

## **2015-2040 RTP Amendments (Number 3) December 2016**

At the Regional Growth Committee (RGC) meeting, the WFRC staff will present proposed Amendment Number 3 to the current 2015-2040 Regional Transportation Plan (2015-2040 RTP). The action requested is to release these proposed amendments for public comment between December 16, 2016 and January 15, 2017.

At the January 19, 2017 meeting of the Wasatch Front Regional Council (WFRC), the RGC will be asked to make a recommendation to the Council on the formal adoption of these modifications after considering public comment and findings from the air quality conformity analysis.

### **BACKGROUND:**

Every four years the Wasatch Front Regional Council (WFRC) prepares and adopts a Regional Transportation Plan. The WFRC adopted the current 2015-2040 RTP in May 2015. While the RTP receives considerable review before being formally adopted, the identification of new funding sources, the determination of final environmental impact statements, or the rapid development of certain projects, may warrant a change to the RTP. A process for amending the RTP has been reviewed by the RGC and was formally adopted by WFRC. This process was last updated in March 2016.

Recently, the WFRC received requests from the Utah Department of Transportation (UDOT) to amend the 2015-2040 RTP to incorporate the changes described below.

### **Bangerter Highway Interchanges**

The following are requests to move three (3) interchanges along Bangerter Highway to Phase 1. Each of these projects will provide a grade separated interchange at the existing intersections. After the first group of Bangerter Highway interchanges were funded, a new east-west mobility study in western Salt Lake County provided updated prioritization information. The evaluation data and criteria were reanalyzed by UDOT on the remaining Bangerter Highway interchanges to determine if any of the remaining projects rankings needed to be changed. This analysis indicated a need to change project priority. The new priority project locations and funding are described below. These facilities, in conjunction with the currently funded interchange projects, will provide better traffic flow along Bangerter Highway and create a grade-separated facility from 5400 South to 12600 South.

#### **S-140: Bangerter Highway and 6200 South**

**\$64.0 Million**

This project is currently in Phase 3 and the proposed change would move this project to Phase 1. This project is to grade separate the intersection at Bangerter Highway (SR-154) and 6200 South. The pedestrian overpass currently located at 6200 South will be investigated, and if needed, this facility will be rebuilt at a suitable location determined by the project team.

#### **S-147: Bangerter Highway and 12600 South**

**\$49.2 Million**

This project is currently in Phase 2 and the proposed change would move this project to Phase 1. This project is to grade separate the intersection at of Bangerter Highway and 12600 South. The pedestrian overpass currently located at 12600 South will be investigated, and if needed, this facility will be rebuilt at a suitable location determined by the project team.

#### **S-144: Bangerter Highway and 9800 South**

**\$43.1 Million**

This project is currently in Phase 2 and the proposed change is to move this project to Phase 1. This project will grade separate the intersection at Bangerter Highway and 9800 South. The pedestrian overpass currently located at 9800 South will be investigated, and if needed, this facility will be rebuilt at a suitable location determined by the project team.

#### **S-5: I-80; I-215 East to Lambs Canyon**

**\$44.9 Million**

This project is currently in Phase 1 and the proposed change is to move this project to Phase 2. This project is to provide an additional uphill passing lane from the I-215 East Belt interchange up to the previously added lane at Lambs Canyon. This project may require the widening of several bridges and incorporate potential rock fall mitigation measures.

**PROCESS:**

The WFRC staff has analyzed the potential financial implications of these proposed amendments and determined that the 2015-2040 RTP is able to maintain its fiscal constraint while accommodating construction of these projects in Phase 1. The WFRC staff has reviewed the air quality impacts to ensure that all applicable air quality conformity requirements are met; results will be provided during the comment period.

The formal public review and comment period will take place from Friday, December 16, 2016 to Sunday, January 15, 2017. The WFRC staff will present these amendments to the Regional Growth Committee's Salt Lake County PlanTAC on December 14, 2016 and to the Salt Lake County Council of Governments following the Regional Growth Committee on December 15, 2016. At the January 19, 2017 Regional Growth Committee meeting, the members will review all comments during the 30-day public review period and make a final recommendation to the Wasatch Front Regional Council on January 26, 2017.

**RECOMMENDATION:**

The WFRC staff recommends the Regional Growth Committee release these amendments for a formal 30-day public comment period and further consideration.

Suggested motion language: *I make a motion to release for public comment of the proposed 2015-2040 RTP Amendments as presented.*

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# Air Quality Memorandum

**REPORT NO.** 35- [DRAFT]

**DATE** November 21, 2016

**SUBJECT** CONFORMITY ANALYSIS FOR THE AMENDED WFRC 2015-2040 REGIONAL TRANSPORTATION PLAN.

**ABSTRACT** The Moving Ahead for Progress in the 21<sup>st</sup> Century (MAP-21) and the Clean Air Act Amendments (CAAA) require that all regionally significant highway and transit projects in air quality non-attainment and maintenance areas be derived from a “conforming” Regional Transportation Plan and Transportation Improvement Program. A conforming Plan or Program is one that has been analyzed for emissions of controlled air pollutants and found to be within emission limits established in the State Implementation Plan (SIP) or within guidelines established by the Environmental Protection Agency (EPA) until such time that a SIP is approved. This conformity analysis is made by the Wasatch Front Regional Council (WFRC), as the Metropolitan Planning Organization for the Salt Lake-West Valley and Ogden-Layton urbanized areas, and submitted to the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) for their concurrence. This conformity analysis is being prepared according to the transportation conformity rulemakings promulgated by the EPA as of March 2010 and according to FHWA final rulemakings found in the MAP-21 legislation. The EPA approved MOVES model for estimating vehicle emissions was used for this conformity analysis.

This conformity analysis addresses the emissions impact of the November 2016 amendments to 2015-2040 RTP which are described in detail in Appendix 4. The projected vehicle activity is based on Version 8.0 of the WFRC travel demand model and the 2012 Household Travel Survey of trip making activity. For a detailed description of projects included in the new 2040 RTP, see [http://www.wfrc.org/new\\_wfrc/index.php/projects/project-lists](http://www.wfrc.org/new_wfrc/index.php/projects/project-lists) and select the link for “Highway Projects List” or “Transit Projects List”. Refer to Appendices 2 and 3 of this document for projects in Box Elder and Tooele Counties.

**Wasatch Front Regional Council**

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Salt Lake City, Utah 84116

Based on the analysis presented in this document, the amended WFRC 2015-2040 RTP conforms to the State Implementation Plan or the Environmental Protection Agency interim conformity guidelines for all pollutants in applicable non-attainment or maintenance areas. Therefore, all transportation projects in Box Elder, Weber, Davis, Salt Lake, and Tooele Counties included in the amended 2015-2040 RTP are found to conform.

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## A. Conformity Requirements

### Conformity Process

Since the commencement of the federal planning requirements in the late 1960s, further requirements (most recently the 2012 Moving Ahead for Progress in the 21<sup>st</sup> Century (MAP-21) and the 1990 Clean Air Act Amendments) have added to the responsibilities and the decision making powers of local governments through the Metropolitan Planning Organization. The Wasatch Front Regional Council (WFRC) is the Metropolitan Planning Organization for the Salt Lake/West Valley and Ogden / Layton Urbanized Areas. This report summarizes WFRC's conformity analysis of the 2015-2040 RTP with the Division of Air Quality's State Implementation Plan (SIP) and the Environmental Protection Agency's interim conformity guidelines. This conformity analysis is subject to public and agency review, and requires the concurrence of the Federal Highway Administration and Federal Transit Administration.

In November, 1993, the Environmental Protection Agency and the U.S. Department of Transportation issued rules establishing the procedures to be used to show that transportation plans and programs conform to the SIP. The conformity rules establish that federal funds may not be used for transportation projects that add capacity in areas designated as "non-attainment (or maintenance) with respect to the National Ambient Air Quality Standards", until and unless a regional emissions analysis of the Plan and TIP demonstrates that the projects conform to the SIP. This restriction also applies to "regionally significant" transportation projects sponsored by recipients of federal funds even if the regionally significant transportation project uses local funds exclusively.

Davis, and Salt Lake Counties, Salt Lake City, Ogden City and portions of Weber, Box Elder and Tooele Counties are designated as non-attainment (or maintenance) for one or more air pollutants. Specifically, there are four areas in the Wasatch Front region for which the conformity rules apply. These areas are listed in Table 1 below.

