Joint Policy Advisory Committee

Thursday February 22, 2018
11:30 am – 1:00 pm
Utah State Capitol
State Office Building Auditorium
350 North State Street

MEETING AGENDA

Welcome and Introductions

1. Approval of September 7, 2017 meeting minutes

2. JPAC purpose, structure and schedule for 2018

3. Topics for Discussion
   a. Legislative update
   b. Unified Plan update
   c. Performance measurement approach and agreements

4. Other Business

Next meeting: Thursday, May 3, 2018

Informational materials can be located on WFRC's website at www.wfrc.org. For Questions or Logistics Please call Andrea Pearson, WFRC, at 801-363-4250.

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<tr>
<th>Date and Location</th>
<th>Unified Plan / Transportation Planning</th>
<th>Legislative / Congressional</th>
<th>Other</th>
</tr>
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<tr>
<td><strong>Thursday</strong>&lt;br&gt;February 22&lt;br&gt;Utah State Capitol&lt;br&gt;350 North State St</td>
<td>• Unified Plan update.&lt;br&gt;• Performance measurement approach and agreements</td>
<td>• Legislative update</td>
<td>• JPAC purpose, structure, and schedule for 2018</td>
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<td><strong>Thursday</strong>&lt;br&gt;May 3&lt;br&gt;TBD&lt;br&gt;(or tour)</td>
<td>• Project phasing&lt;br&gt;• Access to opportunity&lt;br&gt;• WFCC update&lt;br&gt;• POM update</td>
<td>• Legislative wrap up&lt;br&gt;• Federal issues</td>
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<td><strong>Thursday</strong>&lt;br&gt;August 2&lt;br&gt;WFRC offices&lt;br&gt;(or tour)</td>
<td>• PPP / value capture&lt;br&gt;• Financial assumptions</td>
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<td>• Mountain transportation update</td>
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<td><strong>Thursday</strong>&lt;br&gt;November 1&lt;br&gt;WFRC offices&lt;br&gt;(or tour)</td>
<td>•</td>
<td>• Federal issues</td>
<td>• Air quality</td>
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Joint Policy Advisory Committee

MEETING MINUTES

Utah Department of Transportation
Redwood A Conference Room
4501 South 2700 West
Taylorsville, UT 84114

Thursday, September 7, 2017
11:30 a.m. – 1 p.m.

Members & Alternates Attending:
Andrew Jackson, Chair  Executive Director, Mountainland AOG
Andrew Gruber        Executive Director, WFRC
Bill Applegarth      Mayor, Riverton City
Carmen Freeman       Mayor, Herriman City
Gary Gygi            Mayor, Cedar Hills
Jeff Gilbert         Planner, Cache MPO
Jerry Benson         President/CEO, UTA
Megan Holbrook       Utah Transportation Commission
Myron Lee            Director, Dixie MPO
Randy Elliot         Davis County Commission
Ted Knowlton         Deputy Director, WFRC
Todd Beutler         Cache Valley MPO/Cache Valley Transit
Bob McKinley         Chair, UTA
Brent Marshall       Mayor, Grantsville
Kent Millington      Commissioner, Transportation Commission
Bryan Thiriot        Executive Director, Dixie MPO
Carlos Braceras      Executive Director, UDOT
Ken Sizemore (via conference call) Dixie MPO/Santa Clara City

Excused
JoAnn Seghini        Mayor, Midvale
Bret Millburn        Davis County Commission

Others Attending:
Jory Joner           WFRC
Matthew Sibul        UTA
Muriel Xochimitl     WFRC
Melanie Haws         Mountainland AOG
Welcome and Introductions
Andrew Jackson, Mountainland AOG, opened the meeting by welcoming the attendees, listing the excused members and asked for introductions. He stated that attending via conference call is an option.

Approval of May 4, 2017 Meeting Minutes
Andrew Gruber moved to accept the May 4, 2017 meeting minutes. Megan Holbrook seconded the motion. The motion passed unanimously.

