00:00]

Mayor Ben McAdams, Regional Growth Committee Chair, called the meeting to order at 9:34 a.m. Mayor McAdams welcomed committee members and guests, and introductions were made. The following were in attendance:

RGC Members and Alternates Present

| IN ATTENDANCE | 2018 RGC MEMBERS |
|---------------|---|
| | BOX ELDER COUNTY |
| | Member: Jeff Scott (Box Elder) |
| | Alternate: Kenneth Braegger (Willard) |
| | DAVIS COUNTY |
| | WFRC Appointments |
| | Member: Len Arave (North Salt Lake) |
| x | Alternate: Mike Gailey (Syracuse) |
| | COG Appointments |
| x | Member: Jim Talbot (Farmington) |
| x | Member: Katie Witt (Kaysville) |
| | MORGAN COUNTY |
| | COG Appointments |
| x | Member: John Barber (<i>Vice-chair</i>) (Morgan County) |
| | Alternate: Tina Cannon (Morgan County) |
| | SALT LAKE COUNTY |
| | WFRC Appointments |
| x | Member: Ben McAdams (<i>Chair</i>) (Salt Lake County) |
| | Alternate: Ron Bigelow (West Valley City) |
| | COG Appointments |
| | Member: Dawn Ramsey (South Jordan) |
| x | Member: Aimee Winder Newton (Salt Lake County) |
| x | Member: Jim Riding (West Jordan) |
| | Alternate: Jackie Biskupski (Salt Lake City) |
| | Alternate: Cherie Wood (South Salt Lake) |
| | Alternate: Troy Walker (Draper) |
| x | Alternate: Kurt Bradburn (Sandy) |
| | TOOELE COUNTY |
| | COG Appointments |
| x | Member: Wade Bitner (Tooele County) |
| x | Alternate: Dave McCall (Tooele City) |
| | WEBER COUNTY |
| | WFRC Appointments |
| x | Member: Mark Allen (Washington Terrace) |
| | Alternate: Norm Searle (Riverdale) |
| | COG Appointments |
| | Member: Jim Harvey (Weber County) |
| | Alternate: Robert Dandoy (Roy) |
| | OTHER APPOINTMENTS |
| | Utah Transportation Commission |
| | Member: Meghan Holbrook |
| | Alternate: Dannie McConkie |
| | UTA Board |
| x | Member: Charles Henderson |
| x | Alternate: Necia Christensen |
| | Utah Air Quality Board |
| | Member: Erin Mendenhall |
| | Envision Utah |
| | Member: Robert Grow |
| x | Alternate: Ari Bruening |
| | NON-VOTING MEMBERS |
| | UDOT Representative |
| | Member: Nathan Lee |

| | |
|---|---|
| x | Alternate: Jeff Harris |
| | UTA Representative |
| | Member: Laura Hanson |
| x | Alternate: Levi Roberts |
| | Air Quality Board, DAQ Staff Representative |
| | Member: Bryce Bird |
| | FHWA - UTAH Division Representative |
| | Member: Ivan Marrero |
| | Alternate: Steve Call |
| | Utah League of Cities & Towns Rep |
| | Member: Gary Uresk |
| | Utah Association of Counties Representative |
| x | Member: Wilf Sommerkorn (Salt Lake County) |
| | Mountainland Association of Governments |
| | Member: Steve Leifson (Spanish Fork) |
| | WFRC Appointments from other organizations: |
| | Member: Christine Richman (Utah Urban Land Institute) |
| x | Member: Evan Curtis (GOMB) |
| | Member: Abby Osborne (Utah Transportation Coalition) |
| x | Member: Reid Ewing (University of Utah) |

RGC Representatives and Others Present

| | |
|-------------------------|--------------|
| Roger Borgenicht | UDOT |
| Steve Call | FHWA |
| LaNiece Davenport | WFRC |
| Evelyn Everton | Sandy City |
| Katie Gerard | WFRC |
| Bert Granberg | WFRC |
| Andrew Gruber | WFRC |
| Ned Hacker | WFRC |
| Val John Halford | WFRC |
| Scott Hess | WFRC |
| Jory Johner | WFRC |
| Linda Johnson | Breathe Utah |
| Brynn Mortensen | SL Chamber |
| Ted Knowlton | WFRC |
| Heather McLaughlin-Kolb | WFRC |
| Callie New | WFRC |
| Rachel Otto | ULCT |
| Scott Riding | Y2Analytics |
| Alex Roy | WFRC |
| Megan Townsend | WFRC |
| Hugh Van Wagenen | WFRC |
| Russell Weeks | SLC Council |