**Table 1**  
**Wasatch Front Region Non-attainment Designations**

<b>Area</b>	<b>Designation</b>	<b>Pollutant</b>
Salt Lake City	Maintenance Area	Carbon Monoxide (CO)
Ogden City	Maintenance Area	Carbon Monoxide (CO)
	Moderate Non-Attainment Area	Particulate Matter (PM <sub>10</sub> )
Salt Lake County	Moderate Non-Attainment Area	Particulate Matter (PM <sub>10</sub> )
Salt Lake (including Davis, Salt Lake, and portions of Weber, Box Elder, and Tooele Counties)	Moderate Non-Attainment Area	Particulate Matter (PM <sub>2.5</sub> )

The CAAA established requirements for conformity. These requirements are outlined in 40 CFR 93.109 and include the following:

- Latest planning assumptions
- Transportation Control Measures (TCM)
- Emissions budget
- Project from a conforming plan and TIP
- PM<sub>10</sub> control measures
- Latest emissions model
- Consultation
- Currently conforming plan and TIP
- CO and PM<sub>10</sub> “hot spots”

Each of these requirements will be discussed in the following paragraphs.

### **Latest Planning Assumptions**

Current travel models are based on socioeconomic data and forecasts from local building permits, the Utah Division of Workforce Services, and the Governor’s Office of Management and Budget (GOMB). Base year socioeconomic data are for calendar year 2011. Forecasts of population and employment by traffic analysis zone were developed by WFRC in 2013 and are controlled to county-level forecasts published by GOMB in October, 2012.

### **Latest Emissions Model**

The conformity analysis presented in this document is based on EPA mobile source emissions models: MOVES2014 for tailpipe emissions and AP-42 section 13.2.1 for paved road dust emissions. The application of these models will be discussed in greater detail in the Emissions Model section of this document.

### **Consultation Process**

Section 105 of 40 CFR Part 93 (Conformity Rule) requires, among other things, interagency consultation in the development of conformity determinations. To satisfy this requirement, the State Division of Air Quality (DAQ) prepared a Conformity SIP to outline the consultation procedures to be used in air quality and transportation planning. The Conformity SIP also defines the membership of the Interagency Consultation Team (ICT) as representatives from DAQ, WFRC, Mountainland Association of Governments, Utah Department of Transportation, Utah Transit Authority, EPA, FHWA, and the FTA. The Conformity SIP has been approved by EPA. WFRC followed the consultation procedures as outlined in the Conformity SIP in the preparation of this conformity analysis. As part of the consultation procedures defined in the Conformity SIP, WFRC presented this report to the Transportation Committee (or TransCom) for review and comment. This committee includes a member of the Utah Air Quality Board as well as representatives of UDOT, UTA, and FHWA. In addition, management level staff members from the Utah Division of Air Quality are notified of meetings and agendas of the above committees. The Utah Division of Air Quality and other members of the ICT were also provided with a copy of this report during the public comment period for the 2015-2040 RTP.

This Conformity Analysis for the 2015-2040 RTP was made available for public inspection and comment for a 30-day period in accordance with EPA conformity regulations. This analysis was also posted on the WFRC website during the comment period. Notification of the comment period was sent by electronic mail to interested stakeholders. In addition, public comment was taken during various committee meetings of the Wasatch Front Regional Council.

### **TCM Implementation**

A conformity analysis for the 2015-2040 RTP must certify that the RTP does not interfere with the implementation of any Transportation Control Measure (TCM) identified in the applicable State Implementation Plan (SIP). There is one TCM from the original SIP section for the 1-hour ozone standard which has been carried forward to the current ozone maintenance plan, even though the 1-hour ozone standard has been revoked. This TCM, the employer-based trip reduction program, applies to local, state, and federal government employers. The program emphasizes measures to reduce the drive-alone rate such as subsidized bus passes, carpooling, telecommuting, and flexible work schedules. UTA has in place the ECO pass discount for a number of large employers including the University of Utah and Weber State University. Ridesharing, telecommuting, and flexible work schedules are programs currently managed, promoted, or operated by UTA Rideshare and the UDOT Travelwise program. Congestion Mitigation and Air Quality (CMAQ) funds and other transportation funds are used to support these ongoing programs.

### **Emissions Budget**

A comparison of mobile source emission estimates to emission budgets defined in the SIP is outlined in this document in Section D - Conformity Determination.

### **Currently Conforming Plan and TIP**

The existing 2040 RTP for the Wasatch Front Area conforms to State air quality goals and objectives as noted in a letter from FHWA and FTA dated September 19, 2016. The existing 2017-2022 TIP for the Wasatch Front Area was also found to conform and this was noted in a letter from FHWA and FTA dated September 19, 2016.

### **Projects from a Conforming Plan and TIP**

**TIP Time Frame** - All projects which must be started no later than 2022 in order to achieve the transportation system envisioned by the 2015-2040 RTP are included in the 2017-2022 TIP. The TIP is fiscally constrained, meaning that only those projects with an identified source of funds are included in the TIP. Estimated funding availability is based on current funding levels and reasonable assumptions that these funds will continue to be available. Conformity for the 2017-2022 TIP is addressed separately in Air Quality Memorandum 34a.

### **Regionally Significant**

All regionally significant projects, regardless of funding source (federal, state, or local) are included in the RTP. All regionally significant projects are also included in the regional emissions analysis of the RTP. Regionally significant projects are identified as those projects functionally classified as a principal arterial or higher order facility, and certain minor arterials as identified through the interagency consultation process (see Appendix 1 for a complete definition of regionally significant projects). The latest Utah Department of Transportation Functional Classification map is used to identify functional classification. Interstate highways, freeways, expressways, principal arterials, certain minor arterials, light rail, and commuter rail are treated as regionally significant projects.

Because of their relative impact on air quality, all regionally significant projects regardless of funding source must be included in the regional emissions analysis, and any significant change in the

design or scope of a regionally significant project must also be reflected in the analysis. All regionally significant projects have been included in the regional emissions analysis, and the modeling parameters used for these projects are consistent with the design and scope of these projects as defined in the RTP. In order to improve the quality of the travel model, minor arterials and collectors, as well as local transit service, are also included in the regional travel model (and thus the regional emissions analysis) but these facilities are not considered regionally significant since they do not serve regional transportation needs as defined by EPA. For a list of projects included in this conformity analysis, see [http://www.wfrc.org/new\\_wfrc/index.php/projects/project-lists](http://www.wfrc.org/new_wfrc/index.php/projects/project-lists) and select the link for “Highway Projects List” or “Transit Projects List”. Refer to Appendices 2 and 3 of this document for projects in Box Elder and Tooele Counties.

### **CO, PM<sub>10</sub> and PM<sub>2.5</sub> “Hot Spot” Analysis**

In addition to the regional emissions conformity analysis presented in this document, specific projects within carbon monoxide (CO) and particulate matter (PM<sub>10</sub> and PM<sub>2.5</sub>) non-attainment areas are required to prepare a “hot spot” analysis of emissions. The “hot spot” analysis serves to verify whether localized emissions from a specific project will meet air quality standards. This requirement is addressed during the NEPA phase of project development before FHWA or FTA can issue final project approval.

FHWA has issued guidance on quantitative PM<sub>10</sub> and PM<sub>2.5</sub> “hot spot” analysis to be used for the NEPA process. This guidance can be found at:

<http://www.epa.gov/otaq/stateresources/transconf/projectlevel-hotspot.htm>.

### **PM<sub>10</sub> Control Measures**

**Construction-related Fugitive Dust** - Construction-related dust is not identified in the Utah SIP as a contributor to the PM<sub>10</sub> non-attainment area. Therefore, there is no conformity requirement for construction dust. Section 93.122(d) (1) of 40 CFR reads as follows:

“For areas in which the implementation plan does not identify construction-related fugitive PM<sub>10</sub> as a contributor to the non-attainment problem, the fugitive PM<sub>10</sub> emissions associated with highway and transit project construction are not required to be considered in the regional emissions analysis.”

In the Utah PM<sub>10</sub> SIP, construction-related PM<sub>10</sub> is not included in the inventory, nor is it included in the attainment demonstration or control strategies. Control of construction-related PM<sub>10</sub> emissions are mentioned in qualitative terms in Section IX.A.7 of the SIP as a maintenance measure to preserve attainment of the PM<sub>10</sub> standard achieved by application of the control strategies identified in the SIP. Section IX.A.7.d of the SIP requires UDOT and local planning agencies to cooperate and review all proposed construction projects for impacts on the PM<sub>10</sub> standard. This SIP requirement is satisfied through the Utah State Air Quality Rules. R307-309-4 requires that sponsors of any construction activity file a dust control plan with the State Division of Air Quality.