Transportation Governance Task Force
Representative Mike Schultz, Transportation Governance and Funding Task Force Co-Chair, joined the meeting via conference call and gave an overview of the responsibilities and duties of the Transportation and Governance Task Force (Task Force). The Task Force is designed to address future issues and avoid traffic grid-lock as Utah’s population continues to grow. With great leadership and collaboration, the Task Force will work to align systems and spend tax dollars efficiently.

Representative Kay Christofferson, Transportation Governance and Funding Task Force member reported that the Task Force is composed of legislators, government agencies and the private sector. It was established to discuss the transportation needs in Utah for the next 40-50 years to prepare for growth in the state. Recommendations will be presented to the legislature with the intent to prepare for the future.

The Task Force consists of three sub-groups:
1. Funding Working Group, Chair Representative Kay Christofferson – Identify users and beneficiaries of the transportation system and who should be responsible to pay for it, use Value Capture tools to assess the value of property when infrastructures are built as a means to assess potential tax revenues, and how taxes are administered to pay for roads.

2. Governance and Transit Working Group, Chair Senator Wayne Harper – Identify how to structure and organize transportation within the state in regards to highways, transit and ports.
3. Economic Development, Land Use, Aviation, Active Transportation, Rural Issues Working Group, Chair Representative Mike Schultz – Identify how best to use land around transportation, adjust zoning to better coordinate with transportation hubs throughout the state.

RUCWest.org is a tool being explored to determine additional funding sources, including Road Usage Charging (RUC), and a pay-by-mile system that would replace the gas tax. Carlos Braceras discussed the website and gave an overview of its features.

The Task Force encourages suggestions, input and attendance from elected officials and public sector.

**Wasatch Front Central Corridor Study Findings**
Shawn Seager, Mountainland AOG and Jeff Harris, UDOT discussed the Wasatch Front Central Corridor Study stating that it is a collaborative effort between WFRC, UDOT, UTA and MAG to find solutions that will meet transit demands as Utah’s population continues to grow.

The study looked at a variety of creative options to address future transit demands from South Davis County to Northern Utah County and the width in Salt Lake County between the area of 700 East to Redwood Road. Federal Highway Administration applied for the TIGER planning grant which was used to fund approximately half of the study.

**Transportation goals include:**
- Improve Safety
- Increase person throughput
- Improve travel time reliability
- Increase accessibility to jobs and education
- Improve air quality
- Improve economic outcomes
- Reduce household transportation costs
- Improve mode balance

**Solutions include:**
- **I-15:** Double-Decked
- **Transit:** No-fare transit system wide
- **Active Transportation:** Cycle superhighway
- **Incentive Programs:** Pay-per-use transportation applications
- **Surface Streets:** Improve street connections

The JPAC members had a general discuss on a variety of concerns, potential solutions, and provided feedback.

**Other Business**
The next JPAC will be held November 2, 2017 at 11:30 a.m. at the Utah Department of Transportation.

The meeting adjourned at 12:58 p.m.
MEMORANDUM OF AGREEMENT

THIS AGREEMENT is made and entered into on the 21st of August 2007, by and between the Mountainland Association of Governments, hereinafter designated as "MAG," administering agency for comprehensive transportation planning in Utah County, the Wasatch Front Regional Council, hereinafter designated as "WFRC," administering agency for comprehensive transportation planning in Salt Lake, Davis, and Weber counties, the Utah Department of Transportation, hereinafter designated as "UDOT," and the Utah Transit Authority, hereinafter designated as "UTA."

