



MINUTES

Wasatch Front Regional Council
Meeting of March 27, 2014

Commissioner Bret Millburn, Chairman, called the meeting of the Wasatch Front Regional Council to order at 2:05 p.m. in the Regional Council offices at 295 North Jimmy Doolittle Road, Salt Lake City, Utah.

Members Present

Michael Allegra	General Manager, Utah Transit Authority
Mark Allen	Mayor, Washington Terrace City
Bill Applegarth	Mayor, Riverton City
Len Arave	Mayor, North Salt Lake City
Carlos Braceras	Utah Department of Transportation
Mike Caldwell	Mayor, Ogden City
Karen Cronin	Mayor, Perry City
Kelvyn Cullimore	Mayor, Cottonwood Heights
Tom Dolan	Mayor, Sandy City
Louenda Downs	Commissioner, Weber County - UAC
Michael Jensen	Councilman, Salt Lake County
Tina Kelley	Councilmember, Morgan County
Brent Marshall	Mayor, Grantsville City
Alan Matheson	State Planning Director
Ben McAdams	Mayor, Salt Lake County
Bret Millburn	Commissioner, Davis County
John Petroff	Commissioner, Davis County
JoAnn Seghini	Mayor, Midvale City
Bob Stevenson	Mayor, Layton City
Derk Timothy	Mayor, Bluffdale City
Jan Zogmaister	Commissioner, Weber County

Alternate Members Present

Carmen Freeman	Mayor, Herriman City
Jeff Haaga	Councilmember, West Jordan City
Troy Walker	Mayor, Draper City

Others Present

Steve Call	FHWA
Linda Johnson	League of Women Voters-Salt Lake/Breathe Utah
Chad Mullins	SL Co. Bicycle Advisory Committee
Christie Oostema	Envision Utah
Ron Phillips	Phillips Associates, Inc.
Jesse Sweeten	UDOT Region 2
Loveit Baumgardner	WFRC Staff
Wayne Bennion	WFRC Staff
Julia Collins	WFRC Staff
LaNiece Davenport	WFRC Staff
Andrew Gruber	WFRC Staff
Ned Hacker	WFRC Staff
Val John Halford	WFRC Staff
Jory Johner	WFRC Staff

Pam Jorgensen	WFRC Staff
Sam Klemm	WFRC Staff
Ted Knowlton	WFRC Staff
Ali Oliver	WFRC Staff
Ben Wuthrich	WFRC Staff

Mayor Ralph Becker and Robert Grow were excused from the meeting.

Welcome

Commissioner Millburn welcomed Council members and guests and introductions were made.

Consent Agenda

ACTION: Councilman Michael Jensen moved to approve the minutes of the WFRC meeting held January 23, 2014 and the Financial Statements and Check Registers for December 2013 and January and February 2014. The motion was seconded by Mayor JoAnn Seghini and passed unanimously.

Chairman's Report

Information: Legislative Update:

The 2014 Utah State Legislative Session concluded on March 13. Legislation discussed included the following bills:

Transportation Funding:

SB 188 Sub 1 – Amends the third quarter cent sales tax so that it can be used for a broader array of transportation related uses (only applies to Code section utilized by Utah County). Passed

HB 135 – This bill would have cut gas tax in half and replaced it with a general sales tax generating an equivalent amount. The bill would have also annually adjusted remaining per-gallon rate to track maintenance costs. Failed

HB 388 – This bill would have authorized counties to go to referendum for an additional 0.25% for transit, “quarter for clean air”. Failed

SB 60 – The bill would have reduced the gas tax to 14 cents and replaced the 10.5 cent reduction with a percentage-based fee on fuel. It would have been revenue neutral initially, but would have mitigated decline in future buying power of the per-gallon tax. Failed

Other Legislation:

HB 17 Sub 1 – Requires public agencies created by interlocal agreement to follow the laws covering all of their member agencies. Passed

SB 249 – This bill would have allowed the use of eminent domain for trails and bicycle lanes within or adjacent to existing highway rights-of-way. Failed

ACTION: Title VI Policy and Public Involvement Policy: Sam Klemm and Ali Oliver, WFRC, gave an update on the WFRC Title VI and Public Involvement Policy. The intent of the WFRC Title VI Plan is to inform the public of their rights under Title VI and to encourage participation in the regional transportation planning process among those groups traditionally underserved by transportation investments. The WFRC has had a Public Involvement Policy (PIP) in accordance with federal requirements for many years. In addition to developing the Title VI Plan, federal guidance required several revisions to the WFRC Public Involvement Policy. The recommended revisions from the 2013 FTA / FHWA Planning Certification Review have been incorporated into the PIP update.