### **Other Conformity Requirements**

**Transit Fares** - Transit fares have increased periodically and will continue to increase in response to rising operating costs. The RTP assumes that transit fare revenues will cover a constant percentage of all transit operating cost, so future fare increases are consistent with the Plan. With any price increase some market reaction is expected. While there have been some short term fluctuations in transit patronage in response to fare increases, the implementation of light rail service and other transit improvements has retained and increased transit patronage consistent with the levels anticipated by the RTP.

Plans to expand light rail service, to increase and enhance bus service, and to extend commuter rail operations are moving forward. These transit projects are envisioned in the Plan and the steps necessary to implement these projects are moving forward including various voter approved sales tax increases for transit funding.

## **B. Transportation Modeling**

Improvement to the WFRC travel demand model practice and procedure is an ongoing process. This conformity analysis is based on the latest version (8.1) of the travel demand model. Version 8.1 of the travel demand model updates the former 2007 base year with socio-economic data and transportation networks for the new 2011 base year. The new model also incorporates the results of the 2012 Household Travel Survey conducted by WFRC. Version 8.1 of the model adds more traffic analysis zones, and the transit mode choice portion of the model has been enhanced. Details of Version 8.1 of the travel model are documented in a report titled “WFRC/MAG Version 8.1 Travel Demand Model Documentation” which is available upon request.

### **Planning Process**

Federal funding for transportation improvements in urban areas requires that these improvements be developed through a comprehensive, coordinated, and continuous planning process involving all affected local governments and transportation planning agencies. The planning process is certified annually by the Regional Council and reported to the Federal Highway Administration and Federal Transit Administration. Every four years FHWA and FTA conduct a comprehensive certification review. The certification review of August 2013 found that the WFRC planning process meets federal requirements. Recommendations were made to improve WFRC’s planning process and these are being addressed.

The documentation of the planning process includes at a minimum, a twenty-year Regional Transportation Plan updated at least every four years; and a four-year Transportation Improvement Program (capital improvement program) updated and adopted at least every four years. The planning process includes the involvement of local elected officials, state agencies, and the general public.

**Travel Characteristics**

The WFRC travel model is used to estimate and forecast highway Vehicle Miles Traveled (VMT) and vehicle speeds for Weber, Davis, and Salt Lake Counties. A separate travel model is used to estimate VMT and speed in Tooele County. For VMT and speed estimates in Box Elder County, WFRC relied on forecasts provided by the Utah Department of Transportation. The WFRC travel demand model is based on the latest available planning assumptions and a computerized representation of the transportation network of highways and transit service. The base data for the travel demand model is reviewed regularly for accuracy and updates. The travel model files used for this conformity analysis are available upon request on compact disc.

Shown below in Table 2 is a summary of weekday VMT for the cities and counties in designated non-attainment areas. Totals for VMT are given for various air quality analysis years from 2019 to 2040. Note that the VMT values for Box Elder and Tooele Counties are not for the entire county but only that portion of the county designated as non-attainment for a criteria pollutant.

**Table 2**

**Vehicle Miles Traveled  
(HPMS Adjusted Average Winter Weekday)**

	<b>2019</b>	<b>2024</b>	<b>2034</b>	<b>2040</b>
<b>Salt Lake City</b>	6,958,685	7,414,357	8,325,700	8,739,057
<b>Ogden City</b>	1,524,886	1,640,500	1,832,495	1,951,102
<b>Salt Lake County</b>	31,323,413	33,404,511	38,753,103	41,724,884
<b>Davis County</b>	8,109,488	8,825,601	9,867,520	10,380,114
<b>Weber County</b>	5,459,687	5,755,914	6,769,137	7,265,176
<b>Box Elder County*</b>	2,582,199	2,846,983	3,378,619	3,738,885
<b>Tooele County*</b>	2,336,172	2,621,722	3,379,647	4,158,310

*\*non-attainment portion of the county*

**Peak and Off-Peak Trip Distribution**

The modeled VMT and the modeled vehicle speed depend on the number of vehicle trips assigned for each time period (AM, midday, PM, and evening) defined in the travel demand model. The percentage of trips by purpose varies for each time period. The percentages in Table 3 and Table 4 below are based on data from the 2012 Household Travel Survey.

**Table 3**  
**Percent of Trips by Time of Day**

<b>Trip Purpose</b>	<b>AM</b>	<b>Mid Day</b>	<b>PM</b>	<b>Evening</b>	<b>Grand Total</b>
Home Based - Other	11%	27%	24%	37%	100%
Home Based - Personal Business	9%	50%	25%	16%	100%
Home Based - School	40%	29%	26%	5%	100%
Home Based - Shopping	2%	43%	26%	29%	100%
Home Based - Work	35%	18%	28%	19%	100%
Non-home Based - Non-work	6%	46%	25%	23%	100%
Non-home Based - Work	13%	49%	29%	9%	100%
<b>Grand Total</b>	<b>15%</b>	<b>34%</b>	<b>26%</b>	<b>25%</b>	<b>100%</b>

**Table 4**  
**Percent of Trips by Purpose**

<b>Trip Purpose</b>	<b>AM</b>	<b>Mid Day</b>	<b>PM</b>	<b>Evening</b>	<b>Grand Total</b>
Home Based - Other	25%	26%	31%	50%	33%
Home Based - Personal Business	3%	8%	5%	4%	5%
Home Based - School	19%	6%	7%	1%	7%
Home Based - Shopping	1%	13%	10%	12%	10%
Home Based - Work	37%	8%	17%	12%	16%
Non-home Based - Non-work	7%	25%	18%	18%	19%
Non-home Based - Work	8%	13%	11%	3%	9%
<b>Grand Total</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>	<b>100%</b>

### **Comparison of Modeled Speeds with Observed Data**

WFRC continues to adjust modeled speeds to improve consistency with samples of observed speeds. Observed speed data were collected in 2013 through a FHWA program known as “Here Data” that uses cell phone signals to track vehicle movements. The observed speeds for freeways and arterials during AM and PM periods of congestion were compared to speeds estimated using the WFRC travel demand model for the 2011 base year. A review of median speeds for the three-county WFRC planning area is shown in Table 5. WFRC area modeled speeds are within -3.2% to 3.1% of observed Here Data speeds.

**Table 5  
WFRC Planning Area Modeled Speeds Compared to Observed Speeds**

	Arterial		Freeway	
	AM Peak	PM Peak	AM Peak	PM Peak
<b>2011 Modeled Speeds (mph)</b>	33	30	66	63
<b>2013 Observed Speeds (mph)</b>	32	31	64	64
<b>Percent Difference</b>	<b>3.1%</b>	<b>-3.2%</b>	<b>3.1%</b>	<b>-1.6%</b>

## C. Emission Modeling

### I/M Programs

Assumptions for the input files for EPA’s MOVES vehicle emissions model include I/M programs in Salt Lake, Davis, and Weber Counties. Box Elder and Tooele Counties do not presently have I/M programs.

### VMT Mix

The VMT mix describes how much a particular vehicle type is used in the transportation network. While no longer a required input for the MOVES model as it was for MOBILE6.2, VMT mix is used in several instances to generate the input files required to run the MOVES model. The national default VMT mix found in the MOVES database was used to disaggregate local vehicle type data collected in 2008. The local vehicle type data is collected by UDOT as part of the federal HPMS data collection system and is based on automated counters which classify vehicles based on vehicle length. The UDOT classification is used to calculate control percentages for light duty (LD) vehicles and heavy duty (HD) vehicles for each facility type. The EPA default VMT mix is then applied to disaggregate the two UDOT control percentages into detailed percentages for the thirteen vehicle classes used in MOVES.

### Vehicle Weights

Facility specific VMT mix data described above was also used to estimate the average vehicle weight on each facility type. Since vehicle weight affects the rate of re-entrained road dust emissions estimated using the AP-42 method, vehicle weight variations on different facilities will affect the amount of fugitive dust created. The VMT mix for each facility type was used to estimate an average vehicle weight for each facility type with the following results:

<u>Facility</u>	<u>Average Vehicle Weight</u>
Urban - Freeway	6,500 lbs, or 3.25 tons
Urban - Arterial	6,100 lbs, or 3.05 tons
Urban - Local	3,900 lbs, or 1.95 tons

### **Post Model Adjustments**

For conformity analyses prior to 2000, the WFRC applied post model adjustments to vehicle emission estimates. Emission credits for work trips were modeled for reductions in single occupant vehicle rates based primarily on increased investments in transit service and rideshare programs, and the projected increase in telecommuting. Other less significant post model adjustments were also estimated for incident management, pavement re-striping, and signal coordination. Additional emission reducing programs and projects supported by CMAQ funds such as park and ride lots, bicycle facilities, transit vehicles, intelligent transportation systems (ITS), and intersection improvements have also been implemented.