Action: Approval of Minutes [Recording 02:08]

Mayor McAdams entertained a motion to approve the minutes of the Regional Growth Committee meeting held August 16, 2018. Mayor Katie Witt, Kaysville City, motioned to approve these minutes, and it was seconded by Commissioner Wade Bitner, Tooele County. The minutes were unanimously approved.

Opportunity for Public Comment [Recording 02:25]

There were none.

Chair Report [Recording 02:34]

Mayor McAdams informed the committee that there are a number of interesting efforts underway that have been convened by state legislators that he feels are of interest to discuss including the Inland Port Authority, Commission on Housing Affordability, and the Point of the Mountain Commission. Mayor McAdams commented that Andrew Gruber and the WFRC staff have been following these closely and asked Mr. Gruber to provide the committee with an update. Mr. Gruber began by discussing the Inland Port Authority, reminding the committee that the Utah State Prison site is being moved to the Northwest quadrant of Salt Lake City. Related to this, the legislature passed legislation, not without controversy, to create a new authority to govern elements of the land use and the tax structure for this area. Mr. Gruber commented that

there seems to be no disagreement that this is an area that is well suited for an Inland Port, however, there is disagreement around the governance and decision making. At this point, the Inland Port Authority has established a board made up of public and private sector (legislators, county and local officials, and members of the private sector). This has three working groups, which consist of coordinating the search for an Executive Director, putting together an Inland Port Business Plan and Budget, and looking at the tax structure.

Next, Mr. Gruber discussed the Commission on Housing Affordability, which was also created by a state legislation to address and consider options for this “crisis” that we face in our region of the growth and the demand for housing at all ranges of the income spectrums. There are six working groups involved in this, which include: transit-oriented development, affordable housing production, leveraging funding and RDA resources, marketing and education, additional research and evaluation, and rural advisory issues.

Last, Mr. Gruber discussed the Point of the Mountain Commission saying that Envision Utah was hired as the consulting agency and organized broad stakeholder engagement. The transportation agencies (UDOT, UTA, MAG, WFRC) have been working very closely with Envision Utah and the Commission in giving information to them, and also getting input from them. He explained that this feeds into the work that the Regional Growth Committee shepherds, which is the development of the Wasatch Choice 2050 Vision and the Regional Transportation Plan.

Utah’s Housing Affordability Gap and Wasatch Choice 2050 [Recording 10:22]

Mayor McAdams reminded the committee that during the last RGC meeting, the committee started to discuss Utah’s housing affordability gap. He commented that during today’s meeting, we will discuss research findings presented from Y2Analytics, a firm commissioned by the Utah League of Cities and Towns, the Salt Lake Chamber, and Wasatch Front Regional Council.

Ted Knowlton, WFRC, noted that Y2Analytics was selected to inform a communication’s approach, to feed into the notion of how do we collectively talk about growth, on behalf of the Housing Gap Coalition which is convened by the Salt Lake Chamber.

Scott Riding, Y2Analytics, commented that they asked respondents which issue they considered the most important issue facing communities and residents, and 22% said that housing affordability is the most important issue, followed by air quality, education, and infrastructure. That being said, the fact that no one issue dominates public perception means that they have space to educate, inform, and help shape public opinion over the next few years. Mr. Riding said that the common perception is that nearly two-thirds of respondents feel that their local city or town is growing too quickly. Mr. Riding moved forward by commenting that they asked respondents to tell them who they thought should be responsible for communicating with the community about proposed developments, as well as who they trusted to fulfil this responsibility. There was a clear gap between expectations and trust when it came to key players in the housing market, with 42% of respondents saying that they expected their city or town government to communicate with them about plans and developments, with more than half trusting them in that role. He ended by discussing the attributes that were tested.

There was discussion held among the committee.

