Minutes

Regional Growth Committee Meeting of August 16, 2018

A meeting of the Regional Growth Committee was held on Thursday, August 16, 2018 in the offices of the Wasatch Front Regional Council, 295 North Jimmy Doolittle Road, Salt Lake City, Utah.

Welcome and Introductions [Recording 00:36]

Mayor Ben McAdams, Regional Growth Committee Chair, called the meeting to order at 9:30 a.m. Mayor McAdams welcomed committee members and guests, and introductions were made. The following were in attendance:

RGC Members and Alternates Present

IN ATTENDANCE	2018 RGC MEMBERS
	BOX ELDER COUNTY
Х	Member: Jeff Scott (Box Elder)
	Alternate: Kenneth Braegger (Willard)
	DAVIS COUNTY
	WFRC Appointments
Х	Member: Len Arave (North Salt Lake)
Х	Alternate: Mike Gailey (Syracuse)
	COG Appointments
	Member: Jim Talbot (Farmington)
Х	Member: Katie Witt (Kaysville)
	MORGAN COUNTY
	COG Appointments
X	Member: John Barber (Vice-chair) (Morgan County)
	Alternate: Tina Cannon (Morgan County) SALT LAKE COUNTY
	WFRC Appointments
x	Member: Ben McAdams (Chair) (Salt Lake County)
X	Alternate: Ron Bigelow (West Valley City)
	COG Appointments
x	Member: Dawn Ramsey (South Jordan)
	Member: Aimee Winder Newton (Salt Lake County)
х	Member: Jim Riding (West Jordan)
	Alternate: Jackie Biskupski (Salt Lake City)
	Alternate: Cherie Wood (South Salt Lake)
	Alternate: Troy Walker (Draper)
	Alternate: Kurt Bradburn (Sandy)
	TOOELE COUNTY
	COG Appointments
х	Member: Wade Bitner (Tooele County)
	Alternate: Dave McCall (Tooele City)
	WEBER COUNTY
	WFRC Appointments
	Member: Mark Allen (Washington Terrace)
Х	Alternate: Norm Searle (Riverdale)
	COG Appointments
	Member: Jim Harvey (Weber County)
	Alternate: Robert Dandoy (Roy)
	OTHER APPOINTMENTS
	Utah Transportation Commission
	Member: Meghan Holbrook
X	Alternate: Dannie McConkie
	UTA Board
	Member: Charles Henderson
X	Alternate: Necia Christensen Utah Air Quality Board
	Member: Erin Mendenhall
X	Envision Utah
	Member: Robert Grow
	Alternate: Ari Bruening
	NON-VOTING MEMBERS
	UDOT Representative
	Member: Nathan Lee
X	Alternate: Jeff Harris
	UTA Representative
х	Member: Laura Hanson
	Alternate: Levi Roberts
	Air Quality Board, DAQ Staff Representative
	Member: Bryce Bird
	FHWA - UTAH Division Representative
X	Member: Ivan Marrero
X	Alternate: Steve Call
	Utah League of Cities & Towns Rep

	Utah Association of Counties Representative
X	Member: Wilf Sommerkorn (Salt Lake County)
	Mountainland Association of Governments
	Member: Steve Leifson (Spanish Fork)
	WFRC Appointments from other organizations:
	Member: Christine Richman (Utah Urban Land Institute)
	Member: Evan Curtis (GOMB)
X	Member: Abby Osborne (Utah Transportation Coalition)
Х	Member: Reid Ewing (University of Utah)

RGC Representatives and Others Present

Wayne Bennion	WFRC
Roger Borgenicht	UDOT
Steve Call	FHWA
Christy Dahlberg	WFRC
Russ Fox	Draper City
Katie Gerard	WFRC
Bert Granberg	WFRC
Ned Hacker	WFRC
Scott Hess	WFRC
Jory Johner	WFRC
Jim McNulty	Murray City
Brynn Mortensen	SL Chamber
Ted Knowlton	WFRC
Charlene McConkie	Private Citizen
Heather McLaughlin-Kolb	WFRC
Callie New	WFRC
Alex Roy	WFRC
Megan Townsend	WFRC
Jake Warner	Sandy City
Russell Weeks	SLC Council
Ben Wuthrich	WFRC

Action: Approval of Minutes [Recording 00:16]

Mayor McAdams entertained a motion to approve the minutes of the Regional Growth Committee meeting held May 17, 2018. Commissioner Wade Bitner, Tooele County, motioned to approve these minutes, and it was seconded by Mayor Mike Gailey, Syracuse City. The minutes were unanimously approved.

Opportunity for Public Comment [Recording 02:39]

There were none.

