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Robert Grow
Envision Utah

Alan Matheson
State Planning Director

Andrew Gruber
Executive Director

WASATCH FRONT REGIONAL COUNCIL

August 14, 2014

Members of the Regional Growth Committee and Other Interested Persons:

A meeting of the Regional Growth Committee will be held Thursday, August 21, 2014 at 9:30 a.m. in the Wasatch Front Regional Council offices located at 295 North Jimmy Doolittle Road, in Salt Lake City. The Agenda will be as follows:

1. **Action** – Minutes for the May 15, 2014 Meeting
2. **Opportunity for Public Comment**
3. **Action** – 2011-2040 Regional Transportation Plan Amendment
4. **Information** – 2015-2040 Regional Transportation Plan and Utah's Unified Plan update
5. **Information** – WFRC Programs for Local Governments, Case Study: South Salt Lake Form Based Code
6. **Special Discussion** – Growth trends and trajectories including Utah Foundation's report "Roadmap to 2050"
7. **Other Business**
8. **Next Meeting** – Thursday, October 16, 2014 at 9:30 a.m.

Sincerely,

Commissioner Jan Zogmaister
Chair

Public participation is solicited without regard to race, color or national origin. Persons who require translation for a meeting should contact the WFRC's Title VI Administrator at 801-363-4250 or sam@wfrc.org at least 72 hours in advance.

Se solicita La participación del público, sin importar la raza, color o nacionalidad. Personas que requieren servicios de traducción deben contactar a WFRC's Administrador de titulo VI al teléfono 801-363-4250 o sam@wfrc.org por lo menos 72 horas antes de la reunión.

DRAFT

Minutes
Regional Growth Committee
Meeting of May 15, 2014

A meeting of the Regional Growth Committee was held on Thursday, May 15, 2014 in the offices of the Wasatch Front Regional Council, 295 North Jimmy Doolittle Road, Salt Lake City, Utah.

Welcome and Introductions

Commissioner Jan Zogmaister, RGC Chairman, called the meeting to order at 9:35 a.m. Commissioner Zogmaister welcomed committee members and guests and introductions were made. The following were in attendance:

RGC Members and Alternates Present

Abby Albrecht (for Scott Parson)	Salt Lake Chamber of Commerce
Len Arave	Mayor, North Salt Lake
Steve Call	FHWA
Don Carroll	Mayor, Fruit Heights City
Reid Ewing	University of Utah
Ted Eyre	Mayor, Murray City
Jeff Harris	UDOT
Brent Marshall	Mayor, Grantsville City
John Petroff	Commissioner, Davis County
Christine Richman	Utah Urban Land Institute
Norm Searle	Mayor, Riverdale City
Matt Sibul	UTA
Jan Zogmiaster	Commissioner, Weber County

RGC Representatives and Others Present

Dave Adamson	UDOT Region 1
Ryan Beck	Envision Utah
Roger Borgenicht	UBET
G.J. LaBonty	UTA
Justin Morgan	FHWA
Chad Mullins	Bike Utah
Rachel Otto	Breathe Utah
Ron Phillips	Phillips Associates, Inc.
David Schwartz	UDOT
Debbie Sigman	Breathe Utah
Marisol Sullivan	Breathe Utah
Wayne Bennion	WFRC
Julia Collins	WFRC
Andrew Gruber	WFRC
Ned Hacker	WFRC
Val John Halford	WFRC
Pam Jorgensen	WFRC
Sam Klemm	WFRC
Suzie Swim	WFRC
Muriel Xochimitl	WFRC

Mayor Karen Cronin, Mayor Ben McAdams, Councilmember Tina Kelley, Commissioner Dan McConkie, and Scott Parson were excused from the meeting.

1. **Approval of Minutes**

   Mayor Len Arave moved that the minutes of the Regional Growth Committee meeting held March 20, 2014 be approved as written. The motion was seconded by Mayor Don Carroll and the minutes were unanimously approved.