WFRC believes that these programs have a positive effect in reducing vehicle emissions. In practice, however, WFRC has found that documenting the air quality benefits of these programs can be challenging. WFRC will continue to support these emission reduction programs, but credits from these programs have not been included in this conformity analysis.

### **MOVES Inputs**

The MOVES model is a very data intensive computer program based on the MySQL database software. Through the interagency consultation process the required MOVES inputs reflecting local conditions have been established.

Data files defining local conditions by county and year are required inputs to the MOVES model including vehicle population, emission testing programs, fuel supply, fuel formulation, meteorological conditions, and vehicle age. Vehicle population estimates are based on the latest registration data by county and the estimated VMT for the same year. This vehicle population to VMT ratio is then applied to model projections of VMT to estimate future year vehicle population. By estimating vehicle population in this way the calculation considers the effects of human population and employment projections, as well as mode choice options that are included in the travel demand model.

Vehicle activity input files for the MOVES model are generated by the WFRC travel demand model using a customized in-house program for this purpose. The MOVES input files required include data for ramp fractions, road distribution, speed distribution, and VMT by vehicle type for each county (Box Elder, Davis, Salt Lake, Tooele, and Weber) and analysis year (base year 2011, 2019, 2024, 2034, and 2040) as required for operating the MOVES model.

The input files listed above are read into the MOVES program as database files. The input database folders in Table 6 below contain the database files used for each county and year modeled using MOVES2014a for this conformity analysis. The results of the MOVES model are stored in the output database “Conf15a\_out” for Box Elder, Tooele, and all other areas for analysis year 2019; and “Conf16a\_out” for all other areas for analysis years 2024, 2034, and 2040.

**Table 6**  
**MOVES Data – Input Database Folders**

<b>Box Elder</b>	<b>Weber</b>	<b>Davis</b>	<b>Salt Lake</b>	<b>Tooele</b>	<b>Salt Lake City</b>	<b>Ogden</b>
conf15a_be W2019_in	conf15a_we W2019_in	conf15a_da W2019_in	conf15a_sl W2019_in	conf15a_to W2019_in	conf15a_sc W2019_in	conf15a_og W2019_in
Conf15a_be W2024_in	Conf16a_we W2024_in	Conf16a_da W2024_in	Conf16a_sl W2024_in	Conf15a_to W2024_in	Conf16a_sc W2024_in	Conf16a_og W2024_in
Conf15a_be W2034_in	Conf16a_we W2034_in	Conf16a_da W2034_in	Conf16a_sl W2034_in	Conf15a_to W2034_in	Conf16a_sc W2034_in	Conf16a_og W2034_in
Conf15a_be W2040_in	Conf16a_we W2040_in	Conf16a_da W2040_in	Conf16a_sl W2040_in	Conf15a_to W2040_in	Conf16a_sc W2040_in	Conf16a_og W2040_in

## Road Dust Estimates

In January 2011, the EPA released new guidance for estimating dust emissions from paved roads. These guidelines are published in Chapter 13.2.1 of the AP-42 document. The new formula is

$$E = k (sL)^{0.91} \times (W)^{1.02}$$

where: E = particulate emission factor (grams/mile),  
 k = particle size multiplier for particle size range and units of interest (for PM<sub>10</sub>, k=1.0 and for PM<sub>2.5</sub> k=0.25),  
 sL = road surface silt loading (grams per square meter - g/m<sup>2</sup>), and  
 W = average weight (tons) of the vehicles traveling the road.

Based on vehicle type counts on roads in the WFRC region, average vehicle weights for local roads, arterials, and freeways are 1.95, 3.05, and 3.25 tons respectively. The silt load (sL) factor varies by highway functional class and by traffic volume. The default silt load factors found in Table 13.2.1-2 of the AP-42 document are summarized below.

<b>Traffic Volume</b>	<b>Functional Class</b>	<b>Silt Load (grams/meter<sup>2</sup>)</b>
500-5,000	local roads	0.200
5,000-10,000	arterial roads	0.060
limited access	freeways	0.015

A precipitation reduction factor is also applied to the above equation using the following expression:

$$(1 - P/4N)$$

Where: P = number of "wet" days with at least 0.254 mm (0.01 in) of precipitation during the averaging period, and  
 N = number of days in the averaging period (e.g., 365 for annual, 91 for seasonal, 30 for monthly).

The AP-42 guidance recommends a value of 90 precipitation days per year for the Wasatch Front region. Using these values, the precipitation reduction factor yields a value of 0.9384. Combined with the basic road dust emission rate, the net PM<sub>2.5</sub> and PM<sub>10</sub> road dust factors by highway functional class are as follows:

<b>Functional Class</b>	<b>PM<sub>10</sub> Road Dust Rate (grams/mile)</b>	<b>PM<sub>2.5</sub> Road Dust Rate (grams/mile)</b>
local roads	0.429	0.107
arterials	0.226	0.057
freeways	0.068	0.017

## D. Conformity Determination

The following conformity findings for the 2015-2040 Regional Transportation Plan for the Wasatch Front are based on the transportation systems and planning assumptions described in this report and the EPA approved vehicle emissions model (MOVES2014).

### Salt Lake City CO Conformity

The carbon monoxide maintenance plan for Salt Lake City was approved by EPA effective September 30, 2005 as recorded in the Federal Register (Vol. 70, No. 146, August 1, 2005). The maintenance plan defines a motor vehicle emission budget for the years 2005 and 2019 of 278.62 tons/day. Table 7 below demonstrates that projected mobile source emissions are within the emission budget defined in the maintenance plan for the 2019 budget year. The other years listed in Table 7 are in accordance with requirements of the Conformity Rule (40 CFR Part 93) as noted in the table.

From this demonstration it is concluded that the Amended RTP conforms to the applicable controls and goals of the State Implementation Plan (Maintenance Plan) for Carbon Monoxide in Salt Lake City.

Table 7

### Salt Lake City - CO Conformity Determination

Year	<sup>b</sup> 2019	<sup>b</sup> 2024	<sup>c</sup> 2034	<sup>c</sup> 2040
<b>Budget<sup>#</sup> (tons/day)</b>	278.62	278.62	278.62	278.62
<i>emission rate (grams/mile)</i>	5.29	4.15	2.25	1.80
<i>seasonal VMT</i>	6,958,685	7,414,357	8,325,700	8,739,057
<b>Projection* (tons/day)</b>	40.59	33.93	20.62	17.36
<b>Conformity (Projection &lt; Budget?)</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>

*a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,*

<sup>#</sup> *Federal Register Vol. 70 No. 146, August 1, 2005, Table V-2.*

\* *Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.*

**Ogden CO Conformity**

The carbon monoxide maintenance plan for Ogden City was approved by EPA effective November 14, 2005 as recorded in the Federal Register (Vol. 70, No. 177, September 14, 2005). The maintenance plan defines a motor vehicle emission budget for the years 2005 and 2021 of 75.36 and 73.02 tons/day respectively. Table 8 below demonstrates that projected mobile source emissions are within the emission budget defined in the maintenance plan for the 2021 budget year. The other years listed in Table 8 are in accordance with requirements of the Conformity Rule (40 CFR Part 93) as noted in the table.

From this demonstration it is concluded that the 2015-2040 RTP conforms to the applicable controls and goals of the State Implementation Plan (Maintenance Plan) for Carbon Monoxide in Ogden City.

