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Utah League of Cities & Towns

Jim Smith  
Utah Association of Counties

Robert Grow  
Envision Utah

Evan Curtis  
State Planning Coordinator

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Andrew Gruber  
Executive Director

March 9, 2017

Members of the Regional Growth Committee and Other Interested Persons:

A meeting of the Regional Growth Committee will be held Thursday, March 16th, 2017 at 9:30 a.m. in the Wasatch Front Regional Council offices located at 295 North Jimmy Doolittle Road, in Salt Lake City. The Agenda will be as follows:

### Welcome and Introductions

1. **Action:** Minutes from the January 19, 2017 Meeting
2. **Opportunity for Public Comment**
3. **Chair Report**
  - a. Wasatch Choice 2050 Update
  - b. Legislative Update
4. **Information/Discussion:** Application of access-to-opportunity in state, regional, and local decision-making
5. **Information/Discussion:** The Utah Street Connectivity Guidebook
6. **Information/Discussion:** Active Transportation Goals for 2017
7. **Other Business**
8. **Next Meeting:** Thursday, May 18, 2017

*Note: Information material located at [www.wfrc.org](http://www.wfrc.org)*

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**Minutes**  
 Regional Growth Committee  
 Meeting of January 19, 2017

A meeting of the Regional Growth Committee was held on Thursday, January 19, 2017 in the offices of the Wasatch Front Regional Council, 295 North Jimmy Doolittle Road, Salt Lake City, Utah.

**Welcome and Introductions [Recording 00:00]**

Mayor Ben McAdams, acting Chair, facilitated this meeting. The meeting was called to order at 8:50 a.m. Mayor McAdams welcomed committee members and guests and introductions were made. Andrew Gruber, Wasatch Front Regional Council, explained to the Committee that every year the Council of Governments in the Region makes appointments to the various Wasatch Front Regional Council and committees. Every other year, WFRC appoints a nominating committee to make recommendations, or a nomination to the full Council for the selection of Chair, and Vice-Chair of the Council and also the Chair's and Vice-Chairs of the WFRC various committees. For the Regional Growth Committee, Davis County Commissioner Petroff has served as Chair, and Mayor Karen Cronin has served as Vice-Chair. The nominating committee for WFRC is planning to nominate Mayor Ben McAdams as the Chair, and Commissioner Bret Millburn to serve as Vice-Chair for the 2017 year. Mayor Cronin will be nominated to serve as the Chair for the Trans Com Committee.

**RGC Members and Alternates Present**

IN ATTENDANCE	2017 RGC MEMBERS
	<b>BOX ELDER COUNTY</b>
	Member - Karen Cronin (Perry)
	Alternate - Jeff Scott (Box Elder)
	<b>DAVIS COUNTY</b>
	Member - Randy Lewis (Bountiful)
	Alternate - Len Arave (North Salt Lake)
X	Member - Don Carroll (Fruit Heights)
	Alternate - Erik Craythorne (West Point)
	<b>MORGAN COUNTY</b>
	Member- John Barber (Morgan County)
X	Alternate - Tina Cannon
	<b>SALT LAKE COUNTY</b>
X	Member - Ben McAdams ( <i>Chair</i> ) (Salt Lake County)
	Alternate - Larry Johnson (Taylorsville)
X	Member - Ron Bigelow (West Valley City)
X	Member - Aimee Winder Newton (Salt Lake County)
X	Member - Ted Eyre (Murray)
X	Member - Derk Timothy (Bluffdale)
	Alternate - Jackie Biskupski (Salt Lake City)
X	Sharen Hauri (representing Mayor Wood)
	Alternate - Cherie Wood (South Salt Lake)
	Alternate - Troy Walker (Draper)
	Alternate - Jeff Silvestrini (Millcreek)
	<b>TOOELE COUNTY</b>
X	Member - Wade Bitner (Tooele County)
X	Member - Brent Marshall (Tooele County)
	Alternate - Dave McCall (Tooele City)
	<b>WEBER COUNTY</b>
	Member - Mark Allen (Washington Terrace)
	Alternate - Norm Searle (Riverdale)
X	Member - James Ebert ( <i>Vice Chair</i> ) (Weber County)
	Alternate - Brent Taylor (North Ogden)
	<b>OTHER APPOINTMENTS:</b>
	<b>Utah Transportation Commission:</b>
	Member - Meghan Holbrook
	Alternate - Dannie McConkie
	<b>UTA Board:</b>
	Member - Charles Henderson
	Alternate - Keith Bartholomew
	<b>Utah Air Quality Board:</b>
X	Member - Stephen Sands
	Alternate - Erin Mendenhall
	<b>Envision Utah:</b>
	Member - Robert Grow
	Alternate - Ari Bruening
	<b>NON-VOTING MEMBERS</b>
	<b>UDOT Representative:</b>
X	Member - Nathan Lee