A public comment period was held January 31 through March 14, 2014 and separate open houses were held in Davis, Salt Lake, and Weber Counties. Also, public notice of the comment period was provided via email to the WFRC mail list including a wide variety of special interest groups, through local newspapers, and during Regional Council meetings. No substantive comments were received during the public comment process. The complete version of the Title VI Plan (which includes the PIP) is available on the WFRC website at: www.wfrc.org under resources.

Mayor Derk Timothy moved to adopt the Title VI Plan and the updated Public Involvement Policy as presented. Councilman Michael Jensen seconded the motion and the motion passed unanimously.

Public Comment

There were no public comments

Budget Committee

ACTION: Review Draft WFRC Work Program (UPWP) and WFRC Budgets for FY 2015-FY 2016: Councilman Michael Jensen, WFRC Budget Chairman, reported the Budget Committee had met to review and discuss the WFRC Budgets for Fiscal Year 2015 and 2016. He said the draft Unified Planning Work Program and the FY 2015-2016 Budgets need to be made available to the County Councils of Governments for their review and then will be presented to the Regional Council at the May 22 meeting for adoption.

The budget for 2015 will see an overall decrease in expenditures from the previous year of approximately 14 percent and a four percent increase in 2016. This is a result of the completion of several major studies requiring consultant assistance. Contributions from federal sources, the state and the counties are budgeted to remain flat in 2015 and 2016.

Councilman Michael Jensen moved to make the draft Wasatch Front Regional Council Unified Planning Work Program and budgets for fiscal years 2015 and 2016 available to the Council of Governments for their review and comment. The motion was seconded by Commissioner John Petroff. The motion passed unanimously.

Councilman Jensen said that over the next year WFRC will need to have conversations with members to evaluate options to maintain the long-term financial stability of the Council. Funding sources which may be considered are: 1) local county contributions that have remained at the same level for several years; 2) State contribution which has remained level; and 3) federal Surface Transportation Program (STP) funds.

Regional Growth Committee

Information: 2015 Regional Transportation Plan (RTP) / Unified Plan process update: Jory Johner, WFRC, reported the 2015 Regional Transportation Plan (RTP) must be updated every four years, be financially constrained, must conform to the air quality budgets, be multi-modal projects to include highway, transit, and bicycle, and the projects compliment the Wasatch Choice for 2040 Vision.

He said that four scenarios were developed for the 2015 RTP. These four scenarios and corresponding transportation systems and performance measures were reviewed and commented on by the local municipalities and counties, the Utah Department of Transportation

(UDOT), the Utah Transit Authority (UTA), stakeholders, and the general public. WFRC staff has reviewed the comments and have prepared a Draft Preferred Regional Transportation Plan.

A number of important steps have been completed during the last three months: 1) The second round of small area meetings were held with cities, counties, and townships throughout the region to review the draft Preferred Regional Transportation Plan; 2) The draft Preferred RTP has been evaluated using WFRC models; 3) Public open houses were held in Davis, Weber, and Salt Lake Counties to receive public comments on the draft RTP; and 4) Presentations were provided to the Regional Growth Committee Technical Advisory Committees and the Regional Growth Committee following the small area meeting. WFRC staff is currently reviewing and responding to all comments from the second round of small area meetings in collaboration with UDOT and UTA.

Next steps in the development of the 2015 RTP will be financially constraining the Plan, phasing the projects, and final adoption of the Plan in May 2015. WFRC members will be updated at future meetings over the next several months on the progress in development of the Plan.

ACTION: 2011-2040 Regional Transportation Plan (RTP) Amendment: Val John Halford, WFRC, reported that 2011-2040 RTP Amendment 4 was released for public review and comment February 14, through March 17. The Regional Growth Committee Technical Advisory Committees reviewed the amendment during their December 2013 meetings, and the Salt Lake County Council of Governments was also briefed on March 6, 2014. Information was also posted on the WFRC website. No comments were received.