WHEREAS, MAG and WFRC have been duly constituted under the authority of Title 11, Chapter 13, Utah Code Annotated, 1953, as amended (the Inter-local Cooperation Act), and pursuant to Section 3, Executive Order of the Governor of the State of Utah, dated 27 May 1970, with the authority to enter into this agreement and act on behalf of their respective constituent agencies, and

WHEREAS, Title 23, Chapter 1, Section 134, of the United States Codes as amended, states that "After July 1, 1965, the Secretary shall not approve under Section 105 of this title any program for projects in any urban area of more than 50,000 population unless he finds that such projects are based on a continuing comprehensive transportation planning process carried on cooperatively by States and local communities . . .," and

WHEREAS, MAG and WFRC have been designated by the Governor as Metropolitan Planning Organizations with responsibility for carrying out the provisions of Title 23, United States Code, Section 134, and Title 49, United States Code, funds in accordance with Section 104(f) of Title 23, Section 8 of the Urban Mass Transportation Act of 1964, as amended, and Section 508(d) of the Airport and Airway Improvement Act of 1982, as amended, and

WHEREAS, MAG and WFRC are the responsible area-wide agencies for review of federally funded projects under 49 CFR Part 17, and

WHEREAS, MAG, WFRC, UDOT and UTA agree to cooperate and participate, as defined within this agreement, and to the extent permitted by any legal limitations in a comprehensive, continuing urban transportation planning process in the Utah, Salt Lake, Davis, and Weber County area.

NOW, THEREFORE BE IT RESOLVED, that the parties hereto, MAG on behalf of itself and its constituent agencies, WFRC on behalf of itself and its constituent agencies, UDOT and UTA do mutually resolve and agree as follows:

PURPOSE

This agreement provides an understanding between MAG, WFRC, UDOT and UTA for assigning responsibilities in conducting a joint transportation planning process in the Weber,
Memorandum of Agreement

Davis, Salt Lake and Utah County area. This agreement also identifies, specific elements in the planning process to be undertaken cooperatively and identifies decision-making bodies to be created as a result thereof.

COMMITTEE STRUCTURE

MAG, WFRC, UDOT and UTA hereby jointly agree to establish the following committee structure for purposes of working cooperatively together on transportation issues of mutual interest and concern.

1. A Joint Policy Advisory Committee (JPAC) made up of representatives from MAG Regional Planning, WFRC Trans-Com, UDOT Transportation Commission and UTA Board.

2. JPAC shall have the following representation:
   Two representing Utah Transportation Commission
   One representing UDOT Executive Director or Designee
   Two representing Utah Transit Authority Board
   One representing UTA General Manager or Designee
   Three representing MAG/Regional Planning Committee
   One representing MAG Executive Director or Designee
   Five representing WFRC/Trans-Com Committee
   One representing WFRC Executive Director or Designee
   Sixteen Total Membership

3. A Joint Technical Advisory Committee (JTAC), made up of representatives from MAG, WFRC, UDOT and UTA, shall provide staff support as necessary.

SCOPE

A. MAG, WFRC and UTA hereby agree to work cooperatively, through JPAC, with Utah Department of Transportation (UDOT) to address highway long range plan project priorities, funding mechanisms and other issues of common interest or concern by:

1. Jointly working with UDOT to establish common evaluation criteria for rating and ranking highway projects.

2. Jointly working with UDOT to establish a common list of prioritized highway projects needing new sources of funding.

3. Jointly working with UDOT to pursue a financing strategy necessary to fund the prioritized list of highway projects.
4. Jointly working with UDOT to use JPAC as a forum for discussion of other highway related issues of common interest or concern.

B. MAG, WFRC and UDOT hereby agree to work cooperatively, through JPAC, with Utah Transit Authority (UTA) to address transit long range plan project priorities, and funding mechanisms, and other issues of common interest or concern by:

1. Jointly working with UTA to establish common evaluation criteria for rating and ranking transit projects.

2. Jointly working with UTA to establish a common list of prioritized transit projects needing new sources of funding.

3. Jointly working with UTA to pursue a financing strategy necessary to fund the prioritized list of transit projects.

4. Jointly working with UTA to use JPAC as a forum for discussion of other transit related issues of common interest or concern.