2019-2050 Regional Transportation Plan: Funding Discussion [Recording 36:07]

Jory Johner, WFRC, discussed the next steps for both the Wasatch Choice 2050 (WC2050) and the Regional Transportation Plan (RTP), with a focus on how the plan is being prioritized on financial assumptions. Mr. Johner explained that the WC2050 is an umbrella component to everything that is done at Wasatch Front Regional Council and throughout the region. There are three elements within the WC2050:

- Economic Development
 - Comprehensive Economic Development Strategy
- Land Use
 - Transportation and Land Use Connection
- Transportation
 - Regional Transportation Plan

Mr. Johner reminded the committee that the WC2050 Vision and the RTP is updated every four years, and must look out a minimum of 20 years. The current plan is looking out 32 years. He discussed the overview and the process. The next steps include:

- WC2050 Draft Phased RTP
- Performance Measures
- Workshop 4: Review Phased RTP
- Public Comment
 - October 22 to November 30, 2018

Wasatch Front Regional Council will adopt the Wasatch Choice 2050 Vision and the 2019-2050 RTP in May of 2019.

There was discussion held among the committee.

The Future of the Transportation and Land Use Connection Program [Recording 1:15:15]

Mayor McAdams stated that the Transportation and Land Use Connection program, is a partnership between Wasatch Front Regional Council, Salt Lake County, Utah Department of Transportation, and Utah Transit Authority, that helps communities advance their planning efforts that also have regional benefits.

Megan Townsend, WFRC, provided an update on the program and discussed considerations for the future of the Transportation and Land Use Connection Program. Ms. Townsend began by discussing the program mission and goals. These include:

- Maximize the value of investment in public infrastructure
- Enhance access to opportunity
- Increase travel options to optimize mobility
- Create communities with opportunities to live, work, and play

Commissioner Bitner, Tooele County, discussed his experience with this program.

Ms. Townsend reported that 84% of WFRC communities have participated in this program, and that 93% of completed projects have made the next step toward implementation. She outlined, for feedback, three potential areas in which TLC could help meet additional needs of local governments. The three areas are 1) Inter-relating transportation investments and planning more to land use. This could be broadening integrated corridor/area planning that dovetails the regional transportation plan with local planning. 2) Efforts to improve planning and

environmental process linkages. Planning can reduce the demands of environmental processes ensuring overall tax expenditures on environmental processes are reduced and more consistency with planning. 3) Helping cities utilize innovative funding strategies such as Transportation Reinvestment Zones (TRZs) which we recently authorized by SB136.

RGC members endorsed the notion of meeting these emerging needs through the TLC program.

Last, Ms. Townsend reminded the committee that the deadline for Letters of Intent for all WFRC funding programs is October 29, 2018.

There was discussion held among the committee.

Other Business [Recording 1:34:04]

Mayor McAdams entertained a motion to adjourn the meeting. Trustee Charles Henderson, UTA, motioned to adjourn the meeting, and this was seconded by Reid Ewing, University of Utah. The meeting was adjourned.

The next meeting of the Regional Growth Committee will be held on Thursday, January 17, 2019 at 9:30 a.m.

A recording of this meeting may be found on the WFRC website at, under Committees, Regional Growth Committee, 2018 meetings.

DATE: January 10, 2019
AGENDA ITEM: 3
SUBJECT: Wasatch Choice 2050 (WC2050) and 2019-2050 Regional Transportation Plan (RTP) update
PREPARED BY: Jory Johner

WFRC has a final draft plan of prioritized, phased transportation projects. This is a significant milestone. At the RGC meeting, we will discuss next steps for the WC2050 Vision and the 2019-2050 Regional Transportation Plan element of the vision. This will include results from the Wasatch Choice 2050 (WC2050) Phasing Workshops, comments from October and November, financial projections that are within the draft plan, and an overview of the next steps for final approval of the plan.

BACKGROUND:

Wasatch Choice 2050 Vision (WC2050) dovetails a long-range plan for regional transportation with local visions for growth and economic development. The Vision has been developed collaboratively with member communities and transportation partners over the last three years. The Regional Council endorsed the WC2050 Vision in May 2018. WC2050 is the foundation for both the 2019-2050 Regional Transportation Plan (RTP) and the 2019 Comprehensive Economic Development Strategy (CEDS).

RECOMMENDATION:

This item is for information only and no action is required.