**Table 8  
Ogden City - CO  
Conformity Determination**

Year	<sup>c</sup> 2019	<sup>b</sup> 2021	<sup>c</sup> 2024	<sup>c</sup> 2034	<sup>e</sup> 2040
<b>Budget<sup>#</sup> (tons/day)</b>	75.36	73.02	73.02	73.02	73.02
<i>emission rate (grams/mile)</i>	6.58	5.82	4.76	2.53	1.95
<i>seasonal VMT</i>	1,524,886	1,571,132	1,640,500	1,832,495	1,951,102
<b>Projection* (tons/day)</b>	11.06	10.08	8.60	5.11	4.20
<b>Conformity (Projection &lt; Budget?)</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>

*a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,*

*# Federal Register Vol. 70 No. 177, September 14, 2005, Table V-2.*

*\* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.*

**Ogden PM10 Conformity**

Ogden City was designated as a PM<sub>10</sub> non-attainment area in August of 1995 based on PM<sub>10</sub> violations in 1993 or earlier. Since a PM<sub>10</sub> SIP for Ogden has not yet been approved by EPA, it must be demonstrated that Ogden PM<sub>10</sub> emissions are either less than 1990 emissions or less than “no-build” emissions. The analysis years 2019, 2024, 2034, and 2040 were selected in accordance with the requirements of 40 CFR Section 93.119(e).

PM<sub>10</sub> emissions are present in two varieties referred to as primary and secondary PM<sub>10</sub>. Primary PM<sub>10</sub> consists mostly of fugitive road dust but also includes particles from brake wear and tire wear and some “soot” particles emitted directly from the vehicle tailpipe. The methods defined in the January 2011 version of the EPA publication known as “AP-42” were used to estimate dust from paved roads. Secondary PM<sub>10</sub> consists of gaseous tailpipe emissions that take on a particulate form

through subsequent chemical reactions in the atmosphere. Nitrogen oxides are the main component of secondary PM<sub>10</sub> emissions with sulfur oxides a distant second.

As summarized in Tables 9a and 9b, emission estimates for the 2015-2040 RTP satisfy the “Build < 1990” test for secondary PM<sub>10</sub> (NO<sub>x</sub> precursors) and primary PM<sub>10</sub> (direct tailpipe particulates, brake wear, tire wear, and road dust) in Ogden City. The 1990 emission estimates based on the Mobile6.2 vehicle emissions model for the 2003 conformity analysis have been updated for this conformity analysis using the MOVES model and the January 2011 AP-42 road dust methodology for consistency with current emission modeling requirements. Specifically, the NO<sub>x</sub> precursor budget (1990 emission estimate) changes from 4.57 tons/day to 6.92 tons/day, and the direct PM<sub>10</sub> budget (1990 estimate) changes from 2.28 tons/day to 1.28 tons/day. The 1990 primary PM<sub>10</sub> estimate for Ogden City includes emissions from the unpaved access road to the Ogden landfill which was closed in 1998.

For projections of primary PM<sub>10</sub> emissions, no credit was taken for a number of programs adopted since Ogden City last violated the PM<sub>10</sub> standard. These particulate reducing programs include covered load ordinances, increased frequency of street sweeping, and reduced application of deicing and skid resistant materials (salt and sand). Documentation of these programs has been provided by Ogden City but the actual benefits of these programs are not included in the emission projections below. Other areas that have estimated the benefit of these programs have found a silt load reduction of over 30% for effective street sweeping programs and a 5% silt load reduction when limiting the amount of sand and salt applied to the roads. Ogden City has also implemented a number of specific projects that have a positive effect in reducing particulate emissions including park and ride lots, storm water improvements, shoulder widening and edge striping, and addition of curb and gutter on several projects.

From this demonstration it is concluded that the 2015-2040 RTP conforms under the Emission Reductions Criteria for areas without motor vehicle emissions budgets for PM<sub>10</sub> in Ogden City.

**Table 9a**  
**Ogden City - PM10 (NOx Precursor)**  
**Conformity Determination**

Year	<i>d</i>	<i>c</i>	<i>c</i>	<i>e</i>
Year	2019	2024	2034	2040
<b>1990 Emissions (tons/day)</b>	6.92	6.92	6.92	6.92
<i>emission rate (grams/mile)</i>	0.81	0.49	0.23	0.19
<i>seasonal VMT</i>	1,524,886	1,640,500	1,832,495	1,951,102
<b>Projection* (tons/day)</b>	1.36	0.90	0.47	0.41
<b>Conformity (Projection &lt; 1990 Emissions?)</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>

*a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,*

*\* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.*

**Table 9b**  
**Ogden City - PM10 (Primary Particulates\*\*)**  
**Conformity Determination**

<b>Year</b>	<i>d</i> <b>2019</b>	<i>c</i> <b>2024</b>	<i>c</i> <b>2034</b>	<i>e</i> <b>2040</b>
<b>1990 Emissions (tons/day)</b>	1.28	1.28	1.28	1.28
<i>emission rates (grams/mile)</i>				
<i>total exhaust particulates</i>	<i>0.0332</i>	<i>0.0171</i>	<i>0.0085</i>	<i>0.0075</i>
<i>brake particulates</i>	<i>0.0665</i>	<i>0.0614</i>	<i>0.0620</i>	<i>0.0628</i>
<i>tire particulates</i>	<i>0.0129</i>	<i>0.0125</i>	<i>0.0126</i>	<i>0.0127</i>
<i>road dust particulates</i>	<i>0.2618</i>	<i>0.2620</i>	<i>0.2578</i>	<i>0.2570</i>
<i>seasonal VMT</i>	<i>1,524,886</i>	<i>1,640,500</i>	<i>1,832,495</i>	<i>1,951,102</i>
<b>Projection* (tons/day)</b>	0.63	0.64	0.69	0.73
<b>Conformity (Projection &lt; 1990 Emissions?)</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>

\*\* Includes total PM10 exhaust particulates, road dust, tire wear, and brake wear.

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,

\* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.

**Salt Lake County PM10 Conformity**

The PM<sub>10</sub> SIP for Salt Lake County does not define a budget beyond the year 2003. Therefore, conformity tests are required only for analysis years which are identified in accordance with 40 CFR 93.118. All analysis years after 2003 must meet the 2003 budgets for primary particulates and secondary particulates (see the discussion above under Ogden PM<sub>10</sub> Conformity for an explanation of primary and secondary PM<sub>10</sub> emissions). The State air quality rule R307-310 allows a portion of the surplus primary PM<sub>10</sub> budget to be applied to the secondary PM<sub>10</sub> budget for conformity purposes. For the analysis years 2019, 2024, 2034, and 2040, no budget adjustments were necessary.

**Table 10**  
**Salt Lake County - PM10 Budgets**  
**Direct (Dust) and Precursor (NOx) PM10 Emission Budgets**  
 (tons/day)

<b>Year</b>	<b>2019</b>	<b>2024</b>	<b>2034</b>	<b>2040</b>
<b>Total PM10 Budget<sup>#</sup></b>	72.60	72.60	72.60	72.60
<i>Direct PM10 Budget to be Traded</i>	<i>0.00</i>	<i>0.00</i>	<i>0.00</i>	<i>0.00</i>
<b>Direct PM10 Budget</b>	40.30	40.30	40.30	40.30
<b>NOx Precursor PM10 Budget</b>	32.30	32.30	32.30	32.30

Table 11a and Table 11b below demonstrate that projected mobile source emissions are within the emission budget defined in the SIP. The years listed in Table 10a and Table 10b are in accordance with requirements of the Conformity Rule (40 CFR Part 93) as noted in the tables.

From this demonstration it is concluded that the 2015-2040 RTP conforms to the applicable controls and goals of the State Implementation Plan for PM<sub>10</sub> in Salt Lake County.

**Table 11a**  
**Salt Lake County - PM10 (NOx Precursor)**  
**Conformity Determination**

<b>Year</b>	<sup>c</sup> <b>2019</b>	<sup>c</sup> <b>2024</b>	<sup>c</sup> <b>2034</b>	<sup>e</sup> <b>2040</b>
<b>Budget<sup>#</sup> (tons/day)</b>	32.30	32.30	32.30	32.30
<i>emission rate (grams/mile)</i>	<i>0.52</i>	<i>0.45</i>	<i>0.23</i>	<i>0.19</i>
<i>seasonal VMT</i>	<i>31,323,413</i>	<i>33,404,511</i>	<i>38,753,103</i>	<i>41,724,884</i>
<b>Projection* (tons/day)</b>	18.07	16.47	9.82	8.95
<b>Conformity (Projection &lt; Budget?)</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>

*a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan.*

<sup>#</sup> *WFRC Memo to Jeff Houk of EPA, April 15, 1994.*

\* *Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.*

**Table 11b**  
**Salt Lake County - PM10 (Primary Particulates\*\*)**  
**Conformity Determination**

Year	<i>c</i>	<i>c</i>	<i>c</i>	<i>e</i>
Year	<b>2019</b>	<b>2024</b>	<b>2034</b>	<b>2040</b>
<b>Budget<sup>#</sup> (tons/day)</b>	40.30	40.30	40.30	40.30
<i>emission rates (grams/mile)</i>				
<i>total exhaust particulates</i>	0.0300	0.0200	0.0098	0.0086
<i>brake particulates</i>	0.0485	0.0494	0.0514	0.0507
<i>tire particulates</i>	0.0111	0.0115	0.0116	0.0115
<i>road dust particulates</i>	0.2101	0.2050	0.2004	0.1968
<i>seasonal VMT</i>	31,323,413	33,404,511	38,753,103	41,724,884
<b>Projection* (tons/day)</b>	10.35	10.52	11.67	12.31
<b>Conformity (Projection &lt; Budget?)</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>

\*\* Includes total PM10 exhaust particulates, road dust, tire wear, and brake wear.