C. MAG and WFRC hereby agree to establish a seamless transportation process between the MAG and WFRC Metropolitan Planning Organizations (MPO).

1. Preparation of a common "addenda" to the MAG and WFRC long range transportation plans, focusing on issues of mutual interest and concern between the two MPOs.

2. Establishment of a process for review and comment of each other's TIP and UPWP projects related to the long range transportation plan addenda.

3. Jointly work with UDOT and UTA to focus on the issue of EIS needs within the two MPOs.

4. Jointly work with UDOT and UTA to establish a unified approach for pursuing federal transportation funding through Washington lobbyist efforts.

CHANGES

Alterations, extensions, supplements or modifications of the terms of this agreement as detailed herein shall be agreed to in writing by the parties concerned, incorporated as amendments to this agreement, and made a part thereof.
TERMINATION OF AGREEMENT

If, through any cause, the parties fail to fulfill in a timely and proper manner the obligations under this agreement, or if any of the parties shall violate any of the covenants, agreements, or stipulations of this agreement or if any of the parties so wishes to withdraw from this agreement, they shall thereupon have the right to terminate this agreement by giving written notice of such termination and specifying the effective date thereof, at least sixty (60) days before the effective date of such termination.

IN WITNESS WHEREOF, MAG, WFRC, UDOT and UTA have executed this agreement as of the date first written.

Attest: ________________________________________________

Commissioner Shauna Kerr
Executive Council Chair
Mountainland Association of Governments

Attest: ________________________________________________

Mayor Brad Sears
Utah Valley Regional Planning Chair
Mountainland Association of Governments

Attest: ________________________________________________

Commissioner Dannie McConkie
Regional Council Chair
Wasatch Front Regional Council

Attest: ________________________________________________

Mayor Tom Dolan
TransCom Chair
Wasatch Front Regional Council
Memorandum of Agreement

Attest: ________________________________

Glen Brown
Chair
Utah Transportation Commission

Attest: ________________________________

John Njord
Executive Director
Utah Department of Transportation

Attest: ________________________________

Steven K. Randall
Kenneth D. Montague, Jr.
Chair
Treasurer
Utah Transit Authority

Attest: ________________________________

John Inglish
General Manager
Utah Transit Authority

Approved as to Form

Legal Counsel
Amendment #1

JPAC Approved: February 5, 2004

COMMITTEE STRUCTURE

MAG, WFRC, UDOT and UTA hereby jointly agree to establish the following committee structure for purposes of working cooperatively together on transportation issues of mutual interest and concern.

1. A Joint Policy Advisory Committee (JPAC) made up of representatives from MAG Regional Planning, Wasatch Front Regional Council, UDOT Transportation Commission and UTA Board.

2. JPAC shall have the following representation:
   Two representing Utah Transportation Commission
   One representing UDOT Executive Director or Designee
   Two representing Utah Transit Authority Board
   One representing UTA General Manager or Designee
   Four representing MAG/Regional Planning Committee
   One representing MAG Executive Director or Designee
   Nine representing Wasatch Front Regional Council
   One representing WFRC Executive Director or Designee

Twenty-one Total Members

IN WITNESS WHEREOF, MAG, WFRC, UDOT, and UTA have executed this amendment to the Memorandum of Agreement.

Mayor E. Fritz Boyer, Chair
Utah Valley Regional Planning Committee
Mountainland Association of Governments

Commissioner Glen Burton, Chair
Regional Council
Wasatch Front Regional Council
Memorandum of Agreement

Amendment #1
February 5, 2004

Darrell L. Cook, Executive Director
Mountainland Association of Governments

Chuck Chappell, Executive Director
Wasatch Front Regional Council

Glen Brown, Chair
Utah Transportation Commission

Steven K. Randall, Chair
Utah Transit Authority Board
Orrin T. Colby, Jr.