Chair Report [Recording 02:56]

Mayor McAdams reminded the committee that the Regional Growth Committee (RGC) acts as the steering committee for the development of the Wasatch Choice 2050 and the Regional Transportation Plan (RTP). At the last meeting we recommended endorsement of the Wasatch Choice 2050 Vision, and the Council endorsed this Vision with our recommendation. Jory Johner, WFRC, provided a brief update on the next steps in the four-year planning process. Mr. Johner explained that we are currently nine months away from adopting the RTP. The next steps of this process are to phase the plan. This is identifying when the projects are needed in ten-year phases. These phases include 2019-2030, 2031-2040 and 2041-2050. He commented that we have been working with Utah Department of Transportation (UDOT) and Utah Transit Authority (UTA) staff, and we also went out to the region's planners and engineers at the Technical Advisory Committee meetings, not only for the Regional Growth Committee but also for the TransCom Technical Advisory Committee as well. At that point, the needs were reviewed, and now the next step is to apply financial constraints. He noted that we work on a statewide financial model that Lewis Young Robertson & Burningham helping us with this coordinated effort with UDOT, UTA and other Metropolitan Planning Organization (MPO)'s in the state. The plan is to now identify how much money we will have with existing sources and/or reasonable new sources, and then financially constrain the plan. The idea is to bring the financially constrained plan back out to the local communities in workshops between the middle of October and the middle of November.

WFRC Programs for Communities [Recording 05:46]

Mayor McAdams noted that WFRC administers six programs that provide resources for local governments.

Scott Hess, WFRC, introduced the six projects and explained that all of WFRC's programs are competitive either within the region, or the planning program boundaries. Mr. Hess briefly discussed the Wasatch Front Economic Development District funding, stating that this is funding that is delivered down through the Economic Development Administration (FDA). The mission of this program is to support economic development plans, promote long-term economic competitiveness, and attract federal monies in order to implement local plans.

Christy Dahlberg, WFRC, discussed the Community Development Block Grant (CDBG) Small Cities Program. She explained that the purpose of the CDBG Program is to assist in developing viable urban communities by providing decent housing and a suitable living environment, principally for persons of low and moderate income. This program is eligible in Morgan, Tooele, and Weber Counties. She commented that the total funding for FY 2018 is \$762,697 and briefly went over the eligible project types. To include:

- Planning
- Building rehabilitation
- Removal of ADA barriers
- Public safety equipment
- Property acquisition for public purposes
- Promotion of neighborhood centers
- Create/rehab recreation facilities
- Demolish buildings to reduce slum/bright
- Install/modify public works infrastructure
- Construct/reconstruct streets, water, sewer facilities
- Housing lot acquisition for multiple-family housing construction

Megan Townsend, WFRC, reported on the Transportation and Land Use Connection (TLC) Program. She stated that the goals of this program are to:

- Maximize the value of investment in public infrastructure
- Enhance access to opportunity
- Increase travel options to optimize mobility
- Create communities with opportunities to live, work, and play

Ms. Townsend briefly discussed some of the TLC projects, which include:

- Ordinances
- Transportation/Active Transportation
- Master Plans
- Complete Streets & Connectivity
- First/Last Mile Implementation
- Station & Small Area Plans
- Corridor Plans
- Studies (such as market, redevelopment)
- Visionina
- Parking Reform

Ben Wuthrich, WFRC, presented on the last three projects, the Surface Transportation Program (STP), the Congestion Mitigation Air Quality (CMAQ), and the Transportation Alternatives Program (TAP). Mr. Wuthrich explained that the project types eligible for STP funding include:

- Street widening or new construction
- Improve or reconstruct existing streets
- Bridge replacement
- Projects that reduce traffic demand
- Intersection improvements

He continued by discussing the project types that are eligible for CMAQ funding. These include:

- Projects that improve Air Quality
- Construct or purchase public transportation facilities and equipment
- Commuter bicycle and pedestrian facilities
- Intelligent Transportation Systems (ITS)
- Projects that reduce traffic demand
- Intersection improvements

Last, Mr. Wuthrich talked about the projects that are eligible for the TAP funding. These include:

- Construction, planning and design
- Pedestrian, bicyclists and other non-motorized forms of transportation
- Improvements could include:
 - Sidewalks
 - Bicycle infrastructure
 - Traffic calming techniques
 - o Lighting and safety-related infrastructure for non-drivers
 - Safe Routes to School projects

Economic Development and Land Use in Transportation Programming/SB136 [Recording 21:22]

Jeff Harris, UDOT, informed the committee that UDOT is just beginning the Capacity Project Prioritization Model. He explained that the principals of their process include:

- Be transparent throughout
- Set expectations from the state
- Directly involve technical and policy partners in design and development of decision models
- Multiple opportunities for review, feedback and input
- Educate and inform all stakeholders
- Build confident and buy-in in the process, data, and model

The goals of this project are:

- Outcome focused rather than problem focused
- The ability to assess regional and statewide economic development impacts and outcomes
- Assess the extend to which local land use plans support statewide initiatives
- Transportation and understandable to the public and stakeholders
- Strikes the right balance between complexity, simplicity, and transparency
- The ability to compare across assets and modes, as well the ability to assess and compare rural vs. urban projects

There was discussion held among the committee.