# WFRM Memo to Jeff Houk of EPA, April 15, 1994.

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan.

\* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.

**Salt Lake PM<sub>2.5</sub> Conformity**

Davis, Salt Lake, and portions of Weber, Tooele, and Box Elder Counties have been designated as a non-attainment area under the new PM<sub>2.5</sub> standard (35 µg/m<sup>3</sup>) that was established in 2006. Work has begun on a PM<sub>2.5</sub> section of the State Implementation Plan which will establish a motor vehicle emission budget for emissions associated with PM<sub>2.5</sub>. Until the PM<sub>2.5</sub> SIP is completed and approved by EPA, PM<sub>2.5</sub> interim conformity requirements apply. EPA interim conformity for PM<sub>2.5</sub> emissions requires that future NOx emissions (a precursor to PM<sub>2.5</sub>) and primary particulate emissions not exceed 2008 levels.

Table 12a below demonstrates that projected mobile source emissions of NOx (a precursor to PM<sub>2.5</sub> emissions) in the five-county PM<sub>2.5</sub> non-attainment area are less than 2008 NOx emissions. Table 12b below demonstrates that direct particle emissions of PM<sub>2.5</sub> in the five-county PM<sub>2.5</sub> non-attainment area are also less than 2008 direct particle emissions. Direct particle emissions include exhaust emissions of elemental carbon, organic carbon, and sulfates (SO<sub>4</sub>); and mechanical emissions from brake wear and tire wear.

From this demonstration it is concluded that the RTP conforms under the interim conformity guidelines for PM<sub>2.5</sub> areas without an approved motor vehicle emissions budget for the Salt Lake PM<sub>2.5</sub> non-attainment area.

**Table 12a**  
**Salt Lake Area<sup>#</sup> - PM2.5 (NO<sub>x</sub> Precursor)**  
**Conformity Determination**

<b>Year</b>	<sup>c</sup> <b>2019</b>	<sup>c</sup> <b>2024</b>	<sup>c</sup> <b>2034</b>	<sup>e</sup> <b>2040</b>
<b>2008 Emissions (tons/day)</b>	89.35	89.35	89.35	89.35
<i>emission rate (grams/mile)</i>	0.61	0.48	0.24	0.21
<i>seasonal VMT</i>	49,810,959	53,454,731	62,148,026	67,267,369
<b>Projection* (tons/day)</b>	33.54	28.06	16.77	15.58
<b>Conformity (Projection &lt; Budget?)</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>

# Salt Lake PM2.5 Non-Attainment Area includes: Davis, Salt Lake, and portions of Weber, Box Elder and Tooele Counties.

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,

\* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.

**Table 12b**  
**Salt Lake Area<sup>#</sup> - PM2.5 (VOC Precursor)**  
**Conformity Determination**

<b>Year</b>	<sup>c</sup> <b>2019</b>	<sup>c</sup> <b>2024</b>	<sup>c</sup> <b>2034</b>	<sup>e</sup> <b>2040</b>
<b>2008 Emissions (tons/day)</b>	53.55	53.55	53.55	53.55
<i>emission rate (grams/mile)</i>	0.52	0.41	0.28	0.25
<i>seasonal VMT</i>	49,810,959	53,454,731	62,148,026	67,267,369
<b>Projection* (tons/day)</b>	28.73	24.16	18.95	18.53
<b>Conformity (Projection &lt; Budget?)</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>

# Salt Lake PM2.5 Non-Attainment Area includes: Davis, Salt Lake, and portions of Weber, Box Elder and Tooele Counties.

a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,

\* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.

**Table 12c**  
**Salt Lake Area<sup>#</sup> - PM2.5 (Direct PM Emissions<sup>\*\*</sup>)**  
**Conformity Determination**

<b>Year</b>	<i>c</i> <b>2019</b>	<i>c</i> <b>2024</b>	<i>c</i> <b>2034</b>	<i>e</i> <b>2040</b>
<b>2008 Emissions (tons/day)</b>	7.06	7.06	7.06	7.06
<i>emission rate (grams/mile)</i>	0.09	0.08	0.07	0.07
<i>seasonal VMT</i>	49,810,959	53,454,731	62,148,026	67,267,369
<b>Projection* (tons/day)</b>	4.94	4.60	4.63	4.84
<b>Conformity (Projection &lt; Budget?)</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>	<b>Pass</b>

*# Salt Lake PM2.5 Non-Attainment Area includes: Weber, Davis, Salt Lake, and portions of Box Elder and Tooele Counties.*

*a - attainment year, b - budget year, c - 10-year rule, d - no budget 5-year rule, e - last year of Plan,*

*\* Projection = Emission Rate x seasonal VMT / 453.6 grams per pound / 2,000 pounds per ton.*

*\*\* Direct PM for interim conformity includes total PM2.5 exhaust particulates, brake wear, and tire wear.*

**Salt Lake and Davis County Ozone Conformity**

The 1-hour ozone standard was revoked on June 19, 2005. Therefore, a conformity analysis under the 1-hour ozone standard in Salt Lake and Davis Counties is no longer required.

The previous 8-hour ozone standard was 75 ppb. All counties within the Wasatch Front area are in attainment of the previous 8-hour ozone standard.

A new ozone standard of 70 ppb was approved October 2015. Areas of non-attainment for the new ozone standard will be designated by EPA in October 2017. Any designated non-attainment areas will be required to demonstrate conformity for ozone precursor emissions beginning October 2018.

# **Appendix – 1**

## **Definition of Regionally Significant Projects**

**Process for Determining Regionally Significant Facilities  
for Purposes of Regional Emissions Analysis (see CFR 93.105.2.c.1.ii)**

Background: 40 FR 93.101 defines “regionally significant project” and associated facilities for the purpose of transportation conformity. The federal definition does not specifically include minor arterials. The following definitions and processes will be used by the Wasatch Front Regional Council (WFRC) and Mountainlands Association of Governments (MAG) in consultation with DAQ, UDOT, UTA, FHWA, FTA, and EPA to determine which facilities shall be considered regionally significant for purposes of regional emissions analysis. It is the practice of the MPO to include minor arterials and collectors in the travel model for the purpose of accurately modeling regional VMT and associated vehicle emissions. The inclusion of minor arterials and collectors in the travel model, however, does not identify these facilities as regionally significant.

1. Any new or existing facility with a functional classification of principal arterial or higher on the latest UDOT Functional Classification Map shall be considered regionally significant (see <http://www.dot.utah.gov/index.php/m=c/tid=1228>).
2. Any fixed guide-way transit service including light rail, commuter rail, or portions of bus rapid transit that involve exclusive right-of-way shall be considered regionally significant.
3. As traffic conditions change in the future, the MPO’s - in consultation with DAQ, UDOT, FHWA, and EPA (and UTA and FTA in cases involving transit facilities) - will consider 1) the relative importance of minor arterials serving major activity centers, and 2) the absence of principal arterials in the vicinity to determine if any minor arterials in addition to those listed in Exhibit A should be considered as regionally significant for purposes of regional emissions analysis.

**Exhibit A**  
**Minor Arterials Determined to be Regionally Significant**  
**for Purposes of Regional Emissions Analysis**

40 FR 93.105(c)(ii), “Consultation – Interagency consultation procedures: Specific processes” specifies that Interagency Consultation shall include a process to identify which minor arterials should be considered as “regionally significant” for the purpose of regional emissions analysis. In consultation with DAQ, UDOT, FHWA, and EPA; and based on inspection and engineering judgment of current traffic conditions; and based on application of the “Process for Determining Regionally Significant Facilities for Purposes of Regional Emissions Analysis” agreed upon by the aforementioned agencies; the WFRC designated eight minor arterials as regionally significant.