John Njord, Executive Director
Utah Department of Transportation

John Inglis, General Manager
Utah Transit Authority

Approved As To Form

UTA Legal Counsel
MEMORANDUM OF AGREEMENT
FOR THE
JOINT POLICY ADVISORY COMMITTEE

The member organizations of the Joint Policy Advisory Committee have joined to improve communication and coordination on transportation issues for the four urbanized areas in the State of Utah.

MEMBERSHIP:

Transportation Commission – 2 members
UDOT – 1 member
WFRC – 10* members
Dixie – 2* members

UTA Board – 2 members
UTA – 1 member
MAG – 6* members
Cache – 2* members

*All but one member is an elected official

FUNCTION:

JPAC functions as an advisory body to its member agencies. Members agree to share information about current and future travel in urban areas, future funding needs, and other critical transportation performance measures and issues. Members have the opportunity to reach consensus on how to meet the transportation challenges facing the urbanized areas in the state.

GOALS:

Act as a forum for discussing transportation planning and programming issues impacting the urban areas of the state.

Encourage seamless transportation systems by synchronizing long-range plans and coordinating short-range programs of projects across planning boundaries.

Consider financing strategies necessary to fund projects in urbanized areas of the State.

Recommend to member agencies, as appropriate, actions to achieve these goals.
APPROVAL:

This agreement is effective when all the officers and directors listed below have signed. This agreement replaces all prior JPAC agreements.

John Petroff, Chair, Wasatch Front Regional Council, Date

Mayor John Petroff, Chair, WFRRC, Date

Jerry Washburn, Chairman, MAG Regional Planning, Date

Mayor Jerry Washburn, Chairman, MAG Regional Planning, Date

Suzanne Allen, Chair, Dixie MPO Transportation Executive Council, Date

Suzanne Allen, Chair, Dixie MPO Transportation Executive Council, Date

Mike Johnson, Chair, Cache MPO Executive Council, Date

Mayor Mike Johnson, Chair, Cache MPO Executive Council, Date

Glen Brown, Chair, Utah Transportation Commission, Date

Glen Brown, Chair, Utah Transportation Commission, Date

Orrin Colby, Chair, Utah Transit Authority Board, Date

Orrin Colby, Chair, Utah Transit Authority Board, Date

John Njord, Executive Director, Utah Department of Transportation, Date

John Njord, Executive Director, Utah Department of Transportation, Date

John Inglish, General Manager, Utah Transit Authority, Date

John Inglish, General Manager, Utah Transit Authority, Date
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<th>FHWA Measures</th>
<th>Utah Targets</th>
<th>UDOT Rural</th>
<th>Cache MPO</th>
<th>WFRC MPO</th>
<th>MAG MPO</th>
<th>Dixie MPO</th>
<th>Threshold</th>
<th>System Definition</th>
<th>Penalty</th>
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<tr>
<td>Safety</td>
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<td>X</td>
<td>X</td>
<td>X</td>
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<td>5 Year Average</td>
<td>Entire system</td>
<td>If not met, use obligation authority equal to the 2018 HSIP for only highway safety improvement projects &amp; an implementation plan for FY 2021</td>
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<td>Poor not to exceed 5%</td>
<td>Interstate Non Interstate NHS</td>
<td>If minimum condition level is not met for 3 consecutive years, State DOT must obligate NHPP &amp; transfer STP funds not less than 2009 Interstate maintenance with a 2% increase after 2009 into the next fiscal year.</td>
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<td>Bridge Infrastructure Condition</td>
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<td>If minimum condition level is not met for 3 consecutive years, State DOT will set aside and obligate NHPP funds for eligible bridge projects equal to 2009 Bridge program</td>
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<td>Travel times @20 mph or 60% of posted speed limit: whichever is greater</td>
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<td>System Reliability</td>
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<td>CMAQ projects in non attainment areas</td>
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