The 2011-2040 RTP proposed Amendment 4 projects include:

- 2 capacity improvement projects
- 6 operational improvement projects
- 1 local operational improvement

Details of the nine projects as well as project cost estimates was included in Council member packets and may also be viewed on the WFRC website at www.wfrc.org under "Plans" – "Regional Transportation Plan" – "Amendment 4".

Commissioner Jan Zogmaister moved to adopt the RTP Amendment 4, as presented, into the 2011-2040 Regional Transportation Plan. Councilman Michael Jensen seconded the motion and the motion passed unanimously.

Information: Wasatch Choice for 2040 and Your Utah, Your Future: Ted Knowlton, WFRC, gave an update on the Local Planning Resource Program. The Local Planning Resource Program is a technical resource for community planning that is provided by WFRC and Salt Lake County. One of the objectives of the Local Planning Resource Program is to support the use of the Wasatch Choice for 2040 Toolbox. 2014 is the pilot year for the program. To date WFRC has received 53 letters of intent from 36 municipalities or townships representing approximately \$1.7 million in requests. Project ideas range from training, general plan update, zoning support, town center specific area planning support, trails and active transportation planning requests, zoning support, as well as many others. Awardees of the Local Planning Resource Program will be notified by the end of April. It was also noted that another round of funding is just six months away for those municipalities whose project requests may not be selected this first time around.

Mr. Knowlton then provided information on the recently launched “Your Utah, Your Future”, that is a statewide visioning effort sponsored by the Governor’s Office. Your Utah, Your Future is a broad grassroots effort to consider how solutions to a variety of issues might be coordinated to optimize future outcomes. The process will explore scenarios to help us learn about the interplay between: water; energy and infrastructure, including disaster resilience; natural lands, agriculture, and recreation; economic development; education; mobility and urban form; and cost of living and housing.

WFRC is a supportive partner in the Your Utah, Your Future effort with many of the member elected officials and staff currently involved.

Information: UTA Strategic Plan: Michael Allegra, UTA General Manager, presented the UTA 2020 Strategic Plan. The 2020 Strategic Plan was developed with extensive input from key stakeholder groups, local elected officials, business leaders, rider advocates, and UTA employees. He outlined each of the areas in the Plan and discussed the following: Customer Focus; Ridership and Service; Sustainability; Economic Development; and Accountability and Transparency.

Mr. Allegra also distributed a flier and invitation to the Transit Academy being held on May 2 from 7:30 a.m.–12:45 p.m. at the Jordan River Rail Service Center. This half day event will help you better understand how UTA and transit functions regionally along the Wasatch Front and locally in the communities you represent.

Transportation Committee (Trans Com)

ACTION: Board Modifications to the 2014-2019 Transportation Improvement Program: Ben Wuthrich, WFRC, reported that WFRC had received requests to modify the current 2014-2019 Transportation Improvement Program (TIP). The modifications require action from the Regional Council and the Transportation Commission. Mr. Wuthrich said that it is important to note that the projects included in this proposed amendment are either included in Phase 1 of the Regional Transportation Plan or are not regionally significant, or are exempt projects that do not need to be reviewed for conformity and consistency with the State Implementation Plan according to the federal law, therefore, they do not require a 30-day public comment period. Mr. Wuthrich reviewed the modification and noted that a copy of the revised 2014-2019 TIP Amendment Four was included in member packets.

Mayor Bill Applegarth moved to approve the resolution to modify the 2014-2019 Transportation Improvement Program, as requested. Councilman Michael Jensen seconded the motion. The motion passed unanimously.

Information: Report on Board Modifications to the 2014-2019 TIP: Ben Wuthrich reported the WFRC received a request to modify the 2014-2019 Transportation Improvement Program. He said that since the Regional Council was not meeting, Trans Com, by delegated authority, reviewed the request and approved the modifications. Mr. Wuthrich said that modifications in Amendment Three and the Resolution were included in member packets. A copy of the Resolution is available in the Council offices.