2. **Opportunity for Public Comment**

   Roger Borgenicht, Utahns for Better Transportation, announced that he had signed a Memorandum of Agreement with the Utah Department of Transportation towards the development and evaluation of a shared solution for the West Davis Corridor Study in West Davis and Weber Counties. He said that UBET would be participating in several workshops with the cities, counties, federal agencies, UDOT, UTA, and WFRC to develop a shared solution which is based on the land use and transportation policies within the Wasatch Choice for 2040 vision. The workshops will include roads, transit, and land use. Mr. Borgenicht invited those interested in the project to participate in the workshops that will begin in June.

   Chad Mullins, Bike Utah, commented that Action Item 5 on the meeting agenda includes a project on Antelope Drive in Layton. He said that Antelope Drive is a very important active transportation corridor and asked that careful consideration be given to the impact to active transportation in modifying that corridor.

3. **Action: 2015-2040 Regional Transportation Plan Preferred Scenario**

   The process to develop the next Regional Transportation Plan began with the exploration of four land use and transportation scenarios. The scenarios and corresponding performance measures were reviewed by the local municipalities, the Utah Department of Transportation (UDOT), the Utah Transit Authority (UTA), stakeholders, and the general public. WFRC staff reviewed and evaluated the comments in preparation of a Draft Preferred Scenario. The draft Preferred Scenario includes roadway, transit, and bicycle projects along with the future land use for our region. The Final Preferred Scenario represents the final set of projects before financial constraints are applied and before the projects are prioritized into phases.

   During the discussion on the Preferred Scenario, it was noted that refinements can still be made, as needed, over the next several months.

   ACTION: Commissioner John Petroff moved to recommend to the Regional Council that the 2015-2040 Regional Transportation Plan Preferred Scenario be adopted as presented and that the WFRC staff apply financial constraints and phase the Preferred Scenario. Reid Ewing seconded the motion and the motion passed unanimously.

4. **Information: Local Planning Resource Program 2014 Awards**

   The Local Planning Resource Program is a technical resource for community planning that is provided by WFRC in collaboration with Salt Lake County. The objectives of the Program are to help local governments with technically challenging planning needs, to support the use of the Wasatch Choice for 2040 Toolbox, and to encourage an understanding of regional impacts as planning decisions are made.

   This first year of the Program (2014) has received a lot of interest from communities and includes 53 letters of intent from 36 municipalities or townships, representing approximately $1.7 million in request for assistance.

   A list of the 2014 Program Awards were included in RGC member packets and may also be found on the WFRC website at www.wfrc.org under Programs, then click on Local Planning Resource Program. Detailed information on each of the selected projects was presented at the meeting. WFRC staff will work with these program recipients to finalize the scope of

services and consultant participation in the coming weeks. It was noted that another round of applications will be accepted late this year (pending inclusion of the program in the TIP). Additional information about the Local Planning Resource Program may be found on the WFRC website or by contacting Val John Halford and Julia Collins in the WFRC offices.

5. **Action: 2011-2040 Regional Transportation Plan Amendment – Release for Public Comment**

The Wasatch Front Regional Council (WFRC) prepares and adopts a regional transportation plan every four years. The current 2011-2040 Regional Transportation Plan (RTP) was adopted in May 2011. Although the RTP receives considerable review before being formally adopted, the identification of new funding sources, the determination of the final environmental impact statements, or the rapid development of certain projects, often warrant modifications and additions to the RTP.

The WFRC received a request from the Utah Department of Transportation (UDOT) to amend the 2011-2040 RTP. The proposed modifications and additions to the current RTP include:

- I-15 Interchange at Hill Field Road (SR-108) – move the project to Phase 1. The purpose of the project is to reduce existing congestion. The project is funded from UDOT's Transportation Improvement Fund (TIF).
- Interchange at Bangerter Highway (SR-154) and 9000 South – move the project to Phase 1. The project will replace the existing at-grade intersection with a new grade separated interchange to decrease delay and congestion. The project is funded from UDOT's Transportation Improvement Fund.
- State Street (US 89) from 10600 South to 11400 South – this is a new project added to the current RTP. The purpose of this improvement is to reduce congestion on State Street.
- Antelope Drive (SR-108) over I-15 – this is a new project added to the current RTP. This project improves the intersections immediately adjacent to I-15 by modifying the existing roadway and improving signal coordination and access.