Since 2015, all but one of the minor arterials referenced above have been reclassified with the functional type of principal arterial and are therefore by definition regionally significant. The remaining minor arterial to be considered as regionally significant for emissions analysis is listed below. It should also be noted that all collectors, minor arterials, and principal arterials are included in the highway network used in the WFRC travel demand model.

**Davis County**

none

**Salt Lake County**

none

**Weber County**

SR-79 (Hinckley Drive): SR-108 to I-15

**Process for Determining Significant Change in Design Concept and Scope  
for Purposes of Regional Emissions Analysis (see CFR 93.105.2.c.1.ii)**

Changes to regionally significant projects may or may not necessitate a new regional emissions analysis. The following definitions and processes will be used to determine what changes to project concept and scope are to be considered significant or not for purposes of regional emissions analysis.

1. Adding or extending freeway auxiliary lanes or weaving lanes between interchanges is not considered a significant change in concept and scope since these lanes are not normally included in the travel model.
2. Adding or extending freeway auxiliary/weaving lanes from one interchange to a point beyond the next interchange is considered a significant change in concept and scope.
3. A change to a regionally significant project defined in the Regional Transportation Plan that does not change how the project is defined in the travel model is not considered a significant change in concept and scope. These changes include but are not limited to lane or shoulder widening, cross section (other than the number of through lanes), alignment, interchange configuration, intersection traffic control, turn lanes, continuous or center turn lanes, and storage lanes.
4. A change to a regionally significant project defined in the Regional Transportation Plan that does alter the number of through lanes, lane capacity, or speed classification as defined in the travel model is considered a significant change in concept and scope.
5. Advancing or delaying the planned implementation of a regionally significant project that does not result in a change in the transportation network described in the travel model for any horizon year (as defined in CFR 93.101) is not considered a significant change in concept and scope.
6. Advancing or delaying the planned implementation of a regionally significant project that does result in a change in the transportation network described in the travel model for any horizon year (as defined in CFR 93.101) is considered a significant change in concept and scope.
7. Project changes not addressed in the above statements will be decided on a case by case basis through consultation by representatives from DAQ, WFRC, MAG, UDOT, UTA, FHWA, FTA, and EPA.

## **Appendix-2**

### **Box Elder County Highway and Transit Projects 2040 RTP**

#### **Box Elder County**

### Box Elder County Regionally Significant Project List – January 2015

Line	Source	County	Need Phase	Constrained Phase	Capacity Need	Priority Score	Improvement Type	Project Name	Project Description	Cost 2014	Route	Begin	End
1	LRP	Box Elder/Cache	STIP 2016	1	Before 2012	44	Passing Lane	SR-30 MP 97 to MP 101	Add one travel lane in each direction	\$5,000,000	0030	97.00	101.34
9	LRP	Box Elder/Cache	3	2	begin by Phase 1	27	Widening	SR 30 MP 95.1 to MP 102.3, SR 38 to SR 23	Add one travel lane in each direction	\$32,040,000	0030	95.10	102.30
10	LRP	Box Elder	4	2		36	Passing Lane	I 84 Widen WB from MP 17.3 to MP 19.9	Add one travel lane in WB direction	\$7,150,000	0084	17.30	19.90
11	LRP	Box Elder	4	2		43	Passing Lane	I 84 Widen EB from MP 6.8 to MP 17.7	Add one travel lane in EB direction	\$29,975,000	0084	6.80	17.70
13	LRP	Box Elder	2	2	before 2012	28	Widening	SR 30 MP 90.7 to MP 95.1, I 15 to SR 38 (Collinston)	Add one travel lane in each direction	\$19,580,000	0030	90.70	95.10
14	Model	Box Elder	3	3		25	Widening	I 15 Widen from MP 365.7 to MP 372.6, SR 13 to Honeyville (WFRC boundary from MP 365.7 to 368.3)	Add one travel lane in each direction	\$22,145,000	0015	368.30	372.60
15	LRP	Box Elder	4	3		43	Passing Lane	I 84 Widen WB from MP 29.3 to MP 32.3	Add one travel lane in WB direction	\$8,250,000	0084	29.30	32.30
16	LRP	Box Elder	4	3		37	Passing Lane	I 84 Widen EB from MP 25.3 to MP 29.7	Add one travel lane in EB direction	\$12,100,000	0084	25.30	29.70
17	LRP	Box Elder	4	3		46	Passing Lane	I 84 Widen WB from MP 33.5 to MP 35.6	Add one travel lane in WB direction	\$5,775,000	0084	33.50	35.60
22	Model	Box Elder	4	4		37	Widening	I 15 Widen from MP 372.6 to MP 379.5, Honeyville to Tremonton	Add one travel lane in each direction	\$35,535,000	0015	372.60	379.50

**Appendix-3**  
**Highway and Transit Projects**  
**2040 RTP**  
**Tooele County**

**Tooele Valley RPO Long Range Plan Highway Projects  
February 9, 2015**

**Phase 1 (To be built by 2025)**

Main Street (SR-138) in Grantsville (West St – Center St, and Bowery St – SR-112)  
Widen from 1 lane to 2 lanes per direction

SR-36 (Stockton Town – Skyline Drive)  
Widen from 1 lane to 2 lanes per direction

Tooele Parkway (SR-112 – Droubay Road)  
New collector, 1 lane per direction

Midvalley Highway (SR-138 – I-80)  
New freeway, 2 lanes per direction

Midvalley Highway (SR-36 – Utah Avenue)  
New principal arterial, 2 lanes per direction

SR-112 (Sheep Lane - Utah Ave)  
Widen from 1 lane to 2 lanes per direction

Sheep Lane (SR-112 – SR-138)  
Widen from 1 lane to 2 lanes per direction

SR-138 (SR-112 – Midvalley Highway)  
Widen from 1 lane to 2 lanes per direction

I-80 (SR-36 – SR-201)  
Widen from 2 lanes to 3 lanes per direction

SR-112 (SR-138 – Sheep Lane)  
Widen from 1 lane to 2 lanes per direction

400 West (2000 North – Village Blvd)  
New collector, 1 lane per direction

1000 North (SR-36 – Droubay Road)  
Widen from 1 lane to 2 lanes per direction

Tooele Boulevard (SR-36 – Vine St)  
New collector, 1 lane per direction

Bates Canyon Road (1200 West – 400 West)  
New collector, 1 lane per direction

Village Boulevard (SR-138 – current western terminus)  
New collector, 1 lane per direction

# **Appendix-4**

## **RTP Amendments**

## **2015 – 2040 Regional Transportation Plan Amendment Number 3 – November 2016**

### Amendment #3 proposed projects changes for the 2015-2040 RTP

- S-140 - Bangerter Highway Interchange @ 6200 South - Move from Phase 3 to Phase 1
- S-147 - Bangerter Highway Interchange @ 12600 South - Move from Phase 2 to Phase 1
- S-144 - Bangerter Highway Interchange @ 9800 South - Move from Phase 2 to Phase 1
- S-5 - I-80 from I-215 (East) to Lambs Canyon - Move from Phase 1 to Phase 2

## **2015 – 2040 Regional Transportation Plan Amendment Number 2 – May 2016**

### **UTAH DEPARTMENT OF TRANSPORTATION**

1. SR-209, 9000 South; From I-15 to 700 East - This project is currently in Phase 1 and is listed as an “operational” project. The proposed change is to make it a “widening” project.
2. SR-68, Redwood Road – There are two proposed changes:
  - From 9000 South to 11400 South - This project is an operational project and is currently in Phase 2. The proposed change would be to move the project forward to Phase 1
  - From 9000 South to Bangerter Highway - This project is a widening of the road and is currently in Phase 3. The proposed change would move the project forward to Phase 1

### **OGDEN CITY**

3. Valley Drive; From 20<sup>th</sup> Street to SR-39 - Since funding is being sought through the local option sales tax, this proposed change would be to include this new project in the current RTP.
4. 2<sup>nd</sup> Street; From Washington Blvd. to Monroe Street - Since funding is being sought through the local option sales tax, this proposed change would be to include this new project in the current RTP.
5. 17<sup>th</sup> Street; From Wall Avenue to Washington Blvd. - Since funding is being sought through the local option sales tax, this proposed change would be to include this new project in the current RTP.
6. 26<sup>th</sup> Street; From Wall Avenue to Washington Blvd. - Since funding is being sought through the local option sales tax, this proposed change would be to include this new project in the current RTP.