X	Alternate - Jeff Harris
	<b>UTA Representative:</b>
X	Member - Matt Sibul
X	Alternate - GJ LaBonty
	<b>Air Quality Board, DAQ Staff Representative:</b>
X	Bryce Bird
	<b>FHWA - UTAH Division Representative:</b>
	Member - Ivan Marrero
X	Alternate - Steve Call
	<b>Utah League of Cities &amp; Towns Rep:</b>
X	Gary Uresk
	<b>Utah Association of Counties Representative:</b>
	Wilf Sommerkorn
	<b>Mountainland Association of Governments:</b>
	Gary Gygi
	<b>WFRC Appointments from other organizations:</b>
	Christine Richman - Utah Urban Land Institute
X	John Bennett - GOMB/Quality Growth Commission
	Abby Albrect - Utah Transportation Coalition
	Reid Ewing - University of Utah

**RGC Representatives and Others Present**

Roger Borgenicht	Assist Inc.
Carlton Christensen	Salt Lake County
Evan Curtis	Governor's Office
Christy Dahlberg	WFRC
Paul Drake	UTA
Katie Gerard	WFRC
Andrew Gruber	WFRC
Ned Hacker	WFRC
Val John Halford	WFRC
Jory Johner	WFRC
Linda Johnson	Breathe Utah
Ted Knowlton	WFRC
Steve Lyon	Morgan County
Michael Mason	WFRC
Charles Mason Hill	UDOT
Heather McLaughlin-Kolb	WFRC
Callie New	WFRC
Levi Roberts	UTA
Debbie Sigman	Breathe Utah
Jordan Swain	UTA
Megan Townsend	WFRC
Jake Warner	South Jordan City
Jason Wheeler	Assist Inc.
Muriel Xochimiltl	WFRC
Nicole Zinnanti	Assist Inc.

**Approval of Minutes [Recording 04:30]**

Mayor Ben McAdams moved that the minutes of the Regional Growth Committee meeting held December 15, 2016 be approved as written. Councilmember Aimee Winder Newton seconded this motion and the minutes were unanimously approved.

**Opportunity for Public Comment [Recording 04:53]**

There were none.

**Action: Regional Transportation Plan (RTP) 2015-2040 amendments [Recording 05:28]**

Jory Johner, Wasatch Front Regional Council presented on the proposed Amendment Number 3 to the current 2015-2040 Regional Transportation Plan (2015-2040 RTP). The action requested is to make a recommendation to the Council on the formal adoption of these modifications. Public comments were solicited from December 16, 2016 to January 15, 2017. The following are requests to move three interchanges along Bangerter Highway to Phase 1.

- S-140: Bangerter Highway and 6200 South
  - This project is currently in Phase 3 and the proposed change would move this project to Phase 1. The cost of this project is \$64 million.
- S-147: Bangerter Highway and 12600 South
  - This project is currently in Phase 2 and the proposed change would move this project to Phase 1. The cost of this project is \$49.2 million.
- S-144: Bangerter Highway and 9800 South

- This project is currently in Phase 2 and the proposed change is to move this project to Phase 1. The cost of this project is \$43.1 million.

S-5: I-80;I-215 East to Lambs Canyon. This project is currently in Phase 1 and the proposed change is to move this project from Phase 1 to Phase 2 to meet financial constraint.

Wasatch Front Regional Council staff has analyzed the potential financial implications of these proposed amendments and determined that the 2015-2040 Regional Transportation Plan is able to maintain its fiscal constraint while accommodating construction of these projects in Phase 1. WFRC staff has received the air quality impacts to ensure that all applicable air quality conformity requirements are met and results were provided during the comment period.

Jory Johner stated that WFRC staff is requesting that the Regional Growth Committee recommend approval of Amendment Number 3 to the Wasatch Front Regional Council. Mayor Timothy made the motion to move Amendment Number 3 to the Council for approval. Mayor Carrol seconded this motion and the motion was unanimously approved.

**Information: Access to Opportunity goal and initiatives [Recording 13:54]**

Mayor McAdams reminded the Regional Growth Committee that last October the WFRC adopted Regional Goals to guide the Wasatch Choice for 2050 visioning effort. One of the goals of that effort is access to economic and educational opportunities (ATO).