During the discussion of the projects it was noted that the requested action is to release the 2011-2040 RTP Amendment Four for public comment and to receive input from all concerned parties. More detailed information about each of the projects included in 2011-2040 Amendment Five may be found on the WFRC website or by contacting Val John Halford at WFRC.

ACTION: Commissioner John Petroff moved to recommend to the Regional Council that the proposed 2011 RTP amendment, as presented, be released for public comment. The motion was seconded by Mayor Don Carroll. The motion passed unanimously.

6. **Other Business**

7. The next meeting of the Regional Growth Committee will be held on **Thursday, August 21, 2014 at 9:30 a.m.**

The meeting adjourned at 10:50 a.m.

A recoding of this meeting along with all packet information, may be found on the WFRC website at wwwwfrc.org, under Committees, Regional Growth Committee, 2014 meetings.

DATE: August 13, 2014
AGENDA ITEM: 3
SUBJECT: **Action:** Approval of Amendment Number 5 to the 2011-2040 Regional Transportation Plan
PREPARED BY: Val John Halford

BACKGROUND:
At the Regional Growth Committee meeting, the WFRC staff will present Amendment Number 5 to the current 2011-2040 Regional Transportation Plan. The WFRC staff is requesting that the Regional Growth Committee recommend to the Wasatch Front Regional Council approval of Amendment Number 5 to the 2011 RTP.

The WFRC staff and UDOT representatives presented Amendment Number 5 to the Regional Growth Committee's Technical Advisory Committees on May 7, 2014. The same information was provided during a briefing to the Regional Growth Committee on May 15, 2014, and the Wasatch Front Regional Council approved the release of Amendment Number 5 for public comment and review on May 22, 2014.

In accordance with adopted policy, the WFRC advertised Amendment Number 5 in local newspapers and initiated a 30-day comment period from June 28 to August 2, 2014. A Public Open House was held at the Utah Transit Authority's Intermodal Center on July 7, 2014. No comments on the amendments were received at the Public Open House or by e-mail. Adequate financial resources have been identified for all four projects and all applicable air quality conformity requirements have been met as outlined in Air Quality Memorandum Number 31.

RECOMMENDATION:
The WFRC staff recommends the Regional Growth Committee make a motion requesting that the Wasatch Front Regional Council approve Amendment Number 5 to the 2011-2040 RTP.

CONTACT PERSON:
Val John Halford (WFRC) (801) 363-4250 ext. 1108, vhalford@wfrc.org

EXHIBITS:
Amendment 5 – 2011-2040 Regional Transportation Plan

AMENDMENT 5
2011-2040 Regional Transportation Plan

Every four years the WFRC prepares and adopts a Regional Transportation Plan to identify and implement needed transportation improvements. The WFRC adopted the current RTP in May 2011. While the RTP receives considerable review before being formally adopted, the identification of new funding sources, the determination of the final environmental impact statements, or the rapid development of certain projects, often warrant a change to the RTP. A process has been formally adopted by WFRC to consider periodic revisions and amendments. In May, the WFRC received a request from the Utah Department of Transportation (UDOT) to amend the 2011 RTP. Details of all four project modifications and additions to the 2011 RTP are detailed below.

PROPOSED MODIFICATIONS TO THE CURRENT RTP (2011-2040)

I-15 Interchange at Hill Field Road (SR-232) **Cost: $31 million**
During the study of potential near term improvements to alleviate congestion at the Hill Field Road interchange, it was determined that there would be less overall disruption to the traveling public, and also cost savings, if the interchange rebuild were to happen now in conjunction with the identified near term improvements rather than 10 years from now. The project is currently listed in Phase 2 of the 2011-2040 RTP. This project will replace the existing diamond interchange with a Single Point Urban Interchange (SPUI) design. The purpose of this project is to reduce existing congestion. The amendment is to move the project to Phase I. This project is funded from UDOT's Transportation Improvement Fund (TIF).