### **NORTH OGDEN CITY**

7. 2600 North; From Washington Blvd. to approximately Fruitland Drive - This is a new widening project, and since funding is being sought, this proposed change would be to include this project in the current RTP.

### **HARRISVILLE CITY**

8. Wall Avenue Extension; North from Larsen Lane. This request is for this project to be removed from the current RTP.

### **BLUFFDALE CITY**

9. 14000 South Road; From 2700 West to 3600 West - Since funding is being sought, this proposed change would be to include this new project in the current RTP.

## 2015-2040 Regional Transportation Plan Amendment Number 1 - October 2015

### **BACKGROUND:**

Every four years the Wasatch Front Regional Council (WFRC) prepares and adopts a regional transportation plan (RTP) to identify and implement needed transportation improvements. The WFRC adopted the current RTP in May 2015. While the RTP receives considerable review before being formally adopted, the identification of new funding sources, the determination of the final environmental impact statements, or the rapid development of certain projects, may warrant a change to the RTP. A process has been formally adopted by WFRC to consider periodic revisions.

Recently, the WFRC received requests from the Utah Department of Transportation (UDOT), the Utah Transit Authority (UTA), and Layton City to amend the 2015-2040 RTP to consider the changes listed below.

WFRC staff has analyzed the potential financial implications of including these projects in Phase 1 and determined that there are adequate resources available and potential cost savings from a reprioritization of projects. The plan is able to maintain its fiscal constraint while accommodating construction of these projects in phase I. WFRC is reviewing the air quality impacts to ensure that all applicable air quality conformity requirements are met; results will be provided at the meeting.

The formal public comment period will take place from November 2 to December 1. The WFRC staff, UDOT, UTA, and Layton City representatives will present these amendments to the Regional Growth Committee's Ogden-Layton Technical Advisory Committee and the Salt Lake County PlanTac on December 16, 2015. The Regional Growth Committee and the Regional Council will review all comments and make a final recommendation in January 2016.

### **UDOT PROPOSED MODIFICATIONS TO THE 2015-2040 RTP**

#### **US-89 Improvements**

**Total Cost: \$275 million**

The Utah Department of Transportation is making a request to amend the current 2015-2040 RTP for (1) construction of new interchanges at Antelope Drive, Gordon Avenue, Oak Hills Drive and 400 North, (2) construction of frontage roads from Oak Hills Drive to Eagle Way, (3) construction of two overpasses at Crestwood Road and Nicholls Road, (4) potential widening of US-89 from 4 to 6 lanes from just north of the US-89/I-15 interchange in Farmington to Antelope Drive. The 2015-2040 RTP includes the Interchange at 400 North, the overpass at Nicholls Road, and frontage roads from Oak Hills Drive to Nicholls Road in Phase 1. The proposed amendment includes the following modifications to the RTP.

- 1. New Construction of US-89 Interchange @ Antelope Drive**  
This project will be moved from Phase 2 to Phase 1.
- 2. New Construction of US-89 Interchange @ Gordon Avenue**  
This project will be moved from Phase 2 to Phase 1.
- 3. New Construction of US-89 Interchange @ Oak Hills Drive**  
This project will be moved from Phase 2 to Phase 1.
- 4. Widening of US-89 from Antelope Drive to I-15 (Farmington)**  
This project will be moved from Phase 3 to Phase 1.

**5. New Construction of US-89 Frontage from Eagle Way to Oak Hills Drive**

The frontage road project limits will be extended to Eagle Way in the south. This project is currently in Phase 1.

**6. New Construction of Crestwood Road Overpass @ US-89**

This new project provides connectivity for pedestrians, bicycles, and vehicular traffic across US-89 and is requested to be included in Phase 1.

While these elements are presented as separate projects in the current RTP and proposed amendment, they are part of the preferred alternative developed for the US-89 Environmental Impact Statement (EIS) completed in 1996. Since the completion of the EIS, UDOT has worked to construct elements of the preferred alternative. With this project, there is an opportunity to complete most of the remaining elements of the preferred alternative. The priority components include the construction of the interchanges, the overpasses, and the frontage roads. The widening project is included in the amendment because UDOT believes a favorable bidding climate could result in enough project savings to complete the widening from Antelope Drive to I-15 in Farmington. The widening from 4 to 6 lanes from I-84 to Antelope Drive is not part of this project. The current cost estimate for the US-89 project is \$275 million and is funded from UDOT's Transportation Improvement Fund (TIF).

Project benefits include costs savings due to project efficiencies and future inflation costs, improved traffic flow, delay reductions from the elimination of at-grade intersections, and improved access and connectivity with the development of the frontage road system and overpasses.

**UTA PROPOSED MODIFICATIONS TO THE 2015-2040 RTP**

**7. Ogden-Weber State University Corridor - Transit Project 11**

**Cost: \$ 41.0 million**

The Utah Transit Authority is making a request to amend the current 2015-2040 RTP to include 25<sup>th</sup> Street as the approved alignment in Ogden City with the project mode as a modern Bus Rapid Transit (BRT) system in mixed flow traffic and with exclusive lanes. Currently, the RTP indicates that 30<sup>th</sup> Street would be the preferred alignment, with the mode undetermined. On July 28, 2015, the Ogden City Council and Mayor adopted Resolution #2015-24 approving a locally preferred alternative (LPA) for the Ogden/WSU Transit Project Study. This project is in Phase 1 of the RTP and the Environmental Assessment is expecting to be completed in 2016/2017.

**Layton City PROPOSED MODIFICATIONS TO THE 2015-2040 RTP**

**8. Gordon Avenue from 1600 East to US-89**

**Cost: \$ 28.7 million**

Layton City is coordinating with UDOT on the US-89 improvements from Antelope Drive to I-15 in Farmington. As part of the US-89 project, an interchange at Gordon Avenue will be constructed. This project is a new facility and will connect US-89 with the existing Gordon Avenue at 1600 East in Layton. The construction of Gordon Avenue is a vital component of the US-89 improvement project and will improve safety, connectivity and accessibility for state and local emergency services, citizens and pedestrians and bicyclist. The project is currently in Phase 2, and Layton City is requesting this project be moved to Phase 1 due to the change in the US-89 project. Layton City does not have full funds for this project but is planning on utilizing impact fees and pursuing alternative sources.

## **PROPOSED ADDITIONS TO THE 2015-2040 RTP**

### **9. I-15 Improvements**

**Total Cost: \$250 million**

The entire I-15 project includes the (1) construction of southbound auxiliary lanes from SR-201 to SR-71 (12300 South), (2) construction of an additional southbound general purpose lane from SR-201 to 12300 South (SR-71), (3) upgrade of the I-215/I-15 Interchange, and (4) construction of Managed Motorways along the corridor. The 2015-2040 RTP includes an operational project on I-15 throughout Salt Lake County and an Interchange upgrade at I-215/I-15 in Phase 1. The proposed amendment calls for an additional southbound general purpose lane in Phase 1 from SR-201 to 12300 South (SR-71).

This project was originally programmed for construction in FY 2015-2016. UDOT put the project on hold to evaluate additional alternatives, including advanced ramp metering (Managed Motorways), freeway to freeway ramp meeting, whether to include a GP lane and whether to extend the project to 12300 South (SR-71) from its original terminus of 9000 South (SR-209). The evaluation concluded that the project should move forward with the components outlined above. The current cost estimate for the Salt Lake County I-15 project as outlined above is \$250 million and is funded from UDOT's Transportation Improvement Fund (TIF).

Project benefits include congestion/delay reduction, safety improvements, the elimination of physical choke points, and improved main-line capacity to handle traffic inflow from adjacent facilities including I-80, SR-201, and I-215.

### **10. I-15 Operational Projects in Weber County**

**Total Cost: \$80 million**

### **11. I-15 Operational Projects in Davis County**

Operational improvements can include a variety of different project types including axillary lanes, ramp extensions and technology enhancements. One technology enhancement UDOT is evaluating is the concept of Managed Motorways. Managed Motorways are smart freeways that prevent congestion by continuously monitoring traffic flows and controlling access to the freeway with state-of-the-art ramp metering signal technologies that are more precise and sophisticated than other applications currently in use. Current project estimates for managed motorways in Davis and Weber Counties in \$80 million. Project benefits include improved facility capacity, travel reliability and safety performance during heavy traffic demand periods by effectively preventing congestion. Preliminary analysis indicates that freeway facilities with these improvements could see a 20% increase vehicle carrying capacity and a 30% reduction in crashes. UDOT requests that this project be included in Phase 1.