Information: Review obligations of Federal highway and transit funds: Moving Ahead for Progress in the 21st Century (MAP-21 requires each metropolitan planning organization (MPO), State, and public transportation operators to cooperate in preparing a report on Federal funds obligated during the immediately preceding year. The WFRC staff, with the help of the Utah Department of Transportation (UDOT) and the Utah Transit Authority (UTA) have prepared a

report of obligated federal, state, and local funding for fiscal year 2013 (October 1, 2012 through September 30, 2013).

Mayor Bill Applegarth, Trans Com Chairman, said at the last Trans Com meeting held in February 20, they received a full presentation on the funds obligated during Federal Fiscal Year 2013. He suggested that if members have any questions after reviewing the information included in member packets to contact Mr. Wuthrich for details or clarification.

Air Quality Committee Report

Mayor JoAnn Seghini, Chair, reported that the recently concluded State Legislative Session featured many positive outcomes for improved air quality that include: 1) funding for air quality research and Department of Air Quality staff; 2) more electric vehicle charging stations; 3) tax credits for electric, hybrid, and CNG vehicles; 4) funds to retrofit homes that rely on wood burning for heat; and 5) 50% of State vehicles to be low emission.

Also, two interns have been hired by the UDOT TravelWise team to help local communities use the "TravelWise City Resource Kit" and to customize a Trip Reduction Integration Plan (TRIP). The TravelWise team will be presenting the Resource Kit and trip reduction strategies to the Salt Lake, Davis and Weber Councils of Governments in the coming months.

Active Transportation Committee Report

Commissioner Louenda Downs, ATC Chair, reported that at the March Active Transportation Committee meeting attendees received information about:

- The Statewide Active Transportation Coordinating Committee (SATCC) – This newly formed committee will work together with representatives from across the state to coordinate information, avoid duplication of activities and services, manage resources, and generate ideas that will improve programs and build support.
- The Complete Streets Design Dialog Tool will be unveiled in conjunction with training on May 20. WFRC is looking for three cities to do a hands-on workshop for developing Complete Streets Policies. Interested parties should contact Greg Scott at WFRC – gscott@wfr.org.
- Upcoming April ATC meeting topics include:
 - UTA's Active Transportation Policy. This Policy establishes UTA's commitment to the inclusion of active transportation improvements in the funding, planning, design, operations, safety, and maintenance of transit facilities.
 - UCATS Phase 2 – UDOT and UTA will update on the next phase of the Utah Collaborative Active Transportation Study and additional work items.
 - UDOT will give an update on the upcoming Road Respect Communities and activities
 - UTA will update on the upcoming Active Transportation Health Summit.

Executive Director's Report

Andrew Gruber's comments included the following items:

- WFRC Interlocal Agreement – modifications have been made to the Agreement. The Council authorized that the agreement be provided to the five Council of Governments for their approval. The Interlocal Agreement has been presented to four of the five COGs and they have given their approval. This is important so that WFRC can make sure that we fulfill our certification with the Federal government and that Federal funds continue to flow into our region.
- The uncertainty of Federal funding was discussed noting that the majority of the funds for WFRC come from federal sources. Mr. Gruber suggested that when speaking with

members of our Congressional Delegation on this issue it is important to communicate to them that an increase in funding is not what is being asked but rather stability and predictability of the funding which is very important to transportation planning agencies. He said any assistance our members of Congress can continue to provide to ensure stability and predictability is appreciated.

- Mr. Gruber briefly shared information from a report authored by Tracy Gruber through Voices for Utah Children titled: "Intergenerational Poverty: Kids and Communities". The Salt Lake area has the highest income mobility of any area in the entire country. One of the reasons the study found for high income mobility is because of the transportation system in the region – job access – the fact that people have multiple choices and quick access to a lot of job opportunities.

Other Business

New member orientation scheduled on April 17, 2014 at 2:00 p.m. for those who were unable to attend the previous meeting.

The next Council meeting will be held on May 22, 2014 at 2:00 p.m.

With no further business, the meeting was adjourned at 3:55 p.m.

A recording of this meeting may be found on the WFRC website at www.wfrc.org under 'committees' 'Wasatch Front Regional Council' '2013 meetings' "recordings"