Interchange at Bangerter Highway (SR-154) and 9000 South **Cost: $49.2 million**
With the success of the new interchange at 7800 South and Bangerter Highway, local officials would like to see the same type of facility improvement made at 9000 South. Initially, this improvement, and all other intersection upgrades along Bangerter Highway, was placed in Phase 3 of the 2011-2040 RTP. This project will replace the existing at-grade intersection with a new interchange to decrease user delay and congestion. The amendment and building schedule requires this project to be moved to Phase I. This project is funded from UDOT's Transportation Improvement Fund (TIF).

PROPOSED ADDITIONS TO THE CURRENT RTP

State Street (US-89) from 10600 South to 11400 South **Cost: $5.6 million**
Every year, UDOT identifies new chokepoint projects where significant congestion relief can be obtained for a relatively small amount of funding. The widening of State Street between 10600 South and 11400 South is such a project. This project will add an additional general purpose lane to State Street. The new street profile will match the seven-lane cross section north of 10600 South, from its current five-lane cross section between 10600 South and 11400 South. The project length is approximately 1.1 miles in length. The purpose of this improvement is to reduce congestion on State Street.

Antelope Drive (SR-108) over I-15 **Cost: $2.3 million**
Operational improvements identified to address congestion at the Antelope Drive interchange on I-15 included adding through-travel lanes across the interchange from Woodland Park Drive on the east to Main Street on the west. These improvements would be funded with UDOT chokepoint funds. This project improves the intersections immediately adjacent to I-15 by modifying the existing roadway and improving signal coordination and access. The project length is approximately 0.8 miles in length.

DATE: August 21, 2014
AGENDA ITEM: 4
SUBJECT: **Information:** 2015-2040 Regional Transportation Plan and Utah's Unified Plan update
PREPARED BY: Jory Johner

BACKGROUND:

2015-2040 Regional Transportation Plan
The Regional Transportation Plan (RTP) is the region's long-range blue print for transportation. At the Regional Growth Committee (RGC) meeting staff will highlight the process to develop the Final Preferred Scenario for the 2015-2040 RTP coordination efforts to financially constrain the RTP, and discuss efforts to address national, state, and regional performance measures.

For background, the draft Preferred Scenario and performance measures for evaluation includes roadway, transit, and bicycle projects along with the future land use types and intensities for our region. The Wasatch Front Regional Council made a motion on May 22nd to approve the Final Preferred Scenario (the final set of projects before financial constraints are applied) and directed staff to move forward with the phasing portion of the RTP development process. To review the maps, project lists, growth allocations, comments and responses, click **here** (http://www.wfrc.org/new_wfrc/index.php/plans/regional-transportation-plan).

The phased, financially constrained RTP is scheduled to be developed by Fall of 2014, and we will then again seek review and comments from the local governments, UDOT, and UTA, prior to final adoption of the 2015 – 2040 RTP in 2015. Then our Regional Transportation Plan will be incorporated into the next version of Utah's Unified Transportation Plan.

2015-2040 Utah's Unified Transportation Plan
The Utah's Unified Transportation Plan synthesizes all of the Long Range Plans developed by the MPO's and the State. This update to the Unified Plan builds on the previous version by adding a few enhancements:
1) More in-depth analysis of financial revenues and needs to 2040,
2) Active Transportation issues and needs are being more fully explored,
3) The impacts of the plan on various performance measures will be augmented.

These new areas of emphasis for the Unified Plan will also be outlined at the RGC meeting.

RECOMMENDATION:
This item is for information only and no action is required.