Ted Knowlton, Wasatch Front Regional Council, discussed how ATO is being measured, and the efforts that WFRC is taking to ensure transportation planning efforts improve access to opportunity. The value of an “access to opportunity” approach is that it simultaneously is about the specific issue we are addressing. For example, job centers or affordable housing, as well as who needs to get to or from these places and how easy it is for them to get to these places. In addition to being an adopted WFRC goal, ATO is being utilized by all of Utah’s regional and state transportation agencies for long-range transportation planning as part of Utah’s Unified Transportation Plan.

Mayor McAdams expressed that he felt this was an incredible idea and that there were so many ways this could be used. This can be used to identify the best ways to provide service to our residents in the most effective way.

Matt Sibul, UTA, commented that these tools are amazingly powerful, and it illustrates the point that we have a long way to go in providing really good transit access.

Carlton Christensen, Salt Lake County, asked the question of, “has this model been used frequently throughout the country, or is it relatively new?” Ted Knowlton responded that this process is growing in use, but it is not used widely.

Callie New, Wasatch Front Regional Council discussed vulnerable communities and how the Wasatch Front Regional Council is considering improving those communities’ ability to reach economic and educational opportunities. WFRC defines vulnerable communities as census tracts meeting the following criteria:

1. Above average concentrations of low-income households and/or
  2. Above average concentrations of minority populations AND zero-car households.
- WFRC is focusing on the traditional communities of interest as identified as environmental justice communities in federal transportation planning efforts, as well as inclusion of zero car households, as we’d like to put emphasis on improving mobility.

James Ebert, Weber County, asked if WFRC is working with Workforce Services to see what their definition of vulnerable communities is, and commented that there are multiple definitions. He explained that “at risk” does not necessarily mean “at risk” in some locations. Andrew Gruber noted that WFRC has gathered information that the housing community has utilized, and has had some dialog with Workforce Services. He said that information has been gathered from many different

sources, and targeted these definitions for the work that we are currently doing. Callie explained that WFRC has looked at the Regional Analysis of Impediments, and also nationally at peer agencies to see how they approach these issues.

Further discussion was held among the Regional Growth Committee.

**Information: UTA Transit Oriented Development – restructured program [Recording 54:15]**

Paul Drake, Transit Oriented Development Manager at UTA, explained that the UTA Board of Trustees has asked for a revised policy for TOD with the focus of increasing ridership and building public trust. The proposed policy is designed to ensure consistency with the regional growth vision, support local objectives, and enhance the effectiveness of UTA's transit network.

The UTA Board of Trustees has identified goals to guide their involvement with transit-oriented development. Those goals include:

- Improve Transit Ridership
- Support Regional Vision
- Stimulate Economy
- Encourage Sustainability
- Integrate All Modes of transportation
- Open opportunities for Affordable Housing
- Maintain Transparency
- Capture Value.

Jordan Swain discussed the policy framework for how UTA will approach TOD projects moving forward. UTA has organized a framework that standardizes the way any single instance of development would occur. If there's a development project that UTA would like to initiate, it will run through this series of processes so that they can ensure that the proper risks are mitigated, and that the end product is a high quality built product. The framework consists of three separate stages. The Planning stage is a process that prioritizes development, mitigates risk, and engages markets to cultivate a realistic and progressive vision. The implementation stage facilitates the transparent identification and selection of development partners who are best suited to carry out a planned vision. Lastly, the management stage coordinates construction and property management in order to reduce the associated risks.

A discussion was held among the committee members.

**Information: Regional Growth Committee priorities for 2017 [Recording 01:17:48]**

Ted Knowlton, WFRC, reviewed how the Regional Growth Committee fits into the WFRC committee structure. The Regional Growth Committee focuses on long-range issues, whereas the Transportation Coordinating Committee (Trans Com) focuses on short-range programming, and both of these two committees make recommendations to the overall Council with the RTP amendment. He noted that the Air Quality Committee (AQC) reports to the Regional Growth Committee (RGC), and the Active Transportation Committee (ATC) also reports to RGC. He stated that there are two technical advisory committees, one in the Salt Lake Valley, and the other in the Ogden-Layton area. With RGC focusing on long-range planning, the RGC members are the steering committee for the Wasatch Choice 2050 effort, and the Regional Transportation Plan (RTP).