CONTACT PERSON:

Jory Johner, 801-363-4250 x1110, jjohner@wfr.org

DATE: January 10, 2019
AGENDA ITEM: 4
SUBJECT: **Legislative update and preview**
PREPARED BY: LaNiece Davenport and Andrew Gruber

At the RGC meeting, we will discuss implementation efforts associated with SB 136 (Transportation Governance Amendments), which passed in the 2018 legislative session. The RGC will also discuss the upcoming legislative session. Highlights will be provided of current efforts to address some of the technical issues and new policy directions for implementing SB136 from 2018 as well as legislative concepts for SB34 - Affordable Housing Modifications.

BACKGROUND:

WFRC staff works closely with all levels of government and our partners to promote legislative priorities and implement policies for transportation and related topics such as land use, economic development, and air quality.

RECOMMENDATION:

This item is for information only and no action is required.

CONTACT PERSON:

LaNiece Davenport, 801-363-4250 x1136, ldavenport@wfrc.org

DATE: January 10, 2019
AGENDA ITEM: 5
SUBJECT: Transportation and Land Use Connection (TLC) Program appropriation
PREPARED BY: Megan Townsend

The Governor's FY2020 Budget Recommendations include an increase in one-time (\$3 million) and ongoing (\$2 million) funding for technical planning assistance grants administered by Utah's regional planning organizations. A model program for technical assistance for local governments is the Transportation and Land Use Connection (TLC) program.

If the Governor's budget recommendations are followed, the TLC program could benefit from a substantial percentage increase in funding. RGC will discuss this possibility including initial thoughts on how the increased funding might increase the depth and breadth of the resources offered through TLC. To inform the legislative conversations, RGC will also discuss the most effective ways to communicate the value TLC provides the communities along the Wasatch Front.

BACKGROUND

The Transportation and Land Use Connection (TLC) program is a partnership of WFRC, Salt Lake County, UDOT, and UTA. A program born from the Regional Growth Committee, it has been the go-to resource for local governments developing and advancing their plans and ordinances as our region grows and changes. The TLC goals are as follows:

- Maximize the value of investment in public infrastructure.
- Enhance access to opportunity.
- Increase travel options to optimize mobility.
- Create communities with opportunities to live, work, and play.

Since the TLC program's inception, 63 projects have been funded to accomplish varied goals for the local governments that have undertaken each project.

RECOMMENDATION:

This item is for information only and no action is required.

CONTACT PERSON:

Megan Townsend, 801-363-4250 x1101, mtownsend@wfr.org

DATE: January 10, 2019
AGENDA ITEM: 6
SUBJECT: UTA Service Choices effort
PREPARED BY: Callie New

The Utah Transit Authority (UTA), in partnership with WFRC, the Utah Department of Transportation (UDOT), and Mountainland Association of Governments (MAG), is kicking off an important effort that will guide the future of the UTA bus system. UTA Service Choices seeks to help the communities that UTA serves form a clear view of the priorities that should determine how bus service is planned. A primary question the study is seeking input on is: How should UTA balance the sometimes opposing goals of Ridership (attracting as many riders as possible) and Coverage (providing service in as many places as possible, even if not many people ride)?

Laura Hanson from UTA will ask RGC members for feedback as the effort unfolds including ways to help spread the word. The study will be informed by extensive engagement with community members, elected officials, and stakeholders

BACKGROUND:

UTA Service Choices will ask participants to consider how much of UTA's bus service resources should be devoted to ridership and how much should be devoted to coverage. The question is posed for both the use of existing resources and for the use of new, additional revenue.

UTA Service Choices will begin public engagement early this year, including an online survey, public meetings, and stakeholder workshops. The results of this outreach, analyzed by UTA business units, will be summarized and presented to UTA's Board of Trustees in June of 2019 so that the Board is able to make any desired policy decisions informed by as much input from the public and stakeholders as possible. The team will then draft a bus network plan in fall 2019 based on board approved priorities. The bus network plan will reflect the ridership/coverage outreach results. The ultimate goal of this effort is to create a plan that delivers bus service that responds to the needs of the wide variety of communities that UTA serves while supporting broad regional mobility. Implementation of the plan is anticipated in 2021.

RECOMMENDATION:

This item is for information only and no action is required.

CONTACT PERSON:

Ted Knowlton, 801-363-4250 x1201, ted@wfr.org