CONTACT PERSON:
Jory Johner (WFRC) (801) 363-4250, Ext. 1110, or jjohner@wfrc.org

DATE: August 14, 2014
AGENDA ITEM: 5
SUBJECT: **Information:** WFRC Programs for Local Governments, Case Study: South Salt Lake Form Based Code
PREPARED BY: Ted Knowlton

BACKGROUND:
The Wasatch Front Regional Council is responsible for administering six different programs that provide resources for local governments. Council staff is working to increase awareness of these opportunities and to encourage coordination between various applications and applicants. To accomplish these objectives, staff is improving the consistency of the information being requested, the aligning the timing of the applications, and coordinating the announcements of these various programs. Here are the programs:

The Surface Transportation Program (STP) provides funding that may be used for projects on any Federal-aid highway, bridge projects on any public road, transit capital projects, and intracity and intercity bus terminals and facilities.
Congestion Mitigation Air Quality (CMAQ) funds are intended to fund transportation projects that improve air quality, except they are not eligible for through travel lanes.
The Transportation Alternatives Program (TAP) funds construction and planning of bicycle and pedestrian facilities.
The Local Planning Resource Program was recently established by WFRC to assist local communities in local efforts to integrate land use and transportation plans, including use of the Wasatch Choice for 2040 Toolbox. Salt Lake County is a joint sponsor of this program for projects within the county boundaries.
The Community Development Block Grant Program provides funding for certain infrastructure improvements, and community/ economic development activities in Morgan, Tooele and Weber Counties and cities within (excluding entitlement cities).
The Wasatch Front Economic Development District administered by WFRC works with the Economic Development Administration as it relates to local economic development work.

At the RGC meeting we'll provide some general information on these coordinated programs for local governments.

South Salt Lake Form-Based Code Case Study
This agenda item will also highlight one case study using resources from one of the above programs, the Local Planning Resource Program. South Salt Lake is using this program's resources to develop new form-based zoning for the communities around the S-Line streetcar. South Salt Lake representatives will discuss their process as a case study that may be of interest to other communities.

RECOMMENDATION: This item is for information only.

CONTACT PERSON:
Local Planning Resource Program: Ted Knowlton (WFRC) (801) 363-4250 ext. 1201, ted@wfrc.org
WFRC Programs for Local Governments: Wayne Bennion WBennion@wfrc.org (801) 363-4250 ext. 1112.

DATE: May 8, 2014
AGENDA ITEM: 6
SUBJECT: **Information:** Growth trends and trajectories including Utah Foundation's report "Roadmap to 2050"
PREPARED BY: Ted Knowlton

BACKGROUND:
The Regional Growth Committee (RGC) serves as the policy advisory body to the Regional Council on long range transportation planning, land use and other growth related issues. To inform the RGC as you fulfill this role, our staff is constantly analyzing new information sources that may be of interest to you. There has been a substantial amount of salient recent news and analysis focused on anticipated growth and also "sprawl."

At the RGC meeting we will synthesize some of the research, outlined below, followed by a discussion of these trends and trajectories. Mallory Bateman from the Utah Foundation will be present to outline key findings from these reports and also participate in the discussion.

Utah Foundation Reports
Regarding growth and demographic changes, the Utah Foundation recently released a valuable analysis of recent trends and future growth projections called "Roadmap to 2050: Planning for Utah's Future Infrastructure Needs," which followed "Snapshot 2050: An Analysis of Projected Population Change in Utah."
We encourage you to take a look at these reports:
Roadmap to 2050:
http://www.utahfoundation.org/uploads/rr721.pdf
Snapshot 2050:
http://www.utahfoundation.org/uploads/rr720.pdf

Smart Growth America (SGA) Report
In addition to the Utah Foundation reports, other articles have been recently published to understand growth trends from the past 10 years. These include a study from Smart Growth America and the University of Utah about sprawl nationwide, including a region-by-region scorecard:
http://www.sltrib.com/sltrib/politics/57764440-90/areas-compact-costs-growth.html.csp

A summary editorial was published on April 27th from the Deseret News about the SGA report:
http://www.deseretnews.com/article/865601762/Utahs-model-for-smart-growth-and-containing-sprawl.html

RECOMMENDATION: This item is for information only.

CONTACT PERSON: Ted Knowlton (WFRC) (801) 363-4250 ext. 1201, ted@wfrc.org