As RGC agendas are considered for 2017, staff members would like to hear what regional issues, planning efforts, and special topics the Committee would like to discuss during the year. The following recommendations were made:

- Sharen Hauri, South Salt Lake – TLC, parking management studies
- Commissioner Bitner, Tooele County – Connectivity within Salt Lake and outlining areas
- Councilmember Cannon, Morgan County – Increasing routes, weekend study, and recreation access
- G.J. LaBonty, Utah Transit Authority – Summer service and recreation trail heads
- Mayor McAdams, Salt Lake County – The changing world and the future

- Mayor Timothy, Bluffdale City – MPO to the South and how do you get to Provo?
- Ted Knowlton, Wasatch Front Regional Council – Mountainland
- Nathan Lee, Utah Department of Transportation - Reverse engineering and recreation peak times

**Information: Air Quality discussion – Tier 3 and vehicles [Recording 01:27:43]**

Bryce Bird, Director of the Utah Division of Air Quality reported on the latest developments regarding the availability for Tier 3 fuels for the Utah market.

The Tier 3 vehicle emission standards will take effect in 2017. The full emission benefit of Tier 3 vehicles is dependent in part on low sulfur fuels, known as Tier 3 fuels because of their association with the vehicle emission standards. Tier 3 fuel is defined as a gasoline containing 10 ppm sulfur compared to the current standard of 30 ppm.

Utah currently has six refineries that serve the state, and Tesoro has committed to provide Tier 3 fuel to the Salt Lake market by 2020. The other refineries are in negotiations at this time.

**Other Business**

- **Council Meeting – Thursday, January 27, 2017 at 2:00 p.m.**
- **WFRC Orientation – Thursday, February 23, 2017 at 2:00 p.m.**
- **WFRC 2017 Meeting Schedule**
- **Wasatch Choice 2050 Scenario Workshop Schedule**

The next meeting of the Regional Growth Committee will be held on **Thursday, March 16, 2017 at 9:30 a.m.**

The meeting adjourned at 11:20 a.m.

*A recording of this meeting may be found on the WFRC website at [www.wfrc.org](http://www.wfrc.org), under Committees, Regional Growth Committee, 2017 meetings.*

**DATE:** March 7, 2017  
**AGENDA ITEM:** 3  
**SUBJECT:** **Information:** Wasatch Choice 2050 Update  
**PREPARED BY:** Val John Halford

**BACKGROUND:**

In close collaboration with transportation partners and local communities, the WFRC is developing the Wasatch Choice 2050 Vision (WC 2050) and the 2019 - 2050 Regional Transportation Plan (2019 RTP). The WC2050 and 2019 RTP is the Wasatch Front Region's shared vision for coordinated growth, infrastructure, and open space. To date, five of the ten planned sub-regional Scenario Workshops have been held throughout the Region. In these Workshops, participants have provided the WFRC staff important input on three land use and transportation scenarios that have been developed, modeled, and refined. The scenarios were developed to explore approaches to growth through different combination of land use types and transportation investment and were evaluated using criteria that relate directly to the ten regional goals adopted by the Wasatch Front Regional Council in October last year. An overview of the scenario develop process, along with a summary of input provided last year during a series of similar meetings, is followed by key pad polling of preferences, and a hands-on mapping exercise designed to highlight potential issues or concerns. The focus of the Scenario Workshops is to gather needed information to identify the various land use and transportation elements that will be combined into a draft preferred scenario. This draft scenario will provide the basis for 2019 RTP. Once projects are selected, they will be phased on when the project is needed and when funding can reasonably be expected.

In addition to the Scenario Workshop, the WFRC has also developed a web-based Visualization Tool (<http://www.wasatchchoice.org/scenarios>) and a new Wasatch Front Regional Council brochure. The Visualization Tool allows WFRC website visitors to review the WC2050 scenarios and offer comments. Interested individuals can visit maps showing all three scenarios and how they perform against each other. The WFRC brochure highlights Utah's population growth, WC2050, 2019 RTP, and Utah's Unified Plan. This information is part of the outreach and educational effort currently underway to help our transportation partners, elected officials, stakeholders, and the interested public better understanding the WFRC planning process in order to make the best possible choices concerning our future growth.

**RECOMMENDATION:**

This item is for information only and no action is required.

**CONTACT PERSON:**

Val John Halford (WFRC) (801) 363-4250 ext. 1108, [vhalford@wfr.org](mailto:vhalford@wfr.org)

**DATE:** March 9, 2017  
**AGENDA ITEM:** 4  
**SUBJECT:** **Information/Discussion:** Application of access-to-opportunity in state, regional, and local decision-making  
**PREPARED BY:** Ted Knowlton

The WFRC Council adopted new regional goals in October 2016. One of the 10 goals is “access to economic and educational opportunities” (or ATO for short). ATO - the number of destinations people can get to within a given time window – combines growth and infrastructure impacts into a summary measure. At the March meeting, RGC will discuss how ATO is or might be being applied to existing and future state, regional and local decision-making. There are a number of initiatives in which ATO is being discussed as a potential measure to inform decision-making. RGC will consider how WFRC proceeds within the context of these initiatives.