Wayne Bennion, WFRC, said that over the past year we have been looking at incorporating access to opportunity into the long-range planning process. He stated that they have also been looking at how to better incorporate access to opportunity in programing, particularly in the STP programs. A few different concepts have been looked at, such as:

- Diversity of destinations
- Proximity of jobs
- Improving access to and from households

Mr. Bennion showed the committee a map with number of jobs within a radius of individual points throughout the region. He explained that in the technical process of STP, they are looking at the idea of including an increased consideration of access to opportunity through jobs, households, and diversity of destinations in addition to the several other criteria that is currently looked at.

Wilf Sommerkorn, Salt Lake County, explained that Salt Lake County is working on this criterion because SB136 required that for some of the transportation funding that they received through either the state legislature directly, or through authorization for certain tax funding by the legislature, that Salt Lake County must now develop criteria and adopt them by ordinance. Mr. Sommerkorn explained that this specifically relates to the County of First-Class State Highway Fund. This is a special fund that was set up several years ago in order to use some of the authorized sales tax and other funding sources that the legislature had authorized at the local level, to be used for a specific project, most notably, the Mountain View Corridor. Mr. Sommerkorn briefly went over the evaluation criteria category for:

- Access to Opportunity
- Wasatch Choice 2050
- Economic Innovation

There was discussion held among the committee.

Utah's Housing Affordability Gap and Wasatch Choice 2050 [Recording 1:03:00]

Mayor McAdams said that the housing affordability is perhaps the key growth-related issue we are facing today. He commented that we are all experiencing these challenges in our communities.

Ted Knowlton, WFRC, discussed two main points, and those were:

- Our housing challenges are the start of a new normal
- Where lower cost housing occurs matters

Mr. Knowlton commented that growth is feeling different now, for example stating that in Salt Lake County last year alone, there was a 10% price increase. He also said that the housing types that we are building, are shifting. Last, he stated that the average WFRC city is now 70% developed. Mr. Knowlton briefly explained why he believes that this is the start of a new normal, commenting that our growth is internal, land availability is falling, and demographics are shifting.

Abby Osborne, Salt Lake Chamber, discussed why the Chamber launched the Housing Gap Coalition. She stated that a year and a half ago they began hearing from businesses whose employees were struggling to find housing. The Chamber commissioned a study with Natalie Gochnour from the Kem C. Gardner Policy Institute and she describes this as a landmark study on housing affordability. From this study, they learned that we have more households that have been formed over this last decade than we have household units. Ms. Osborne said that based on this growth rate, the value of a \$125,000 home in Utah in 1991 has increased to \$347,000 by 2017, but at the national growth rate that same home has increased to only \$184,000 by 2017. Essentially, we are being priced out. This affects every industry and every profession. Ms. Osborne said that the following is driving up housing costs:

- Housing shortage
- Construction and labor costs
- Local zoning ordinances and nimbyism
- Land costs and topography of Wasatch Front Counties
- Demographic and economic growth

Ms. Osborne said that after commissioning the study and seeing the report, the Salt Lake Chamber launched the Housing GAP Coalition in May.

There was discussion held among the committee.

Action: Amendment #6 to the 2015-2040 Regional Transportation Plan [Recording 1:26:46] Jory Johner, WFRC, presented the proposed Amendment Number 6 to the current 2015-2040 Regional Transportation Plan. The projects were presented to the Salt Lake and Weber County

RGC Minutes August 16, 2018 Page 6

Councils of Governments. Mr. Johner reminded the committee that the RTP is updated every four years, and that periodic adjustments are needed between adoption cycles. The six projects include:

- 1. Utah Department of Transportation: Widening on I-15
- 2. West Valley City and Kearns: Widening on 4700 South
- 3. Bluffdale City: Operational Improvements on 14600 South
- 4. Salt Lake City: New Construction of 700 South and a new Railroad Bridge
- 5. Hooper City: Operation Improvements on 5500 West
- 6. Plain City: Operation Improvements on 2800 North/North Plain City Road

Mayor McAdams entertained a motion to recommend that the Wasatch Front Regional Council approve Amendment Number 6 to the 2015-2040 RTP and the air quality conformity determination as found in Draft Air Quality Memorandum 38. Mayor Mike Gailey, Syracuse City, motioned to approve, and it was seconded by Mayor Dawn Ramsey, South Jordan City. The motion was unanimously approved.

Other Business [Recording 1:34:17]

Mayor McAdams highlighted an event that Salt Lake County is hosting called "The Hidden Costs of Free Parking." This will be held on October 4, 2018

Mayor McAdams entertained a motion to adjourn the meeting. Commissioner Wade Bitner, Tooele County, motioned to adjourn the meeting, and this was seconded by Mayor Jim Riding, West Jordan City. The meeting was adjourned.

The next meeting of the Regional Growth Committee will be held on Thursday, October 11, 2018 at 9:30 a.m.

A recording of this meeting may be found on the WFRC website at, under Committees, Regional Growth Committee, 2018 meetings.