**BACKGROUND:**

Access to Opportunity measures potential transportation plans and projects to see how well they advance the fundamental purpose of transportation – the ability to help people easily interact economically and socially. In using ATO, WFRC looks at both residents’ access to jobs (as in “how many jobs and educational opportunities can a residents access within 30 minutes?”) and firms’ access to workforce/ patrons (as in “how many workers or customers can businesses access within 30 minutes?”).

At the January meeting, RGC discussed the concept of ATO and also looked at how it might be applied to vulnerable communities.

**RECOMMENDATION:**

This item is for discussion and no action is required.

**CONTACT PERSON:**

Ted Knowlton (WFRC) (801) 363-4250 x1201 or [ted@wfr.org](mailto:ted@wfr.org)



**DATE:** March 9, 2017  
**AGENDA ITEM:** 5  
**SUBJECT:** **Information/Discussion:** Utah Street Connectivity Guidebook  
**PREPARED BY:** Julie Bjornstad

**BACKGROUND:**

To help promote our shared regional and community goals, WFRC has partnered with the Mountainland Association of Governments, Utah Transit Authority and the Utah Department of Transportation to create the Utah Street Connectivity Guidebook. Street connectivity is the degree to which streets in a community are connected to one another. Higher street connectivity yields numerous mobility, livability, economic, and environmental benefits for communities including improved access to opportunities. The Utah Street Connectivity Guidebook seeks to assess and quantify these benefits; provide recommendations on how to implement elements of connectivity into Utah communities; and inform decision-makers and stakeholders. The Street Connectivity Guidebook also included case studies of three communities – Layton, Tooele, and Lehi. The case studies assessed barriers to street connectivity, identification of opportunities to connect the network, and an analysis of connectivity performance measures and cost-benefit of implementing greater connectivity.

At the March RGC meeting, an update to the project, including final results, will be presented. Lehi City will also present on recent efforts it has undertaken to improve city-wide connectivity.

**RECOMMENDATION:**

This item is for information only and no action is required.

**CONTACT PERSON:**

Julie Bjornstad (WFRC) (801) 363-4250 x1105 or [julieb@wfr.org](mailto:julieb@wfr.org)

**DATE:** March 9, 2017  
**AGENDA ITEM:** 6  
**SUBJECT:** **Information/Discussion:** Active Transportation Goals for 2017  
**PREPARED BY:** Scott Hess

**BACKGROUND:** On January 11, 2017 the WFRC Active Transportation Committee (ATC) adopted active transportation goals for 2017. These goals provide direction for the ATC and staff to move active transportation issues forward for the region. The goals are:

1. Update shared Regional Priority Bicycle Routes Plan/Map
2. Cities and counties adopt Local Active Transportation Plans
3. Fund and construct priority projects
4. Build support for AT through effective engagement and outreach

The Active Transportation Committee reports to the RGC and Trans Com, and would like to engage both committees for guidance in how to implement the active transportation goals. At the RGC meeting there will be a discussion on the goals and how WFRC can assist RGC members and local communities in their implementation. Staff suggests RGC members consider the goals, how they relate to their community plans, and come prepared to discuss any feedback or questions.

WFRC staff will update the ATC, RGC, and Council on progress for these goals annually.

**RECOMMENDATION:** This item is for discussion.

**CONTACT PERSON:** Scott Hess (WFRC) (801) 363-4250 x1104 or [shess@wfr.org](mailto:shess@wfr.org)

**EXHIBIT:** Active Transportation Committee – Goals 2017 PDF

## Active Transportation Goals - 2017



1. Update shared Regional Priority Bicycle Routes Plan/Map



2. Cities and counties adopt Local Active Transportation Plans [that align with Regional Priority Plan/Map]



3. Fund and construct priority projects



4. Build support for AT through effective engagement and outreach

**DATE:** March 9, 2017  
**AGENDA ITEM:** 7  
**SUBJECT:** Overview of Utah Open and Public Meetings Act  
**PREPARED BY:** Ted Knowlton

**BACKGROUND:**

State law now requires that elected officials serving on committees such as those of the Wasatch Front Regional Council receive training regarding the Utah Open and Public Meetings Act. A 10-minute training video will be presented at RGC (and at other appropriate WFRC committees) in order to comply with this requirement.

**RECOMMENDATION:**

This item is for information only.

**CONTACT PERSON:**

Ted Knowlton (WFRC) 801-363-4250 x1201; [ted@wfr.org](mailto:ted@wfr.org)